

UNITED STATES INTERNATIONAL TRADE COMMISSION

In the Matter of:)	
)	Investigation No.:
CERTAIN ORANGE JUICE)	731-TA-1089 (Preliminary)
FROM BRAZIL)	

Pages: 1 through 223

Place: Washington, D.C.

Date: January 19, 2005

HERITAGE REPORTING CORPORATION

Official Reporters
1220 L Street, N.W., Suite 600
Washington, D.C. 20005
(202) 628-4888

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Wednesday,
January 19, 2005

Room No. 101
U.S. International
Trade Commission
500 E Street, S.W.
Washington, D.C.

The preliminary conference commenced, pursuant to Notice, at 9:30 a.m., at the United States International Trade Commission, ROBERT CARPENTER, Director of Investigations, presiding.

APPEARANCES:

On behalf of the International Trade Commission:

Staff:

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DIANE MAZUR, SUPERVISORY INVESTIGATOR
ELIZABETH HAINES, INVESTIGATOR
DAVID GOLDFINE, ATTORNEY/ADVISOR
JIM FETZER, ECONOMIST
JUSTIN JEE, AUDITOR
STEVE BURKET, COMMODITY-INDUSTRY ANALYST

APPEARANCES: (cont'd.)

In Support of the Imposition of Antidumping Duties:

On behalf of Florida Citrus Mutual; A. Duda & Sons, Inc., d/b/a Citrus Belle; Citrus World, Inc.; Peace River Citrus Products, Inc.; and Southern Gardens Citrus Processing Corporation, d/b/a Southern Gardens:

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Florida Citrus Mutual
MARTIN MCKENNA, President, Florida Citrus Mutual
Grower
ROBERT BEHR, Vice President, Planning and Product
Services, Citrus World, Inc.
CHARLES LUCAS, Vice President, Southern Gardens
Citrus
AMY WARLICK, Economist, Barnes, Richardson &
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Washington, D.C.

In Opposition to the Imposition of Antidumping Duties:

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Economics, Oklahoma State University
RANDAL FREEMAN, Senior Vice President, Louis
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HUGH THOMPSON, President, Cutrale Citrus Juices
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CHRISTOPHER DUNN, Esquire
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Washington, D.C.

APPEARANCES: (Cont'd.)

In Opposition to the Imposition of Antidumping Duties:

On behalf of Citrosuco Paulista, S.A. and Citrosuco
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America
JERRY RICE, Former CEO and President of Lykes
Pasco

ROBERT KALIK, Esquire
BRENNA STEINERT, Esquire
Kalik & Lewin
Bethesda, Maryland

On behalf of Montecitrus Group:

F. AMANDA DEBUSK, Esquire
DUANE W. LAYTON, Esquire
SYDNEY H. MINTZER, Esquire
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Washington, D.C.

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P R O C E E D I N G S

(9:30 a.m.)

MR. CARPENTER: Good morning and welcome to the United States International Trade Commission's conference in connection with the preliminary phase of antidumping investigation No. 731-TA-1089 concerning imports of Certain Orange Juice From Brazil.

My name is Robert Carpenter. I'm the Commission's Director of Investigations, and I will preside at this conference. Among those present from the Commission staff are, from my far right, Diane Mazur, the supervisory investigator; Elizabeth Haines, the investigator; on my left, David Goldfine, the attorney/advisor; Jim Fetzer, the economist; Justin Jee, the auditor; and Steve Burket, the industry analyst.

I understand the parties are aware of the time allocations. I would remind speakers not to refer in your remarks to business proprietary information and to speak directly into the microphones. We also ask that you state your name and affiliation for the record before beginning your presentation.

Are there any questions?

(No response.)

1 MR. CARPENTER: If not, welcome, Mr.
2 McGrath. Please proceed with your opening statement.

3 MR. MCGRATH: Thank you and good morning.
4 My name is Matt McGrath of Barnes, Richardson &
5 Colburn, I represent the Petitioners in this
6 investigation. We'll introduce ourselves one by one.

7 We appreciate the opportunity to appear here
8 today to demonstrate how unfair pricing by Brazilian
9 imports of bulk frozen concentrated orange juice for
10 manufacturing and bulk not-from-concentrate orange
11 juice have placed U.S. growers of oranges for
12 processing in the most precarious position that
13 they've ever faced and reduced the Florida independent
14 processing industry, at least those who have not been
15 absorbed by Brazilian interests to this date, to a
16 shell of what they once were.

17 We know that you're currently examining this
18 industry in a sunset review of the old dumping order
19 that you know that we've withdrawn our interest in
20 that review because we believe it no longer has any
21 remedial benefit in addressing the problems that we're
22 here to talk about today.

23 Ironically, many of the Respondent foreign
24 producers here today have urged you to proceed ahead
25 with that review and have challenged at the Commerce

1 Department the initiation of this investigation until
2 that sunset review is finished of the old order. In
3 essence, they're seeking protection from that dumping
4 order by that dumping order, not from the effects of
5 dumping, but from the effects of a new investigation
6 upon them.

7 Even more ironically, those producers claim
8 that it is we who have turned the statute on its head.
9 The information that our witnesses will present today
10 will illustrate why they're anxious, I believe, to
11 avoid scrutiny of their actions.

12 Brazil is the largest producer of orange
13 juice in the world. Its industry consists of only a
14 few dominant processors who account for 85 percent of
15 the world's juice exports and more than 50 percent of
16 the world's supply. It's an industry built solely for
17 exports, and there are only two major consumer markets
18 for orange juice, Europe and North America.

19 Subject combined imports of FCOJ and NFC
20 increased by 26 percent over the last three seasons,
21 and NFC increased twelvefold from a negligible level,
22 now accounting for four percent of the U.S. market.
23 U.S. inventories also increased by 400 percent over
24 that period.

25 For a commodity like orange juice, price is

1 even more important than volume, as we will
2 demonstrate today. The import prices and the
3 commodity futures prices for orange juice have fallen
4 in tandem over the past three years to levels that
5 have been catastrophic to growers.

6 Import values declined significantly over
7 the last three years. The futures market prices last
8 summer dropped to their lowest level in 27 years. We
9 will discuss today also why the futures price has
10 become so critical in this market and has begun to
11 change from a tool for hedging into a means by which
12 large foreign producers can affect the U.S. market and
13 hold down their own fruit costs for their U.S.
14 operations.

15 Growers will explain today that prices for
16 oranges have now fallen steadily to levels which are
17 insufficient to recover their costs. Processors will
18 explain that the continuing low prices and high
19 production led to record inventory levels at the end
20 of last season, but you will also hear from our
21 opponents that the hurricanes of 2004 changed all
22 that; that U.S. production is expected to fall, that
23 prices are rising, that imports are needed to make up
24 the shortfall.

25 If all of that meant that our growers could

1 recover their cost of production and rebuild from
2 their hurricane damage, we would probably not be here
3 today. The fact is that even the recent rise in the
4 futures price from its record low level is not
5 sufficient to cover this year's cost since inventory
6 levels are capping potential price increases, and many
7 growers are now close to closing down.

8 The United States remains the cheapest
9 market for orange juice. You will not hear us asking
10 for limits on imports or protection from our own
11 inefficiencies. The growers and independent
12 processors of Florida only want fair pricing which
13 lets them compete.

14 Thank you.

15 MR. CARPENTER: Thank you, Mr. McGrath.

16 Mr. Dunn?

17 MR. DUNN: Good morning. My name is Chris
18 Dunn, Willkie, Farr & Gallagher, and I am appearing
19 this morning with my colleague, Bob Kalik of the firm
20 of Kalik & Lewin. We are appearing on behalf of
21 Brazilian exporters and importers who also happen to
22 be three of the largest U.S. processors of orange
23 juice in this country.

24 The Petitioners' burden in this case is to
25 demonstrate that there's a reasonable indication that

1 the domestic industry is currently being injured or
2 threatened with injury by reason of subject imports.
3 The testimony that we will present later on today from
4 these American processors will vigorously refute their
5 claims.

6 What we will demonstrate is, first, that
7 imports of orange juice from Brazil have virtually no
8 relationship to the condition of the domestic
9 industry. The condition of the U.S. industry is
10 wholly a function of the market price for orange
11 juice.

12 Those prices, however, are determined almost
13 entirely by the size of the domestic crop and
14 accumulated domestic inventories. Over the period of
15 investigation, Florida saw a series of very large
16 crops, especially in 2003-2004. At the same time,
17 domestic consumption of orange juice has dropped over
18 nine percent. The result? Large inventories of
19 domestic juice.

20 It was these inventories and projected
21 continued large domestic crops that caused the price
22 of U.S. orange juice to drop beginning in the late
23 summer of 2003 and continuing through the summer of
24 2004. The size of the domestic crop and accumulated
25 inventories overwhelmed imports, which amounted to

1 less than 15 percent of U.S. consumption during the
2 entire period of investigation and which declined
3 through mid 2004.

4 Imports could simply not be the cause of any
5 problems the domestic industry is experiencing or has
6 experienced. To the extent there was a problem with
7 domestic prices, that problem, however, ended with the
8 Florida hurricanes last summer. The drop in the
9 Florida crop has been the largest in over 30 years.

10 Inventories are projected to be cut almost
11 in half by June of this year. As a result, prices
12 have increased 55 percent since last summer and are
13 likely to increase further over the short and medium
14 term at least.

15 The Commission is required by law to
16 determine present injury by examining the most current
17 information possible. That information shows a
18 dramatic turnaround in prices and conditions for the
19 U.S. industry. There simply is no current injury by
20 reason of imports.

21 Similarly, imports of juice do not threaten
22 the domestic industry. In fact, given the dramatic
23 decline in the Florida crop for this year, imports are
24 going to be needed more than ever. Unfortunately, it
25 will be difficult for the Brazilian industry to

1 increase exports to the U.S. significantly as Brazil's
2 current crop is fully committed, and next year's crop
3 is projected to be down significantly.

4 While Brazilians will try to increase
5 imports somewhat in this year to come, this increase
6 is intended to help save U.S. production, not to
7 injure it.

8 Finally, you'll hear testimony today about
9 the issue of the like product. The Petitioners have
10 tried to gerrymander the scope of this investigation
11 to claim a single like product for two very different
12 and distinct products, frozen concentrated orange
13 juice and not-from-concentrate juice.

14 The Commission has always considered these
15 to be two separate like products and for good reason.
16 As you will hear today, the two products are
17 physically different. They're produced on different
18 equipment. They're priced differently, they're sold
19 differently, and they're perceived very differently by
20 the consumer. They cannot really be grouped as a
21 single like product.

22 Thank you.

23 MR. CARPENTER: Thank you, Mr. Dunn.

24 Now if the domestic panel would please come
25 forward for your presentation?

1 (Pause.)

2 MR. MCGRATH: Good morning, members of the
3 staff. Again, I'm Matt McGrath of Barnes, Richardson
4 & Colburn, and we appreciate the opportunity to appear
5 today on behalf of the Petitioners here, Florida
6 Citrus Mutual, an organization of growers, Citrus
7 World, Peace River Citrus Products, Southern Gardens
8 Citrus and Citrus Belle.

9 I'd like to present our witnesses at the
10 outset so they can go right into their testimony and
11 then offer a few initial comments on some of the legal
12 issues that I think will come up.

13 First of all, to my left is Mr. Andy
14 LaVigne, who is the executive vice president and CEO
15 of Florida Citrus Mutual, an association of 10,400
16 orange growers in Florida. Next will be Mr. Marty
17 McKenna to his left. Marty is an orange grower and
18 handler and the president of FCM.

19 He'll be followed by Mr. Bob Behr, who is
20 the vice president of Citrus World and Florida's
21 Natural Growers, a cooperative which processes oranges
22 and has approximately 1,100 member growers. Mr. Behr
23 is also a grower.

24 Followed by Charles Lucas to my immediate
25 right, the vice president of Southern Gardens Citrus,

1 and finally we'll have testimony from Amy Warlick of
2 Barnes, Richardson & Colburn, our economist. I'm also
3 accompanied by my colleagues, Neven Stipanovic and
4 Stephen Brophy from Barnes Richardson.

5 A few points at the outset on a couple of
6 legal issues. This case obviously comes to the
7 Commission under some unusual circumstances. A
8 separate dumping order has been in effect on FCOJ for
9 several years from which almost all Brazilian
10 processors have been revoked or were excluded at the
11 outset. For that reason, you're pretty familiar with
12 this industry and its current condition.

13 The additional circumstances here to be
14 aware of, first, an additional imported product is
15 covered, which was not covered under that order, and
16 that is the NFC juice.

17 Second, the Commission is required to
18 evaluate the impact of subject imports from all the
19 Brazilian producers except those that are still
20 covered by the old order, so we're not attempting to
21 try to cover them under the umbrella of this
22 investigation.

23 Third, you're looking here under a Title VII
24 case at obviously a three year period of investigation
25 rather than the five year window that you look at in a

1 sunset review.

2 There have been a number of issues that have
3 been raised, legal arguments raised at the Commerce
4 Department. Many of them aren't relevant to what
5 you're doing here. What is relevant is the fact that
6 material injury was not prevented or ameliorated in
7 any way by the presence of an antidumping order that
8 was in effect over the last few years at least since
9 there have been no importations under this order, at
10 least none that we're aware of, of any magnitude
11 sufficient to have any effect. Our position is that
12 the existence of that order had no effect.

13 With respect to the definition of the
14 domestic industry, we want to continue with our
15 position that growers of oranges for processing should
16 be included in the industry, along with processors who
17 extract juice from those oranges to make FCOJM and
18 NFC, which are bulk products for further processing.

19 The statute provides that with respect to
20 processed agricultural products the grower of the
21 input should be included in the industry with the
22 processor as long as there's a direct line of
23 processing from the raw input to the processed product
24 and there's substantial coincidence of economic
25 interest between the grower and processor. Those

1 circumstances existed during the last investigation
2 and still exist today, and we'll demonstrate that
3 through testimony.

4 With respect to the definition of the like
5 product, it's our position that the bulk FCOJM and NFC
6 constitute a single like product and that the relevant
7 domestic industry is that which grows and processes
8 oranges for production of those two forms of orange
9 juice.

10 Our witnesses will demonstrate that growers
11 and processors do not distinguish between oranges
12 grown for FCOJ and those grown for NFC and that
13 processors produce both forms of juice on the same
14 lines of equipment until the point where the product
15 is diverted either to the evaporator or to the
16 pasteurizer.

17 These are simply forms of orange juice in
18 bulk form, and I don't think that past decisions have
19 really stated that bulk NFC, as we're discussing
20 today, is truly a separate like product. I'm not sure
21 it was ever under consideration. You have looked at
22 single strength juice before and decided that that is
23 a consumer product. That is something different, but
24 we'll discuss today how the two products are made.

25 With respect to the issue of whether

1 Brazilian owned U.S. processors as related parties
2 should be excluded from the industry for your injury
3 analysis, we believe that the circumstances are
4 appropriate to exclude them.

5 However, even if you decide to include those
6 companies in the industry, we still submit that
7 there's more than a reasonable indication of injury as
8 long as you continue to evaluate the impact of imports
9 on both the growers and the processors.

10 Even though there may be logical reasons to
11 treat them the same for standing purposes and for how
12 you treat them for injury analysis, there's no
13 requirement that they be treated the same so if one
14 party does get excluded for standing purposes it
15 doesn't mean that it has to be excluded for injury
16 analysis and vice versa. We'll be addressing this
17 issue in more detail in the briefs, and we can discuss
18 it later.

19 I'd like to move on to our testimony now
20 with Mr. LaVigne.

21 MR. LAVIGNE: Thank you, Mr. Chairman and
22 ITC staff. I appreciate the opportunity to be here
23 today. My name is Andrew LaVigne, and I'm executive
24 vice president and CEO of Florida Citrus Mutual based
25 in Lakeland, Florida.

1 Florida Citrus Mutual is a voluntary
2 cooperative organization whose membership consists of
3 more than 10,400 growers of citrus fruit for
4 processing and fresh consumption. Our membership
5 accounts for more than 90 percent of all oranges grown
6 in the United States for processing into juice.

7 The production of citrus in Florida --
8 that's the growing of oranges and the juice processing
9 -- is the second largest industry behind tourism in
10 our state. The industry contributes more than \$9
11 billion in economic activity and employs more than
12 90,000 jobs in the state.

13 Those relying on the production of oranges
14 for processing in this country include citrus growers,
15 grove care workers, harvesters and haulers, nursery
16 workers, manufacturers of fertilizers and other
17 chemical inputs, machinery and equipment vendors,
18 merchant banks, insurance vendors and the processors
19 of U.S. grown citrus, as well as their many suppliers.

20 In addition, the production of round oranges
21 for processing on over 600,000 acres returns a strong
22 net benefit to Florida's delicate ecosystem and water
23 supply.

24 The citrus industry has changed pretty
25 dramatically over the last 15 years when we

1 experienced our last devastating freeze in 1989.
2 Growers strived to recover from three devastating
3 freezes to become more efficient and more productive
4 while ensuring protection from future freeze events.
5 This required extensive modifications to their
6 production practices and in some cases moving citrus
7 production further south in the state.

8 Over that same time period we saw a dramatic
9 increase in the presence of processors either based in
10 Brazil or with processing capacity in Brazil in our
11 Florida processing marketplace. This increased
12 presence placed additional pressure on the FCOJ price,
13 thus impacting the domestic family-owned processors
14 that have developed the industry in the state.

15 This has resulted in Brazilian processors
16 owning roughly 50 percent of the Florida processing
17 business today and essentially no citrus groves and
18 controlling over 60 percent of the global orange juice
19 marketplace.

20 As you'll hear this morning, this
21 consolidation is not just happening in Florida. The
22 Brazilian industry has now consolidated to four major
23 processors controlling 80 percent of the global
24 exports of orange juice. That consolidation has
25 contributed to further control over the U.S. the EU

1 and the global orange juice market. In addition, in
2 the last few years we've seen a movement toward
3 greater control of the FCOJ futures market by the
4 Brazilian industry.

5 When I was appointed to this position in
6 1998, it was understood that some imports of Brazilian
7 product were needed from season to season to meet
8 various needs of the U.S. market. You'll hear more
9 about that this morning.

10 It was never anticipated though that the
11 Brazilian processors would garner a majority interest
12 in U.S. processing of FCOJ or that they would be
13 bringing product directly to the northeast United
14 States at the price levels we have seen over the last
15 couple of years. It was never imaginable that Brazil
16 would import NFC into the U.S. at prices competitive
17 with NFC produced here in Florida.

18 These activities have led growers to further
19 cut production costs and fund research into mechanical
20 harvesting to reduce the cost of harvesting their
21 fruit, reduce their costs of production. Even with
22 the productivity gains, the continued decrease in
23 grower returns has forced growers to evaluate whether
24 they should stay in production. It has impacted their
25 ability to get credit, and it's forced the sale of

1 several thousands of acres to either development or
2 other uses.

3 Since the inception of the Florida
4 Department of Citrus, Florida growers have funded a
5 marketing and research program that developed a U.S.
6 demand for orange juice and has funded research that
7 developed the science behind frozen concentrated
8 orange juice and not-from-concentrate juice.

9 More recently, some of those grower funds
10 were also used to attempt to develop other markets in
11 the world. While there have been minimal increases in
12 those markets, there are still only two significant
13 world markets for commercially processed orange juice,
14 the European Union and the United States.

15 Although heavily subsidized, European citrus
16 production has waned over the years as Brazil has
17 penetrated that market often with sales below cost of
18 production. Asian markets have some consumption
19 growth potential. However, market logistics, high
20 orange juice tariffs in Asia and the fact that Brazil
21 and China already dominate the markets makes expansion
22 by the U.S. industry a challenge.

23 Unlike many other U.S. agricultural sectors
24 -- namely dairy and field crops -- the U.S. industry
25 that grows oranges for processing does not receive any

1 production subsidies. The U.S. tariff on orange juice
2 is the only form of assistance that our industry
3 receives, and that is what makes a drastic downturn in
4 wholesale juice and orange prices received by
5 Florida's growers and domestic processors so
6 devastating.

7 However, there are no government programs or
8 funds available to buffer the far heavier losses we
9 have sustained on account of dumped Brazilian product
10 into the U.S. market. These losses brought red ink to
11 our books long before the three recent hurricanes made
12 landfall this last summer that's impacted this
13 season's crop.

14 The continued price depression and
15 suppression caused by dumped Brazilian juice threatens
16 our industry's ability to recover from those
17 hurricanes and any other natural disasters that may
18 come our way.

19 I appreciate the opportunity to appear here
20 today on behalf of Florida citrus growers and stand
21 ready to answer your questions about our petition.
22 Thank you.

23 MR. MCKENNA: Good morning. I'm Marty
24 McKenna, president of Florida Citrus Mutual and an
25 orange grower for the past 25 years. I currently grow

1 250 acres of citrus in Polk, Hardee and Highlands
2 County and also manage an additional 500 acres of
3 orange groves owned by others.

4 I appreciate the opportunity to come to
5 Washington today to ask the Commission to find
6 preliminarily what is all too obvious to the growers
7 of Florida, that low-priced Brazilian orange juice is
8 causing material injury, threatening the very
9 existence of the grower industry in Florida.

10 I and other Florida growers adhere to all
11 the laws and regulations imposed by the federal
12 government. This includes the IRS, EPA, OSHA and
13 other state and local regulations. Florida growers
14 abide by the laws of the land. We ask you, the U.S.
15 International Trade Commission, to ensure that the
16 Brazilian citrus industry adhere to the trade laws of
17 America.

18 Prior to the hurricane damage in crop year
19 '03-'04, I and other growers were unable to show
20 profit from growing oranges. We have not been in a
21 position to project profits in the last two years, but
22 only tried to recover the cost to grow, harvest and
23 move our fruit to the processing plants.

24 On the average, it costs us 75 cents per
25 pound solid to offset these expenses. This figure

1 represents a highly productive grove, which is
2 efficiently rated carrying little or no debt. With
3 returns last year in the 60 cent range we obviously
4 were suffering a loss, making the beginning of the
5 current season look pretty bleak.

6 Before the hurricanes, most projected
7 returns for this year were very similar. Few growers
8 were expecting to break even. This year, because of
9 the damage of the three hurricanes in six weeks,
10 returns have to be at least 90 cents per pound solid
11 to break even.

12 According to USDA estimates, the State of
13 Florida will produce 82 million boxes of oranges less
14 than last season. Historically after a natural
15 disaster like a freeze that reduced our crops, damaged
16 or destroyed our trees, the price of juice and returns
17 for our fruit went up substantially. This would
18 permit us time to recover and the capital to replant
19 or repair damaged groves.

20 At recent prices of 85 cents per pound solid
21 and a decrease in production, we remain in a
22 nonprofitable situation. This situation of low
23 production, coupled with low prices, is very
24 detrimental to the Florida citrus grower. At this
25 point we are trying to decide whether and how much to

1 reinvest in our recovery efforts.

2 Since lenders need to see a reasonable
3 projected return to guarantee loans, it is very
4 difficult to obtain working capital. For instance,
5 the Federal Land Bank requires floored, long-term
6 contracts for fruit of at least 90 cents in order to
7 obtain financing. For the past three years, these
8 contracts have not been available to the Florida
9 citrus grower. Few growers can take contracts for
10 such prices to their banks.

11 As you know, the commodities future market
12 also plays a role in how much is paid for juice and
13 how much is paid for our fruit. The sheer size of the
14 few Brazilian processors and their overriding presence
15 in the United States market gives them unusual power
16 to influence the futures market, which in turn
17 directly impacts how much they or any other processor
18 will pay for our fruit.

19 As you will hear from others, individual
20 Brazilian processors have more frequently delivered
21 significant volumes of juice at low futures prices and
22 been able to draw down the market price by their own
23 actions.

24 The Brazilians not only sell juice in North
25 America, but they also buy oranges from Florida

1 growers. This practice of driving the futures price
2 down allows the Brazilians to purchase Florida oranges
3 at a lower cost.

4 Only two Brazilian processors account for 60
5 percent of the capacity of Brazil and 26 percent of
6 the capacity in Florida. When a few Brazilian
7 processors are both the seller of competing imports
8 and the major purchaser of your product, it's hard to
9 claim that the market price for fruit is solely about
10 supply and demand.

11 Please recognize also that low prices have a
12 longer term impact that can't be measured in the same
13 season. Since our returns are tied directly to juice
14 prices, a low price and high juice inventory means
15 that we have to cut our input expenses which will
16 affect our output and productivity in the long run.

17 Unlike many products you might examine, if
18 prices for fruit are low we cannot simply shift crops,
19 reduce our production volume, cut a shift or run the
20 factory fewer hours. The factory is a tree which
21 cannot be turned off for at least 25 years, but, like
22 most businesses, we still have fixed costs per acre,
23 and a low volume or low yield per acre means low or
24 negative returns.

25 Two years ago we spent approximately \$800

1 per acre, but dropped back to \$600 last season due to
2 chronic low returns and high increased juice
3 inventories. This year we're spending as much as
4 \$1,000 per acre partially to offset hurricane losses
5 and partially to make up for the corner cutting forced
6 on us last year.

7 Production and cost are the same for oranges
8 grown for FCOJ and NFC. Growers deliver these oranges
9 to the processors who determine the ultimate end
10 product.

11 With imports placing such a hard cap on our
12 potential income after the hurricanes, it's no wonder
13 that growers have to look more closely at selling to
14 developers. It's not that all development property
15 value keeps climbing. It's that the value of citrus
16 producing property keeps declining because of
17 declining citrus returns.

18 We citrus growers are proud of our heritage
19 and tenacity. We expect bad years and losses from bad
20 weather or bad luck. We've bounced back many times.
21 We don't seek charity, but we also don't want to have
22 our hands tied by unfair competition.

23 After the hurricanes, President Bush visited
24 our groves personally to see the damage. When we told
25 him that we would rebuild, he pledged, "I will also

1 ensure that Florida farmers are treated fairly on the
2 global market and that no country takes advantage of
3 citrus growers during this time of disaster."

4 We are just asking to be allowed to compete
5 without the burden of artificially low Brazilian
6 prices. I hope the Commission will agree that the
7 Florida grower has been harmed and take the first step
8 towards fulfilling the President's pledge.

9 Thank you very much.

10 MR. BEHR: Good morning, Mr. Chairman,
11 members of the ITC staff. My name is Robert Behr. I
12 am vice president of Planning and Product Services
13 with Citrus World.

14 Citrus World is Florida's oldest processing
15 company. It is a federated cooperative with 12
16 stockholder members representing about 1,100 orange
17 producers. Citrus World processes oranges delivered
18 by its member growers and packages both from
19 concentrate and not-from-concentrate orange juice
20 products under a number of branded labels.

21 Our growers are paid on the basis of prices
22 that Citrus World receives for its product sales.
23 During the past three years, last season in
24 particular, the prices paid to our growers were
25 extremely depressed. For most of our growers, the

1 price received for oranges has been less than the cost
2 of production.

3 Our growers are very concerned that imports
4 of Brazilian FCOJM and NFCOJ sold at less than fair
5 market value are having an adverse impact on the
6 prices that Citrus World receives for its products and
7 the prices that Citrus World is able to pay to its
8 member growers.

9 In my employment with Citrus World, I have
10 numerous responsibilities in the planning and
11 procurement area. This would include, among other
12 things, analyzing supply/demand conditions of the
13 orange juice market, assessing the balance between our
14 member grower fruit production prospects and our sales
15 forecasts, managing orange juice purchase requirements
16 and planning and executing FCOJ futures market
17 transactions to hedge procurement needs or to hedge an
18 inventory position.

19 It should also be noted that I serve on the
20 Board of Citrus Associates of the New York Board of
21 Trade, which is the governing body of the New York
22 FCOJ futures market.

23 As I mentioned, times have been difficult
24 for Florida orange producers. During the 2003-2004
25 season, Florida growers received an on-tree average

1 price of \$2.29 per box for processed oranges according
2 to the USDA. On a per acre basis, grower proceeds
3 from processors amounted to only \$900 last season.

4 It cost Florida growers about \$1,230 an acre
5 to produce oranges for processing according to studies
6 published by the University of Florida. As you can
7 readily see, Florida growers lost \$330 per acre, a
8 loss of 37 percent per dollar of revenue, last season.

9 Extreme low pricing for bulk FCOJM and NFCOJ
10 hurt Florida growers. FCOJ futures prices reached a
11 27 year low during June 2004, which is the lowest ever
12 on an inflation adjusted basis.

13 Low futures prices have had an adverse
14 impact on the cash market for bulk FCOJM and NFCOJ,
15 adversely affecting wholesale prices for all packaged
16 orange juice products. Ultimately, the impact of low
17 FCOJM and NFCOJ prices pushed grower prices to levels
18 well below the cost of production.

19 Since Citrus World is cooperatively owned,
20 the effect of low FCOJM and NFCOJ prices passes
21 through to its member growers. Nonetheless, Citrus
22 World is being adversely affected by the depressed
23 pricing conditions.

24 Our business is dependent upon a stable
25 supply of member fruit, and in recent years we have

1 seen many member growers go out of business because of
2 the depressed pricing conditions. When our growers
3 are threatened by low prices caused by unfair pricing,
4 then it has a serious unmitigated impact on our
5 growers' future and on the future of Citrus World.

6 Because of its dominant size and its export
7 orientation, there is little doubt that Brazil wields
8 extraordinary pricing power in the world orange juice
9 market. During the past three years, Brazilian FCOJ
10 exports to the U.S. have well exceeded the amount
11 needed by the U.S. market and have caused U.S. stocks
12 to reach record levels.

13 It is often argued that Brazil exports FCOJ
14 in to meet specific U.S. market needs such as
15 improving juice color or viscosity. However, a
16 significant volume of Brazilian exports to the U.S.
17 were simply delivered into the FCOJ futures market at
18 a time when the U.S. market was already well over
19 supplied.

20 As indicated in the petition, Brazilian
21 FCOJM was delivered into the FCOJ futures market over
22 the past two years at prices less than fair market
23 value and has contributed to the historic low prices
24 observed for FCOJM and FCOJ products in the U.S.
25 market.

1 Generally speaking, a futures market is used
2 as a hedging and pricing mechanism and not a market
3 where one delivers or takes product on a routine
4 basis. During the past two years, Brazilian FCOJM was
5 imported directly into the U.S., apparently with the
6 sole purpose of being delivered into the FCOJ futures
7 market.

8 During this period, sellers of FCOJM were
9 not only using the futures market as a hedging
10 mechanism, but also as a means to import Brazilian
11 FCOJM and deliver product into a market that was
12 already awash with burdensome inventory.

13 The routine delivery of Brazilian FCOJM into
14 the FCOJ futures market since January of 2003
15 demonstrates willful intent to deliver product at less
16 than fair market value. Since a futures market can be
17 considered a market of last resort because there are
18 many buyers and sellers, it served as a convenient
19 vehicle to deliver Brazilian FCOJM with impunity.

20 The impact of delivering imported FCOJM into
21 the futures market helped to drive FCOJ futures prices
22 to record low levels. There can be no other
23 conclusion. The effect of importing and delivering
24 excess Brazilian FCOJM helped drive FCOJ futures
25 prices to record low levels and cause prices of

1 domestically sold FCOJM and NFCOJ to follow suit.

2 It should be noted that the delivery of
3 imported FCOJM into the futures market over the past
4 two seasons was not required just because the sellers
5 had a short position in the marketplace. Even though
6 the sellers may have initially sold futures contracts
7 to protect FCOJM inventory value, there was no market
8 requirement to force the sale or to deliver FCOJM
9 during the delivery period of the contract.

10 Generally speaking, cash market price for
11 100 percent Brazilian FCOJM has carried a significant
12 premium over FCOJ futures market prices. As such, it
13 would have been prudent for the sellers to have
14 reversed the futures position and not delivered FCOJM
15 into the futures market at less than fair market
16 value.

17 Delivery of Brazilian FCOJM into the FCOJ
18 futures market is but one example of product that is
19 being sold in the U.S. at less than fair market value.
20 While sellers of Brazilian FCOJM have every right to
21 use the FCOJ futures market as a hedging vehicle, its
22 use as a mechanism to deliver product at less than
23 fair market value raises serious concerns.

24 Such activity has contributed significantly
25 to the financial losses being sustained by our member

1 growers, as well as the adverse impact it is having on
2 Citrus World's business model.

3 I want to thank you for your consideration
4 of this matter and look forward to answering any
5 questions you might have.

6 MR. LUCAS: Thank you. Good morning. Mr.
7 chairman, members of the staff, I am Charles Lucas.
8 I'm vice president of Sales and Fruit Procurement for
9 Southern Gardens Citrus. We're located in Cluston,
10 Florida.

11 I've been employed in the orange juice
12 industry for over 25 years in various capacities and
13 with Southern Gardens for the past 10 years. Southern
14 Gardens owns 30 acres of orange groves and also
15 purchases approximately 60 percent of its fruit needs
16 from other growers in the State of Florida. We
17 produce FCOJM for the processing. We are also the
18 largest producer of non-branded bulk NFC in the State
19 of Florida.

20 Our experience in the citrus business has
21 been similar to what you're hearing from the other
22 growers and processors today. Although we have
23 implemented many productivity and cost saving measures
24 in our groves, our cost to produce fruit, the raw
25 material, has exceeded the season average futures

1 price the last two seasons.

2 Likewise, our processing operations have
3 undergone severe challenges in the last two years as
4 bulk prices have hit new lows and returns have fell
5 below our cost resulting in tremendous expansion of
6 inventories over the 2003-2004 season.

7 Our cash profit on FCOJM production, even
8 without allocating general expenses, depreciation and
9 insurance for that product line have been barely at
10 break even levels. On a consolidated basis, we have
11 seen earnings decline by over 20 percent over the last
12 three years.

13 We purchase some Brazilian FCOJ, like most
14 domestic producers, including those who are not owned
15 by Brazilian processors, so that we can maintain some
16 degree of competitiveness with the very low prices
17 that have prevailed in the market for some time.

18 Despite our efforts to adapt to the
19 chronically low price and return environment, however,
20 Southern Gardens has been seriously injured and has
21 not been able to recoup our investment funds that it
22 has spent on a new plant and groves prior to these
23 price declines.

24 While Brazilian FCOJM has been a major
25 factor in the U.S. and European market for some time,

1 it is only recently that Brazilian NFC has appeared in
2 sufficient volumes to affect prices. The major
3 technological breakthrough was the development of
4 large aseptic storage tanks to handle bulk pasteurized
5 NFC so that it could be transported over long
6 distances and stored for some time until the purchaser
7 needed to draw down the supply as sales required.

8 Until these improvements, Florida processors
9 were the primary supplier of NFC in the United States,
10 which was prohibitively expensive to transport great
11 distances and not easily stored and was the only
12 product remaining where we in Florida could achieve
13 some kind of cost recovery.

14 Over the past few years, the NFC market has
15 been growing at a rate of approximately 10 percent
16 annually while the overall market for orange juice has
17 been stagnant or briefly declined. However, NFC is a
18 product that shows the greatest opportunity for growth
19 so the Brazilian presence in this market is an
20 important factor to us.

21 When Pepsico bought the Tropicana Company a
22 few years ago, the NFC growth rate was projected to be
23 higher, and there was a temporary shortfall in the
24 fruit production in Florida so Tropicana arranged for
25 Citrosuco to supply some of its NFC requirements for

1 the European markets. Soon after, Cutrale and
2 Citrosuco followed suit, and both began shipping
3 volumes of NFC not only to the EU market, but to the
4 U.S. market as well.

5 Since there is a strong correlation between
6 the price of FCOJ and NFC and also a strong relation
7 between the price of FCOJ and the commodities futures
8 price, whatever our Brazilian competitors do in the
9 FCOJ futures market affects the NFC prices as well.

10 A little bit about the production. NFC is
11 produced from the same oranges using the same
12 equipment as FCOJM. We don't choose which fruit goes
13 into the end product until it reaches the yard. After
14 the juice is extracted from the fruit it is sent
15 either to the evaporator to produce FCOJM or to a
16 pasteurizer to produce NFC.

17 NFC is delivered in 5,600 gallon tankers,
18 and the customer will run it into a packaging line.
19 They might also add citrus oils, calcium or other
20 elements within the limits of the product standards of
21 identity.

22 Likewise, when FCOJM is delivered to a
23 customer it is reconstituted through the addition of
24 water. Some of the same elements might be added as
25 packaging of NFC. Alternatively, FCOJM can also be

1 processed into a consumer strength concentrate which
2 can be reconstituted in an approximate 3:1 water to
3 concentrate ratio, although this form of consumer
4 product has been on decline for several years.

5 We purchase fruit from growers either on a
6 spot basis or under participation contracts with a
7 floor price. The floor is designed to protect the
8 grower for some of the losses they would suffer if the
9 prevailing fruit price at the time of delivery is
10 exceptionally low. However, the floor is usually only
11 at or below their cost of production. On such
12 contracts, profits are only realized if the juice
13 price is sufficient to pass on additional returns to
14 the grower.

15 After last year with the significant
16 oversupply in the market and extremely low pricing by
17 the Brazilian suppliers, especially in the futures
18 market deliveries, the projected return for growers
19 was so low that the commercial banks were not placing
20 any operating loans for many of the growers, and some
21 had to exit the business. With low projected returns,
22 the grove land values were low enough that many
23 growers had to look to alternative land uses if
24 possible or simply sell their land.

25 As a result of the recent hurricanes and

1 canker outbreaks, Florida's citrus production has hit
2 a 12-year low and yet futures prices are below the
3 cost of their production for an integrated grower/
4 processor. Without any further price response, we
5 will see many more growers and what few domestically
6 owned Florida processors that are left go out of
7 business.

8 Thank you very much for your time. I'll be
9 happy to answer any questions. Thank you.

10 MS. WARLICK: My name is Amy Warlick. I'm
11 an economist with Barnes, Richardson & Colburn,
12 counsel to Florida Citrus Mutual and the other
13 petitioning parties in this investigation.

14 We have already heard firsthand accounts by
15 U.S. growers and processors of the financial havoc
16 created by the Brazilian orange juice industry. I
17 would like to outline for you how this rapidly growing
18 industry has evolved from a helpful complement to the
19 U.S. industry into an oligopolist world player and
20 devastating force to our industry.

21 It is rare for the Commission to investigate
22 a global industry as polarized as the orange juice
23 industry where there are only two major world players,
24 Brazil and the United States, and two major world
25 consumers, Europe and the United States. It is

1 equally rare to find respondents that are so
2 concentrated and, therefore, hold so much economic
3 power. Currently, Brazil produces 83 percent of the
4 world's orange juice exports, and the three
5 Respondents here today, -- Citrosuco, Cutrale, and
6 Louis Dreyfus -- in addition to Citriveta, control
7 roughly 90 percent of Brazil's orange-crushing
8 capacity and 100 percent of Brazil's bulk orange juice
9 transportation system.

10 The last time the Commission investigated
11 dumping in this industry in the late 1980's, there
12 were 14 Brazilian processors. Now, there are only
13 five much larger processors.

14 Chart 1 shows the impressive history of
15 Brazil's orange production. At the time of the U.S.
16 industry's most recent significant freeze, December
17 1989, Sao Paulo produced roughly 200 million boxes of
18 oranges, some of which was actually needed by the U.S.
19 market to make up for U.S. shortfalls during those
20 years. However, within the next decade, Brazil's
21 production doubled and began to swamp that of the
22 United States as well as other world producers.

23 When global prices rose, Brazil produced more,
24 and when global prices fell, Brazil produced more.

25 While tree diseases management has proven to

1 be a significant challenge to the Brazilian industry
2 and government, it is clearly a challenge that Brazil
3 has met with tremendous success. As numerous and
4 damaging as the Brazilian tree diseases have been in
5 recent years, citrus canker, citrus variegated
6 chlorosis, and citrus sudden death, Brazil has
7 nonetheless continued to expand its planted acreage
8 and orange trees year after year without fail, as you
9 can see in Chart 2.

10 (Pause.)

11 MR. CARPENTER: We will make about a dozen
12 or so copies for you and bring them back.

13 MS. WARLICK: Okay.

14 U.S. FCOJM imports from Brazil rose by 36
15 percent during the period of investigation while NFC
16 imports rose some twelvefold. You can see this in
17 Chart 3. Okay.

18 Brazil's share of the U.S. FCOJM market grew
19 from 11 percent to 17 percent, and its share of the
20 NFC market grew from 1 to 4 percent. Despite the U.S.
21 Customs tariff on Brazilian orange juice, Brazil has
22 been able to push U.S., as well as duty-free Mexican
23 and Caribbean juice, out of the U.S. market because it
24 is selling at prices well below fair market value.

25 Chart 4 shows a comparison of the unit

1 values of FCOJ from Brazil and Florida wholesale FCOJ
2 prices.

3 Brazilian export data show that during the
4 period of investigation, Brazil sold FCOJ and NFC into
5 the United States at prices well below its prices to
6 any other country. Charts 5 and 6 show the Brazilian
7 FOB export unit values for FCOJ and NFC compiled by
8 the Brazilian Department of Foreign Trade and reported
9 by USDA late last month.

10 Andy, can you go back to five and then again
11 to six so that you can see the legend on the bottom,
12 those countries all correspond with the column
13 directly above them, so you can see on the left is the
14 United States and how much lower that price is than to
15 any other country Brazil is exporting to.

16 Brazil's constant downward pressure on U.S.
17 prices is best reflected in nearby futures contract
18 price of FCOJ, which fell to its lowest level in 27
19 years this past summer. Chart 7 shows the fall over
20 the last 15 years.

21 Futures prices are one of the most accurate
22 measures of the wholesale price of FCOJ in this
23 country. As you can see in Chart 8, low U.S.
24 wholesale FCOJ prices automatically translated into
25 low U.S. processing orange prices. The on-tree,

1 meaning preharvest, price of early, mid-season, and
2 Valencia oranges has fallen dramatically in tandem
3 with wholesale orange juice prices during the POI.
4 The broken lines represent prices. The solid lines
5 represent costs.

6 At these price levels, growers can no longer
7 cover their costs. Growers of early and mid-season
8 varieties have not been able to recover costs for
9 three years. Now, in marketing year '03-'04, Valencia
10 growers cannot recover their costs either.

11 Chart 9 shows the result of this financial
12 crisis. U.S.-bearing acreage shrunk by 5 percent
13 during the period of investigation as many growers
14 were forced to abandon their groves. By the way,
15 these estimates of bearing acreage were made prior to
16 the damage caused by this summer's hurricanes, so the
17 losses reflected on this chart were financially
18 motivated, not the result of nature.

19 According to the University of Florida's
20 annual land value surveys, between May '01 and May
21 '03, the value of mature orange groves in both south
22 and central Florida fell by 7 percent.

23 Despite the low orange prices, however,
24 processors of U.S.-grown oranges can no longer cover
25 their costs either because wholesale prices are just

1 so drastically low. (See Chart 10.) It costs Florida
2 processors in excess of 20 cents per pound solid to
3 make FCOJM or NFC. However, during the POI, the
4 futures prices dragged Florida wholesale prices so low
5 that margins were continually squeezed until '03-'04
6 when wholesale prices fell well below the processing
7 cost plus the delivered end cost of oranges.

8 Many processors could not justify selling
9 their juice at such a loss and were forced to enter an
10 additional 101 million single-strength equivalent
11 gallons of their FCOJM production into costly storage.
12 This can be seen in Chart 11.

13 U.S. orange juice ending inventories climbed
14 21 percent to a record high in '03-'04.

15 Typically, the laws of supply and demand
16 will regulate prices a little better. As juice prices
17 fall, consumers begin consuming more juice until juice
18 prices stabilize at a higher level. However, in this
19 unique industry, consumers have not enjoyed the
20 benefits of cheap imports.

21 Chart 12 is very important to understand.
22 It shows that at some point around 1999, retail orange
23 juice prices started moving upwards and independent of
24 wholesale prices, which began their fall.

25 So as wholesale prices fell, juice blenders,

1 reprocessors, and retailers all benefitted but did not
2 pass these benefits along to consumers. So despite
3 the marketing efforts of our industry, consumer demand
4 has remained stagnant and even briefly dipped in
5 response to the popularity of low-carbohydrate diets
6 in this country.

7 As you can see, the natural economic
8 counterforces that usually buffer prices are
9 nonexistent in this industry, as the precipitous fall
10 in the U.S. orange and wholesale juice prices
11 demonstrates.

12 As if the current situation was not
13 difficult enough, the '04-'05 orange crop in Brazil is
14 expected to be one of the largest on record, producing
15 467 million boxes of oranges and 1.3 million metric
16 tons of FCOJ. While Brazil's orange production will
17 bump up and down in response to bumper crops, which
18 are typically followed by tree-recuperation periods,
19 Brazil's orange and orange juice production can be
20 expected to climb well into the future. Unlike most
21 agricultural producers, Brazil still has prime
22 agricultural land to expand onto and is doing so at
23 remarkable speed as it replants groves in southern Sao
24 Paulo and Perina state. Brazil also has plenty of
25 excess processing capacity as well, as its current

1 capacity utilization has been estimated at only about
2 74 percent.

3 However, the most immediate threat to the
4 U.S. industry does not come from Brazil's future
5 agricultural expansion; it comes from the very real
6 potential for trade diversion of Brazilian juice from
7 European and Asian markets into the U.S. market. Even
8 though U.S. FCOJM and NFC imports from Brazil have
9 expanded by 53 percent during the POI, Brazil still
10 only exports 12 percent of its FCOJ and 23 percent of
11 its NFC to the United States. So there are hundreds
12 of thousands of metric tons of juice that could be
13 shifted into the United States at any time, and there
14 are a number of incentives to do this, among them,
15 high Asian and EU tariffs.

16 While supply contracts may slow this process
17 in the near term, only a portion of Brazil's exports
18 to Europe and Asia are committed through contracts,
19 and these contracts are typically only three years.

20 Orange juice is a commodity. Beyond
21 matching needs for color, brix, and acidity, there is
22 little red tape involved in switching suppliers, so
23 the potential for trade diversion is a very real
24 threat to the U.S. citrus industry.

25 Not only have imports from Brazil depressed

1 U.S. wholesale prices in recent years; they have
2 suppressed them as well. Our growers will recall with
3 great discomfort the last natural disaster to strike
4 the citrus industry: the orange crop freeze of
5 December 1989. That freeze sent the price of the
6 nearby futures contract up by 53 percent, from \$130
7 per pound solid in November '89 to \$198 percent pound
8 solid in February 1990.

9 The chart above shows what I believe Mr.
10 Dunn explained is a dramatic turnaround in prices. If
11 you see this pink line on the bottom, this is what
12 hurricanes did. This is how prices have been
13 suppressed. I would not call that a dramatic
14 turnaround in prices. It barely climbed to 80 cents
15 per pound solid.

16 So when three consecutive hurricanes hit
17 Florida citrus country head on, devastating hundreds
18 of acres of Florida groves and causing USDA to
19 forecast the smallest Florida orange crop in 13 years,
20 futures prices rose only very modestly and very
21 briefly. The U.S. citrus industry has become so
22 overwhelmed with dumped Brazilian orange juice that
23 not even the worst-case scenario was enough to raise
24 orange juice prices above 80 cents per pound solid for
25 more than a year.

1 I wanted to address one more comment that
2 Mr. Dunn had made about next year's crop in Brazil
3 coming down so significantly. I've already shown you
4 how high the record current year is expected to be.
5 The early estimates on next year say that that crop
6 will come down by 14 percent in terms of oranges and
7 20 percent less juice. However, those familiar with
8 Brazilian orange crop forecasting know that the early
9 forecasts almost always significantly underestimate
10 the actual results.

11 This chart here shows how nine of the last
12 11 early orange juice production forecasts have
13 underestimated the resulting orange juice production
14 by an average rate of 10 percent.

15 We don't know why there is consistently
16 underestimation. We can only guess that this is done
17 in an effort to manipulate futures prices. Whatever
18 the reason, the result is that it disadvantages U.S.
19 growers and processors who harvest and process their
20 oranges just about the time when the actual large
21 volume of Brazil's impending crop is finally
22 announced, thus depressing futures prices.

23 Thank you for this opportunity to give
24 comments, and I welcome any questions.

25 MR. McGRATH: And that completes our panel

1 of witnesses for direct presentation. We are all
2 available for questions now, and we welcome your
3 questions.

4 MR. CARPENTER: Thank you very much for your
5 testimony. For the record, I would note that Charts 1
6 through 12 will be incorporated in the record, and
7 we'll make sure that those are attached to the
8 transcript. You also put up two or three other charts
9 on the screen --

10 MS. WARLICK: Two other charts, and I'll
11 provide those as well.

12 MR. CARPENTER: -- two other charts. Do you
13 have paper copies of those with you?

14 MS. WARLICK: Yes. I have paper copies.

15 MR. McGRATH: We can provide that now, I
16 suppose, so you can make copies.

17 MS. WARLICK: Yes.

18 MR. CARPENTER: If you could provide those
19 to the court reporter, we'll also make sure those are
20 attached to the transcript.

21 Okay. At this point, we'll begin the staff
22 questions with Ms. Haines.

23 MS. HAINES: Betsy Haines, Office of
24 Investigations. Is there any cyclical nature to the
25 industry with the trees, the age of the trees? I may

1 have missed some of your testimony when I left, but I
2 apologize.

3 MR. McGRATH: I think what I'll do with the
4 questions, unless you have a specific person, we'll
5 try to direct to whoever seems appropriate, and then
6 others might join in because everybody's experience
7 sort of overlaps here, but perhaps Mr. McKenna could
8 start with that.

9 MR. McKENNA: By "cyclical nature," you're
10 talking about production?

11 MS. HAINES: Well, sort of the age of the
12 trees.

13 MR. McKENNA: The age of the trees?

14 MS. HAINES: Yes, or any production cycle
15 that you might want to --

16 MR. McKENNA: We do have some information
17 concerning Brazil in Chart 2, the age of their trees
18 and the tree numbers that they have. The latest tree
19 numbers -- tree census that the State of Florida does
20 every two years shows tree numbers actually coming
21 down in Florida, and I think that's directly
22 attributed to the value of the product that we're
23 growing.

24 MS. HAINES: And are there a lot of new
25 plantings being made?

1 MR. McKENNA: In Florida?

2 MS. HAINES: Yes.

3 MR. McKENNA: No. The tree numbers are
4 going down, which includes any new trees planted in
5 the ground.

6 MS. HAINES: Okay.

7 MR. McKENNA: It includes both mortality and
8 the trees, but the net effect is a negative, is a
9 decline in the tree numbers.

10 MS. HAINES: The problems that have been
11 discussed about the disease in Brazil; the Florida
12 industry has so far not had to deal with any of the
13 diseases that have been listed that the Brazilians
14 have had to deal with.

15 MR. McKENNA: We deal with canker.

16 MS. HAINES: Okay.

17 MR. McKENNA: That is also in Brazil. We do
18 have many of the vectors that are bringing disease
19 that is in Brazil that we haven't had to confront yet,
20 but we do have the vectors recently introduced, so we
21 don't know.

22 MS. HAINES: Okay.

23 MR. BEHR: Betsy, could I follow up on one
24 question that you made?

25 MS. HAINES: Sure.

1 MR. BEHR: I think you asked about the
2 cyclical nature of the citrus tree.

3 MS. HAINES: Yes.

4 MR. BEHR: I'm not sure exactly where you
5 were going with the question, but I think that
6 basically once a tree is planted, it takes about three
7 to four years for a citrus tree to bear fruit, and
8 then it increases in productivity perhaps to about age
9 10 to 15 years of age. In Florida, trees can live to
10 25 years or longer, so just to fill that in.

11 MS. HAINES: Okay.

12 MR. BEHR: On a year-to-year basis, you can
13 see fluctuations in the productivity based upon
14 climate and Mother Nature, what have you.

15 MS. HAINES: Right. Okay. Thank you.

16 So the primary constraints to the
17 production; what would you consider the primary
18 constraints, obviously weather but also production-
19 wise, the machinery, processing, that sort of thing?

20 MR. BEHR: Just as a preliminary comment, I
21 guess we should distinguish between the constraints on
22 how much of an output there might be in a given year
23 from the grower's standpoint and how much production
24 that a processor might produce.

25 MR. LUCAS: Just from my perspective, the

1 primary constraint is economic. With these low
2 prices, we've got negative cash flow. I think, as
3 Marty said, we can't recapitalize our groves after the
4 hurricane. We just don't have the money, and so I
5 think, as Marty said also, if you're in farming,
6 you're always combating diseases and weather, and
7 we're doing a lot of things that I think we can
8 overcome those, but we can't overcome these low prices
9 in the marketplace. We simply don't have the money to
10 replant our farms.

11 MS. HAINES: Okay. Are there any trends
12 towards vertical integration, a lot of the processors
13 that own their own acreage?

14 MR. LUCAS: We do. We own, like, 30,000
15 acres, and we probably supply our own processing plant
16 with about 40 percent of its fruit requirements, and
17 then we purchase the balance, 60 percent, from other
18 growers, so there's integrated grower/processors like
19 ourselves similar to Bob. His company is a co-op, so
20 actually the growers own the company. That's an
21 integrated operation as well. Right, Bob?

22 MR. BEHR: Yes. In fact, our structure is
23 that we're integrated from the grove all the way to
24 the consumer with our branded product line, but you
25 have other different organizational structures in our

1 industry as well where you do not have the vertical
2 integration from grower through to processor and
3 beyond.

4 MS. HAINES: But there is no real trend.
5 It's sort of a static situation.

6 MR. BEHR: Yes, I would say. I'm not seeing
7 a real significant trend in the changes in the market
8 structure within our industry. Surely, there is
9 consolidation, and there are processors going out of
10 business, and there are growers going out of business,
11 as Marty had indicated, because of the economic
12 conditions that we face today, but in terms of the way
13 we're organized from grower to processor, there
14 haven't been significant changes in the past couple of
15 years.

16 MS. HAINES: Okay.

17 MR. McGRATH: If I could just add one point.
18 Since the last time the Commission looked at this,
19 there has been sort of a trend in the opposite
20 direction if you look back over, say, 20 years or so.
21 The industry originally started off as more dominated
22 by co-ops, by integrated grower/processor
23 organizations, and that started to split off sometime
24 in the seventies to become more development of growers
25 and processors not necessarily being integrated but a

1 combination within the industry of some cooperative
2 and some independent processors. Some of the
3 operations that have been purchased by Brazilian
4 processors; some of those in Florida were at one time
5 part of a co-op operation. So there has been a
6 reverse trend away from that vertical integration.

7 MS. HAINES: Is there much blending going on
8 between the Brazilian juice coming in with American
9 product?

10 MR. LUCAS: Depending on the customer
11 specifications, there is blending to basically
12 whatever your customer wants. Some customers will
13 have certain quality specifications that you may use
14 the Brazilian, or you may not. Some customers have
15 country-of-origin requirements as well under the
16 label, so if they said, "Yes, you can use a Florida-
17 Brazil," or if they said, "No, we want 100-percent
18 Florida product," so it's really driven by the
19 customer.

20 MS. HAINES: What sort of quality issues --
21 why would they want the Brazilian product blended in?

22 MR. BEHR: I would like to just back up a
23 second and basically make the point that the U.S.
24 market historically has been a net importing market
25 where we actually need Brazilian product. Exports

1 need to come here to satisfy our domestic requirement.
2 The fact that a company might bring Brazilian product
3 in for blending is really to satisfy the fact that we
4 have a shortfall, and that's really the concern that
5 we have as an industry, is that when our market is
6 short, and we require product, if the Brazilian
7 product comes in in excess quantities, it lowers
8 prices, and that's what has happened to us.

9 It can be blended with Florida juice. It's
10 not a requirement, but we bring Brazilian juice in
11 because we need the volume, and it is used as a
12 blending stock in that regard.

13 MS. HAINES: Okay. That's all I have at the
14 moment.

15 MR. CARPENTER: Mr. Goldfine?

16 MR. GOLDFINE: Good morning. My name is
17 David Goldfine with the General Counsel's Office.

18 Before I begin my questions, I would just
19 like to let you know that if you decide that any of it
20 calls for a BPI, any of your answers call for some
21 type of proprietary information, we want to avoid
22 disclosing that here, so please don't hesitate to let
23 me know, and you can always put that in your post-
24 conference briefs.

25 I wanted to start with some like product

1 questions, and I guess it would be helpful to also
2 hear from the industry witnesses especially on some of
3 these points.

4 I understand you are -- arguing about one
5 like product, and I think Mr. Lucas may have touched
6 on some of the factors, but it would be helpful, you
7 know, to go through kind of each of the factors and
8 understand your argument a little more clearly.

9 On physical characteristics and uses, page
10 48 of the petition states that the only significant
11 physical difference between FCOJM and NFC is the level
12 of concentration as measured by degree brix. So my
13 question, just to be clear for the record, is that the
14 only difference at all we're talking about here
15 between FCOJM and NFC, the brix level?

16 MR. LUCAS: It would be the brix level, as
17 you mentioned. The only other difference would be, I
18 think, as I mentioned, the manufacturing process. The
19 FCOJ will go through an evaporator. The NFC, where
20 there is no water taken away, will go to a
21 pasteurizer, so that would be the only difference.
22 You break the stream from a manufacturing process as
23 to how you heat treat the product.

24 MR. GOLDFINE: And besides those
25 differences, they are identical.

1 MR. LUCAS: Correct.

2 MR. GOLDFINE: What about the taste of the
3 flavor or the texture?

4 MR. LUCAS: That's, hopefully, the advantage
5 of the manufacturing process. You start with the same
6 fruit, but with the NFC there is less heat treatment.
7 There is no water taken out of the fruit, so, in our
8 opinion, the manufacturer's NFC keeps more of the
9 original fresh notes of the original orange itself.
10 So there is really nothing added to it actually; it's
11 less done to it than the evaporation process. That's
12 less heat treatment basically and no water taken away.

13 MR. GOLDFINE: Okay.

14 MR. McGRATH: If I could just add,
15 obviously, the NFC and the FCOJ physically don't look
16 like the same product. From the processor's
17 standpoint, I think what we're talking about here, you
18 can see pretty much that a bulk processor extractor
19 looks at these products as -- they are represented to
20 them as orange solids, and there is more water or less
21 water.

22 The NFC product may be, if you're trying to
23 find the distinctions, might be a step closer to being
24 a consumable, finished, consumer product. It depends
25 on how much processing a reprocessor is going to do

1 when they package it. When it comes out, the bulk NFC
2 is not, in itself, the final product that then a
3 consumer drinks directly, just as the FCOJ is not.

4 They both are treated as a producer product
5 that then goes to another reprocessor, who will, on
6 the FCOJ side, they will add water and some other
7 elements, and on the NFC side, they may add other
8 elements or not. But then they both go into a
9 packaging line and a packaging operation.

10 So just to clarify, what we're saying is
11 that essentially they are the same product from the
12 standpoint of the producer. From the grower,
13 obviously they look at the same fruit that goes in.
14 But they are very similar because the core of the
15 product is the orange solids.

16 MR. GOLDFINE: Okay. On interchangeability,
17 just so I understand this, I guess my question is, why
18 are they interchangeable, and to follow up on that,
19 what I really mean is are FCOJM and NFC
20 interchangeable at the first level of sale? So if a
21 reconstituter or blender is seeking FCOJM, would it
22 accept NFC as an interchangeable substitute, and do
23 purchasers typically buy both FCOJM and NFC, or do
24 they tend to purchase one over the other more often?

25 MR. McGRATH: Well, I think, obviously, they

1 are treated differently for different purposes.
2 Somebody that's running an operation to reconstitute
3 orange juice and sell an orange juice from concentrate
4 is not going to be looking to buy NFC, and NFC is
5 going to be sold at a different price. So there are
6 some distinctions between them. We're not trying to
7 say they are identical products in all respects.

8 We think that they are very similar in many
9 respects, and when you look at all six of these
10 elements here, you'll see, in some cases, it makes
11 sense to be treating them as the same like product,
12 especially economically from the standpoint of
13 production and the common manufacturing facilities,
14 how the inputs are produced and accounted for. But I
15 don't think we could say that they are treated as
16 completely interchangeable by the producer of the bulk
17 product.

18 MR. LUCAS: Also, and we have done this, if,
19 for some reason, you have NFC product, and for
20 whatever reason, whether it's quality or sales or
21 something, you can convert that to FCOJ, and we've
22 done that. We just take it out of the tanks, run it
23 through the evaporator, and it becomes FCOJ.

24 MR. BEHR: From a consumer perspective,
25 often you'll see consumers switch back and forth

1 between an NFC product and a from-concentrate product
2 based upon a product being on sale in a given week.
3 So I think, even at the consumer level, there is a
4 high degree of substitutability between NFC-based
5 products and from-concentrate-based products.

6 MR. GOLDFINE: When you say "consumer,"
7 you're talking about --

8 MR. BEHR: You, you and me going to the
9 store and making a decision to buy an NFC at retail
10 versus a from-concentrate at retail. So, effectively,
11 I think it supports the concept that the products are
12 somewhat interchangeable.

13 MR. GOLDFINE: Okay. Why is NFC priced
14 higher than FCOJM?

15 MR. LUCAS: There is a lot more cost in the
16 storage. Since you're not concentrating it to a 65-
17 degree brick concentrate like FCOJ, you're storing it
18 at what we would call "single-strength 11.8 brick,"
19 let's say, would be a target, so you need this huge
20 volume of storage capacity. At Southern Gardens, we
21 have 56 million gallons of NFC storage, so you have
22 this huge capital to build all of these storage
23 capacities.

24 So you've got, one, a lot more capital
25 invested in storage, and you're transporting single-

1 strength as well, so when you're trying to get it to
2 the market, you're sending it up here to Washington,
3 D.C., to someone who is going to package it, your
4 freight costs and your distribution costs are a lot
5 more higher. Those are the primary reasons.

6 MR. GOLDFINE: Okay. Can anyone speak to
7 the issue of why also NFC has seemed to be gaining
8 market share over FCOJM? Why is that?

9 MR. BEHR: I think that Charlie hit on the
10 point earlier. I believe, more than anything, it's
11 the consumer perception that the product goes through
12 less of a processing step. You're not taking the
13 water out of NFC and then adding it back for retail
14 consumption, and I think the consumer perception
15 probably has driven that trend more than anything.

16 But the point that I made earlier: Despite
17 the fact that there is a trend growth in NFC, there is
18 still a high degree of substitutability between not-
19 from-concentrate products and from-concentrate
20 products at retail level.

21 MR. GOLDFINE: Okay. So I understand as
22 well, the petition indicates that round oranges are
23 the principal types of oranges to make both FCOJM and
24 NFC. Are FCOJM and NFC made exclusively from round
25 oranges, or are there other types of oranges, like

1 specialty oranges, that go into making both of them?

2 MR. BEHR: Within the federal guidelines,
3 you can add specialty varieties up to a maximum of 10
4 percent tangerine-type varieties, but round oranges
5 are the primary make-up of both NFC and FCOJM.

6 MR. McGRATH: And if I could add, for the
7 most part, unless somebody is trying to make a
8 particular NFC product to advertise that it's got a
9 certain type of variety in it, for the most part, the
10 oranges are purchased, as Mr. Lucas testified, and the
11 decision as to which product they go into really isn't
12 made until it's in the processing line.

13 MR. GOLDFINE: Okay. This may be for you,
14 Mr. McGrath. Just so I understand, does the scope
15 here include orange juice sold at retail?

16 MR. McGRATH: No. This includes only bulk
17 product that's manufactured by extractor processors
18 for sale or delivery to a packaging operation.

19 MR. GOLDFINE: For the like product, we
20 shouldn't include any orange juice sold at retail.

21 MR. McGRATH: No. We're not asking that
22 that be included. There have been questions, I know,
23 raised about the different levels of concentration.
24 There is a consumer level of concentration at 42 brix.
25 It's not simply a different level of concentration.

1 There is more to it than that. The 42-brix product is
2 one that is usually a finished, packaged product for
3 the consumer to then purchase as the finished product
4 and then reconstitute on their own. We're not
5 intending to include any other level of concentrate or
6 any particular single-strength product that's sold at
7 retail. There is a separate industry that's involved
8 in reprocessing and packaging products that the
9 extractor processors purchase and sell to that
10 industry.

11 MR. GOLDFINE: Okay. I guess your answer
12 would be the same with respect to organic orange
13 juice.

14 MR. McGRATH: I know that question has been
15 raised now, and we were discussing it yesterday, in
16 terms of the organic product -- do you want to talk to
17 that?

18 MR. GOLDFINE: If you could just tell me
19 what organic, what it is.

20 MR. BEHR: "Organic" really relates to how
21 the fruit is grown, I think, if it's grown organically
22 or not. We currently do not use organic fruit in our
23 operations. There may be some operations that do use
24 organic fruit, but it would seem to me that organic
25 fruit really describes the way in which the fruit --

1 the horticultural practices that a grower might use in
2 delivering fruit to market.

3 MR. McGRATH: I think we have to look at it
4 a little bit more to take a position as to whether
5 organic product is included or not. I'm not sure what
6 the organic product is. I know there are suggestions
7 about possibly either excluding the product from the
8 scope or excluding it from the definition of the
9 industry, and until we get a better handle, I guess,
10 on what it is.

11 These gentlemen are not in that organic
12 product business. It seems that if the fruit is grown
13 in a certain way, but it's the same variety of fruit,
14 it's just different cultivation methods, it probably
15 should be considered part of the industry, but in
16 terms of if the scope included an imported organic
17 product, whether that really has any impact, our
18 immediate reaction to that is it probably does not,
19 but we wanted to take a closer look at it and give you
20 a position in writing.

21 MR. GOLDFINE: On FCOJR, just so I
22 understand it, the petition states that FCOJR is
23 typically made from FCOJM and NFC. Is FCOJR ever made
24 directly by extraction without first becoming FCOJM or
25 NFC?

1 MR. BEHR: When you say "FCOJ," FCOJ for
2 retail consumption?

3 MR. GOLDFINE: Yes.

4 MR. BEHR: Typically, the processor is going
5 to concentrate their juice into FCOJM before it's
6 packaged into a retail product.

7 MR. GOLDFINE: And are you aware if it's
8 ever made directly without doing that?

9 MR. BEHR: I suppose it's possible, but I
10 think that that would be a very rare circumstance.

11 MR. GOLDFINE: Okay. With respect to NFC,
12 what additional steps are there, if any, in the
13 production process for NFC between the time when it's
14 stored in the drums and barrels until it's put into
15 the half-gallon containers for retail? Is this just a
16 matter of packaging, or are there any manufacturing
17 steps?

18 MR. LUCAS: The big difference, I think, in
19 some of the technology, I think, as we mentioned, is
20 the NFC goes through a pasteurization process, and
21 then it's stored aseptically. So it's stored in these
22 million-gallon tanks that we have, so you store the
23 juice aseptically. And then once the customer calls
24 for a tanker of juice, which holds 5,600 gallons, you
25 unload it onto a tanker, truck it up to Washington,

1 D.C., or wherever, and the packer puts it in his
2 packaging line.

3 The difference is, again, compared to FCOJ,
4 is the storage technology and no water taken out of
5 the NFC. Those are probably the two main issues.
6 Other than that, like I said, it's very similar.

7 MR. GOLDFINE: Okay.

8 MR. McGRATH: Just to add to that, though, I
9 think, as Mr. Lucas testified, it's possible to add
10 some elements to that. When the processor buys the
11 juice and packages it, they may add certain limited
12 amounts of elements to that.

13 MR. LUCAS: Correct. They will maybe add
14 additional oils for flavoring, or they will add
15 calcium, or they will add pulp, depending on their
16 different products they think their consumers are
17 looking to purchase.

18 MR. GOLDFINE: One other question on like
19 product, and this may be for the post-conference
20 briefs, but the petition states, on page 51, that
21 FCOJM and NFC are sold to the same intermediaries,
22 including remanufacturers and packagers. This may
23 call for BPI, but could you please identify the top
24 five largest purchasers for both FCOJM and NFC maybe
25 in your post-conference briefs?

1 MR. McGRATH: We can do that. I think some
2 of them are pretty common knowledge.

3 MR. GOLDFINE: The idea -- the broader
4 question I'm getting at is, are the top purchasers the
5 same for both products?

6 MR. LUCAS: Yes. I would think the top
7 purchasers would be, yes.

8 MR. GOLDFINE: Okay.

9 MR. McGRATH: But we'll list them. To the
10 extent that we can put our minds together here for
11 what we think are the top five in the industry, we can
12 certainly do that.

13 MR. GOLDFINE: Okay. I think, on the
14 domestic industry now, this was touched on by one of
15 the witnesses, but I wanted to just ask about it. Are
16 the individual orange growers or orange juice
17 processors dedicated to FCOJM versus NFC, and if not,
18 who decides which application a particular orange will
19 be used for, the grower or the processor?

20 MR. LUCAS: It's pretty well determined by
21 the processor. Basically, you buy the fruit, and you
22 typically buy the fruit on a varietal basis, -- round
23 oranges, early mids, Hamlins, Valencias -- and then
24 once the fruit comes to our yard, as the processor,
25 we'll determine which stream of fruit. It goes

1 through the same extraction process. One line will
2 then, after extraction, go to the NFC line; the other
3 one will go to the FCOJ evaporator line. Sometimes
4 you could, in theory, take the same fruit off the same
5 trailer and put it in two different streams, one to
6 the FCOJ and one to the NFC. So it's really done by
7 the processor.

8 MR. GOLDFINE: I think I understand your
9 view that your position is that we should count all
10 growers and processors here in the industry. Is that
11 right?

12 MR. McGRATH: That's correct.

13 MR. GOLDFINE: Including growers and
14 processors outside of Florida like California or
15 Arizona?

16 MR. McGRATH: If there are growers who are
17 growing round oranges for processing outside of
18 Florida, they certainly would be counted. Our
19 position, though, is that there are very few of them,
20 if any. All of the industry outside of Florida is
21 producing varieties for fresh consumption. Some of
22 what they produce -- this is on the growing side --
23 some of what they produce goes into orange juice, and
24 the producer of orange juice outside of Florida would
25 be covered as part of the industry because they are

1 producing the orange juice.

2 But the grower is only delivering that fruit
3 to them -- I believe I'm correct -- as a residual --
4 it's an elimination from the product that they are
5 actually growing for the fresh market, and they
6 determine, upon growing it, upon picking it, that it's
7 not appropriate for the fresh market, so they are
8 looking for a place to send it as a residual use.

9 I don't think there are any growers outside
10 of Florida that we would say are producing for
11 processing.

12 MR. LUCAS: Yes. From our interaction and
13 relationship with California, Arizona, and Texas at
14 different levels, their production is almost
15 exclusively for the fresh marketplace, as Mr. McGrath
16 said. The juice that is produced in those states is a
17 secondary market for those products, but it's grown
18 for 100 percent to go to the fresh market, and then
19 eliminations, as they are called, that don't meet the
20 standards for the fresh marketplace, then move that
21 product into the processed.

22 MR. GOLDFINE: A few questions on whether
23 the growers should be included in the definition of
24 the domestic industry, and this may be something you
25 want to put in the post-conference briefs, or you have

1 your initial reaction here, however you would like to
2 handle it.

3 Assuming that it's one like product, how
4 should the Commission define the raw agricultural
5 input and the processed agricultural product under 19
6 U.S.C. 1677(4)(3)(2), and should the Commission find
7 that the substantially or completely devoted standard
8 is satisfied?

9 MR. McGRATH: I'll start with that, I think,
10 maybe Marty will want to add to it.

11 The definition of the raw agricultural input
12 is round oranges, which are oranges that are pretty
13 well accepted as being oranges. There are certain
14 varieties of oranges that are grown for processing.
15 There is no distinction made by the grower, as we've
16 testified, between which end product it goes into, so
17 it would be the growers of all of that product.

18 The processed agricultural product that
19 comes out would be orange juice extracted from those
20 products in the form of FCOJM and NFC in bulk form for
21 further processing, both products for further
22 processing. That's the processed agricultural
23 product.

24 I think you asked what is the substantial
25 coincidence of --

1 MR. GOLDFINE: The finding. Should the
2 Commission find that the substantially or completely
3 devoted standard is satisfied?

4 MR. McGRATH: Oh, the substantially
5 completed, completely devoted. The round oranges; I
6 think we determined that about 90 percent-plus -- I
7 think we said 92 percent or so -- it varies from year
8 to year -- of all round oranges grown went into those
9 products, production of FCOJM and NFC, and our belief
10 is that 90 percent-plus is substantially all.

11 MR. GOLDFINE: Would anyone happen to know
12 what percentage of the oranges goes to FCOJ and what
13 percentage goes to NFC?

14 MR. BEHR: It varies from year to year
15 depending upon the crop, of course. I can better give
16 you numbers. This past year, the state produced
17 approximately 242 million boxes of round oranges.
18 Approximately 6 million boxes went to the fresh
19 market, about 90 million boxes went into the
20 production of NFC, and the balance went into the
21 production of FCOJ.

22 MR. GOLDFINE: You said 96 minus -- what's
23 the total number?

24 MR. BEHR: 242 in the 2003-2004 season.

25 MR. GOLDFINE: Okay, okay.

1 MR. BEHR: And those numbers are
2 approximate. We can follow up with more precise
3 numbers.

4 MR. GOLDFINE: Sure. Thank you.

5 Let's assume we were to find two like
6 products rather than one like product. Could you go
7 through the analysis for why the growers should be
8 counted in both industries?

9 MR. McGRATH: Well, the most immediate
10 difficulty is that, from the growers' standpoint, they
11 don't grow for either one of those two products. As
12 you've seen from the questionnaire answers, they don't
13 keep separate data, and they don't keep separate
14 financial information, so they don't really know where
15 the product is going to go. The price they get paid
16 is the same, no matter what it goes into.

17 So as far as substantially all, it's
18 impossible to say that substantially all of their
19 product goes into either one of those two end
20 products. For some growers, substantially all goes
21 into one product or the other perhaps, depending on
22 who buys their fruit and how that particular processor
23 decided to use it that year, but I'm sure that the
24 processor's mix is going to change from year to year,
25 too, between NFC and FCOJ production, so that will

1 vary as well. I don't think that you could actually
2 make that conclusion about substantially all from the
3 grower's standpoint.

4 MR. GOLDFINE: Turning to injury, I guess I
5 would like to ask, how should the Commission consider
6 the hurricane issue here that's been described? Does
7 that go to the causation or injury? How does that
8 factor into the analysis?

9 MR. McGRATH: Well, I think we believe very
10 strongly it created a vulnerable industry situation.
11 It is a natural circumstance, the type of circumstance
12 that occurs in any agricultural product from time to
13 time, and it's not a causal factor of injury that
14 would be looked at in the same light as low prices
15 from imports.

16 We view it as a condition that occurs which
17 is one that occurs periodically in this industry, the
18 type of condition that occurs periodically. I don't
19 think you've had a hurricane as damaging as this, but
20 there have been freezes that are similar, and it has
21 simply put the industry in a position that's more
22 vulnerable to the low price of the imported product.

23 So one point we did want to make sure was
24 very clear: I think that your normal view of looking
25 -- for many products in these dumping cases, you're

1 looking at the absolute volume of imports and the
2 absolute market shares in many cases. Those are
3 relevant here and should be looked at, but where you
4 have a very vulnerable situation where many people are
5 trying to recover from damage caused by a natural
6 consequence, an even smaller amount than would
7 normally be considered a large volume of imports or a
8 large import share could be just as damaging or more
9 damaging, depending on the price.

10 The point we're trying to make is that it is
11 a condition that creates a greater vulnerability to
12 dumped imports.

13 MR. GOLDFINE: Is there a business cycle or
14 seasonal nature to the industry that the Commission
15 should consider as a condition of competition?

16 MR. McGRATH: I don't think there is a
17 business cycle that takes place over a predictable
18 number of years. It's an existing condition that the
19 volume of output is affected by a number of factors,
20 including weather consequences, and there may be a
21 number of years where there are no weather impacts,
22 and that's a natural situation. There may be years
23 when there is only one year of low output because of
24 some damage from a freeze or other natural infestation
25 problem, but those are simply conditions in which the

1 industry operates that are not predictable cycles. I
2 wouldn't call them business cycles, no.

3 MR. GOLDFINE: Do any extractors also engage
4 in reconstituting blending or packing?

5 MR. BEHR: Yes. Our company does. As I
6 mentioned in my testimony, we not only process our
7 members' fruit into NFCOJ and FCOJM; we package
8 consumer products NFC for retail consumption from
9 concentrate, chilled juice for retail consumption,
10 canned juices, and frozen juice products.

11 MR. GOLDFINE: Do you have any idea how
12 typical that is?

13 MR. BEHR: There are a number of processors
14 in the state that do that. Not all do. There are a
15 number of bulk processors that produce strictly bulk
16 FCOJM and NFCOJ, but there are a number of
17 manufacturers -- Tropicana is an example of a company
18 that would process its own fruit, make NFC and/or
19 FCOJ, and make retail products like us.

20 MR. GOLDFINE: And you might want to follow
21 up in your post-conference briefs, but I guess my
22 question would be, is there a captive-production issue
23 in this case, and is it satisfied or not?

24 MR. McGRATH: We'll consider that in our
25 briefs. You're asking whether the captive-production

1 provision comes into play here.

2 MR. GOLDFINE: Uh-huh.

3 MR. McGRATH: We'll have to comment on that
4 in our brief.

5 MR. GOLDFINE: Also on related parties, to
6 the extent that you can talk about it here or put it
7 in your post-conference briefs, but is that provision
8 applicable here, and if we find that it is, should we
9 find appropriate circumstances to exclude any related
10 parties?

11 MR. McGRATH: Yes. I think we do take the
12 position there that for the Brazilian-owned processors
13 in the United States, the related-parties provision
14 should be invoked and that their data should be
15 excluded from the analysis of injury to the domestic
16 industry.

17 The appropriate circumstances -- I know the
18 Commission looks and weighs different factors in this,
19 but certainly if you look at the data, you'll see that
20 there is a reason to conclude that the inclusion of
21 the related parties' data, and I'm talking here about
22 the Brazilian-owned processors, would skew the data
23 for the rest of the industry, not just the processing
24 portion of the industry but the entire industry, which
25 includes growers. I do want to emphasize that when

1 we're looking at related parties, we're not looking at
2 just what is the impact of including or excluding
3 these particular Brazilian-owned processors on the
4 rest of the data appears for just the processors side
5 of the domestic industry but the overall industry.

6 The other factors: I know that the
7 Commission has looked at percentage of domestic
8 production attributable to the importing producer.
9 There is a significant portion of processing
10 attributable to the three primary Brazilian-owned,
11 U.S. producers, but in terms of looking at, again, the
12 overall impact, you have to consider the value of the
13 input as well if you look at the overall total
14 domestic production, not just the juice output but the
15 value of production of the fruit as well as the juice.
16 So it does seem appropriate to exclude them.

17 I think also the factor that you normally
18 look at, the reason why the related party is
19 importing. Is that related party benefiting from the
20 import in some fashion? We would conclude certainly
21 Citrosuco, Cutrale, and Dreyfus would benefit from
22 their imports and be able to direct their imports in
23 such a fashion to benefit overall from their overall
24 business plan, whereas imports that are made by
25 unrelated producers in the United States, imports

1 purchased by Citrus World or Southern Gardens or Duda,
2 don't fall under the same category. Those are imports
3 that are brought in for specific reasons, and one of
4 them, as Mr. Behr testified, is to remain competitive.

5 So we will go through each one of the
6 factors and review it also in terms of the
7 confidential information that's been provided in the
8 questionnaire answers in our post-hearing brief. Our
9 initial feeling on this, though, is that, from what
10 we've seen and analyzed, we think that the Brazilian-
11 related U.S. processors should be excluded under the
12 related-parties provision.

13 MR. GOLDFINE: One last question just for
14 the record here. When you compare a gallon of single-
15 strength orange juice made from FCOJM to a gallon made
16 from NFC, does about the same number of oranges go
17 into each gallon?

18 MR. BEHR: The short answer would be yes.

19 MR. GOLDFINE: Okay. That's all I have.

20 MR. CARPENTER: Mr. Fetzer?

21 MR. FETZER: Jim Fetzer, Office of
22 Economics. I would like to thank everyone here for
23 their testimony. It's been very helpful, but I do
24 have a few questions. I would particularly like to
25 thank the people who came here from very warm climates

1 to join us in this nice winter weather that we're
2 having.

3 I guess my first question, and I hope that I
4 didn't miss this in your response to David's
5 questions, was when he was talking about the oranges,
6 what percentage of oranges are used, round oranges, I
7 guess, for orange juice, is it that prices in the
8 orange market are affecting prices in the orange juice
9 market or vice versa, or is it sort of an interaction
10 in both directions, depending on shocks in either
11 market? I guess I would open it up to anyone who
12 would like to tackle that question.

13 MR. BEHR: Let me just reiterate the
14 question as I thought I heard it. You want to know
15 whether or not the price discovery in the orange
16 sector is driven by the fruit production and/or demand
17 for juice products, for example.

18 MR. FETZER: Are orange prices driving
19 orange juice prices or vice versa?

20 MR. BEHR: I think that just in a general
21 sense, you both have supply and demand interaction
22 dictating what the equilibrium price would be for
23 orange juice and the price of oranges. I think the
24 combination of all supply and demand factors work
25 together towards driving a price point. You know,

1 market structure issues also play a role, and
2 certainly, as in this particular case where we've had
3 excess supply of juice sold into this market beyond
4 what the market needs are, you'll tend to have low
5 prices, as we have seen.

6 MR. LUCAS: I would just add to that, Jim,
7 as well, that everyone in the market looks to the
8 futures market, and I think, as we mentioned, there is
9 also a strong correlation between the futures market,
10 the SCOJM price, the NFC price, and eventually the
11 fruit price to the grower as well. So when that price
12 gets depressed and gets low, it goes throughout the
13 entire supply chain and depresses prices all the way
14 down to the grower and at the wholesale level as well.

15 MR. FETZER: Okay. I guess that leads into
16 another question I had on the futures market. I'm a
17 little unsure. When you're talking about the futures
18 price, is it a price for, like, a six-month contract,
19 a one-year contract? I don't know whose testimony
20 this morning sort of indicated that the Brazilians
21 were selling directly to the futures market. I just
22 want to sort of understand what does that mean,
23 selling directly to a futures market? Are they just
24 basically guaranteeing they will sell orange juice a
25 couple of months down the road, or is it something

1 else?

2 MR. BEHR: I think when we speak to the
3 futures price, we speak in terms of what we call the
4 "nearby contract market price," basically the spot
5 market, what the price of orange juice is today. When
6 we speak to the Brazilians selling directly into the
7 futures market, it would mean that they perhaps would
8 have sold futures at some point, and at the time of
9 the contract's delivery period were willing to deliver
10 product at the price that was in the marketplace on
11 that particular day.

12 We observed, over the past couple of years,
13 a propensity for product being brought from Brazil
14 that had been sold against the futures market and
15 delivered at the delivery point of the contract and a
16 willingness to deliver at the market price on that
17 particular day.

18 MR. FETZER: Okay. So, typically, that
19 doesn't happen, I guess, with domestic producers. I
20 think someone also testified that the futures market
21 isn't used that much.

22 MR. BEHR: That was in my testimony as well.
23 The point that I was trying to make was that,
24 generally speaking, the futures market isn't a market
25 where one delivers product or takes product. It's a

1 market where the players in the market that trade
2 would use it as a hedging mechanism to hedge their
3 inventory or price a future sale or a future purchase.
4 Normally, it's not used as a delivery mechanism.

5 MR. FETZER: Are you saying that typically
6 this would be used, and then the contracts might just
7 be turned over, and someone would make money or lose
8 money, whoever is, you know, in the market to --

9 MR. BEHR: That's correct. There would be a
10 financial gain or loss, depending upon, you know, your
11 circumstances, and that financial gain or loss would
12 be accounted for, you know, as a profit or loss on
13 your financial statement.

14 MR. FETZER: But the difference here is the
15 Brazilians are actually delivering product.

16 MR. BEHR: In this case, yes. It's pretty
17 unusual to see Brazilian juice imported and directly
18 delivered into the futures market. It's not something
19 that I've seen in my experience in the industry.

20 MR. FETZER: Is there a typical length on
21 these contracts, like six months into the future year,
22 or do they vary?

23 MR. BEHR: The contract maturities in the
24 FCOJ futures market; there is one every two months,
25 and they can go out well over a year. Traders can

1 what we call "roll their positions" by selling,
2 reversing their position and selling a deferred
3 contract, and they can conceivably carry on a hedge
4 for a long period of time without ever taking or
5 making delivery.

6 MR. FETZER: Okay.

7 MR. McKENNA: Excuse me. Could I just
8 respond?

9 MR. FETZER: Sure.

10 MR. McKENNA: I'm a grower, and as a grower,
11 it's extremely difficult to participate in the futures
12 market because it is FCOJ, and we have oranges, so we
13 can't very well hedge in the futures market. However,
14 particularly very recently since the hurricanes, if
15 the futures market fell yesterday, the cash price that
16 I would be offered, a grower would be offered for his
17 fruit, the next morning would be less. So we are
18 subject to the market whims of the futures market wild
19 rides, but it's very difficult for us to take
20 advantage of the hedging opportunities.

21 MR. FETZER: So there is no futures market
22 for oranges themselves.

23 MR. McKENNA: There is none for an orange,
24 no.

25 MR. FETZER: Is there any futures market for

1 NFC?

2 MR. McKENNA: No.

3 MR. FETZER: Just for the frozen orange
4 juice.

5 MR. McKENNA: Correct.

6 MR. FETZER: Okay.

7 MR. BEHR: In the market for FCOJM and
8 NFCOJ, there are a number of contracts between buyers
9 and seller that tie the price of bulk FCOJM and FCOJ
10 to the FCOJ futures market, so even though NFC doesn't
11 have its own futures market, there's many transactions
12 that occur in the marketplace for NFCOJ that are tied
13 strictly to or specifically to the FCOJ futures
14 market.

15 MR. FETZER: Okay. Thanks. I guess there
16 was some testimony by Ms. Warlick this morning
17 regarding oligopolistic behavior, and also in the
18 petition this was described, and I guess this is
19 characterized by the concentration of the Brazilians
20 in Brazil and in the world market. I was wondering,
21 do you have a sense of how much market share the
22 Brazilians have in the U.S. market roughly?

23 MS. WARLICK: With respect to FCOJ,
24 Brazilians' market share has climbed to 17 percent, we
25 calculated, in '03-'04. It was at 11 percent at the

1 beginning of the period of investigation and climbed
2 to 17, and NFC went from 1 to 4.

3 MR. FETZER: Okay.

4 MS. WARLICK: But it was basically nothing
5 two years ago.

6 MR. FETZER: So with that market share, they
7 are still able to price oligopolistically. I mean, is
8 there, like, a price leader? Is one of the firms a
9 price leader? Are they colluding? Is there a cartel?
10 Just looking at the U.S. market, how does this occur?

11 MS. WARLICK: Well, I may not be the best
12 person to answer this because I know that there's been
13 challenges to the prices by U.S. processors for NFC:
14 If you don't renegotiate this contract, we're going to
15 purchase more Brazilian NFC because they are so much
16 lower. So it has motivated renegotiations.

17 MR. McGRATH: You also have to take into
18 account that one of the factors we're considering, in
19 a given year, like I said at the beginning, only 17
20 percent sounds like that's not much of a market share,
21 and how could anybody possibly have control? In the
22 past, we've seen market shares as high as 40 percent.
23 It's gone up and down, depending on how much juice was
24 needed, but you also have to take into account that
25 the Brazilian processors are here now, so they are in

1 the United States.

2 They are buying Marty's fruit. They are
3 buying everybody's fruit here. They produce product
4 in the United States, and their interests are directed
5 by their Brazilian-based operations. Their overall
6 global interests and strategy are directed by their
7 Brazilian operations. For the most part, they are not
8 growers. In fact, they own very little acreage here.
9 So the Brazilian companies that are here aren't just
10 some independent U.S. companies; they are part of the
11 Brazilian enterprise, and the size of that industry
12 has gotten smaller.

13 So market concentration comes into play in
14 terms of the ability of companies of that size to
15 influence the market, and just as one of the concerns
16 that our processors have, as Mr. Behr testified, is
17 when a company is large enough to be able to affect
18 the futures price by making deliveries at low prices
19 and accept what the results are from that, that's an
20 indication of a certain level of power. We're not
21 alleging that they are doing anything in violation of
22 the Sherman Antitrust Act. We're just making an
23 observation about their economic market power.
24 Certainly, the Brazilian market authorities have taken
25 a look at that industry from time to time and may be

1 looking at it now as well. Anytime you have an
2 industry that large and that concentrated, they are
3 going to have market power.

4 MR. FETZER: Is there a price leader in the
5 U.S. market, particularly from the industry
6 representatives here? Is there any company or set of
7 companies you would consider price leaders, whether it
8 be domestic firms or Brazilian firms?

9 MR. BEHR: Could you repeat that?

10 MR. FETZER: A price leader, any firms in
11 the U.S. market -- is it possible to name one or two
12 firms as a price leader, or is that not occurring in
13 the U.S. market?

14 MR. BEHR: It's hard to say that that's
15 occurring. You can go down the list of companies and
16 identify who the big companies are, but to say that
17 there is price leadership in this market, it's
18 difficult to say.

19 MR. FETZER: Okay. Anybody else?

20 MR. LUCAS: I agree with Bob. I don't
21 recognize there is any one company that is a price
22 leader, but certainly, as a domestic processor, again,
23 to Matt's comments, I think we're very vulnerable
24 against the global Brazilian interests that can impact
25 the fruit prices in Florida. They can impact the

1 wholesale prices in Florida.

2 If they could do this through use of the
3 futures market, well, maybe if they are delivering
4 maybe 1 percent of their world inventory to the
5 depressed prices in the U.S. so that their competitors
6 get lower prices and the growers lower their fruit
7 costs, well, looking at it from a global perspective,
8 that may be a fairly shrewd strategy that has some
9 concerns for us.

10 MR. FETZER: Okay. Thanks. There was some
11 testimony also that in conjunction to the Brazilians
12 in the orange juice futures market, they were then
13 buying oranges, and I'm not quite sure. Were they
14 using that to produce U.S. orange juice and selling it
15 on the market? What's that all about? I'm sorry. I
16 don't remember whose testimony that was, but --

17 MR. MCKENNA: Yes, that was mine. The
18 Brazilians actually own processing plants in Florida.

19 MR. FETZER: Okay.

20 MR. MCKENNA: So they buy Florida oranges
21 and they make product that was grown and produced in
22 Florida. That is the tough, tough part, when they can
23 import into the futures market, conceivably depress
24 the futures market price, then they're available and,
25 as Charlie said, maybe with 1 percent of the product,

1 it makes available to them several million boxes of
2 oranges at a cheaper price. So they're on both ends
3 of the spectrum, but an importer and a purchaser of
4 oranges.

5 MR. FETZER: The orange juice that would be
6 made from the oranges would be U.S. orange juice, it
7 wouldn't be considered subject product or anything?

8 MR. MCKENNA: Absolutely.

9 MR. FETZER: Okay. Okay. I had a few
10 questions on the graphs Ms. Warlick presented this
11 morning -- or the charts, excuse me.

12 On Chart 4, which compares, I guess, what
13 you called the dumped -- the FCOJ prices in Florida
14 and compares them to the import prices, I'm assuming
15 that's just for NFCOJ.

16 Just looking at the landed duty paid value
17 and the wholesale FCOJ price, comparing it from the
18 beginning period, which was 2001 to 2002, it looks to
19 me like both prices have -- excuse me. The landed
20 duty paid price for the Brazilian has actually
21 increased over that period and the domestic price,
22 which I'm not sure if that's a mix of domestic and
23 imports, just the U.S. market price or not, has fallen
24 but it's actually in the latest period lower than the
25 Brazilian price. Would that be correction? I just

1 wan TESTIMONY OF make sure.

2 I guess my question really is what is that
3 wholesale price? Is that a price just for U.S.
4 product or is it for an average, let's say, of U.S.
5 product and product from other sources?

6 MS. WARLICK: The wholesale price that we
7 have here is the only one that's reported. It doesn't
8 include all of the FCOJ that's sold in Florida and it
9 tends to be probably a little bit lower.

10 I think, Charlie, you can probably explain
11 that better.

12 It's compiled by Florida Citrus Mutual, but
13 it actually is derived from the Florida Citrus
14 Processors Association, but Florida Citrus Mutual puts
15 it in monthly compilations.

16 Anyway, so it's the best that we've got, but
17 it doesn't include all of the FCOJ sold on the market.
18 What is important is that at the beginning of the
19 period of investigation it was so much higher than the
20 landed duty paid and it has dropped significantly.

21 The import unit value, and I'm showing it
22 for customs unit value, landed duty paid and the CIF,
23 they have increased a little bit but they are starting
24 at such a very low price.

25 MR. FETZER: The wholesale price, you said,

1 doesn't include everything but does it include any
2 Brazilian imports at all?

3 MS. WARLICK: No, it doesn't.

4 MR. FETZER: It's just U.S. produced
5 product?

6 MS. WARLICK: Yes.

7 MR. FETZER: Okay.

8 MS. WARLICK: Is that correct, Charlie?

9 MR. LUCAS: It's a survey done, so it's not
10 real quantifiable, transactional data. It's a survey
11 done by Mutual. I feel the number is high. Typically
12 most large buyers buy in some relationship to the
13 futures market. We have had a consolidation of buyers
14 up above the wholesale level that typically buy in
15 relationship to futures. This is kind of like a
16 quoted list price, but any sizeable quantity is
17 typically bought in some relationship to futures,
18 which is usually a price substantially below this
19 quoted wholesale price.

20 MR. FETZER: Thanks.

21 In Charts 5 and 6 where you're comparing
22 values to other export markets, do these values
23 include transportation costs to the markets in
24 question or are they just sort of FOB from Brazil?

25 MS. WARLICK: They're FOB from Brazil, from

1 the port, typically Santos.

2 MR. FETZER: Okay. Is that the only data --

3 MS. WARLICK: They include inland
4 transportation, but not ocean, not insurance or
5 duties.

6 MR. FETZER: You mean inland transportation
7 in Brazil?

8 MS. WARLICK: Yes. From Sao Paolo to
9 Santos, generally.

10 MR. FETZER: Okay. So it's possible that
11 some of these differences could be due to
12 transportation costs? Are there any other data that
13 would have transportation costs included that we could
14 look at to compare?

15 MS. WARLICK: Yes, you would have to compare
16 South Korea's import data, landed duty paid import
17 data, if you could get that. Since ocean freight is
18 not included, this is the price when it's sitting
19 there at the port of Santos before it's gone anywhere.
20 It's certainly indicative that we're starting out at a
21 very low price when it comes to the U.S.

22 MR. FETZER: I just want to get a sense of
23 whether the transport costs were in there or not.

24 MS. WARLICK: Yes. Transport costs would
25 vary, certainly.

1 MR. FETZER: On Chart 12, this compares,
2 I guess, retail FCOJ prices to wholesale prices and
3 I was wondering, FCOJ is used to make retail FCOJ, but
4 it's also used to make other blends, there's other end
5 uses. I was wondering if you have any information on
6 the changes in prices of those. Have they also gone
7 up?

8 MS. WARLICK: NFC has also gone up. I can
9 provide the same chart for NFC. Is that what you're
10 after?

11 MR. FETZER: I was just wondering -- not for
12 NFC, necessarily, although that would be good. I was
13 just thinking in terms of other end uses, because
14 retail FCOJ, I believe, is only one end use and
15 I don't know how dominant it is, if it's the biggest
16 end user or what. Isn't FCOJ used to make blended
17 juices?

18 MS. WARLICK: Okay. You're right. This is
19 reconstituted juice, so it should say retail recon.
20 Yes. Yes. I think my label is probably not accurate
21 here. It's the product that is made from the FCOJ,
22 the retail product made from FCOJ, which is
23 reconstituted.

24 MR. FETZER: So would you say that this
25 stuff is also used to make all those other end uses,

1 then, or is this just one end use among others for
2 FCOJ?

3 MS. WARLICK: This would just be
4 reconstituted.

5 MR. FETZER: Okay.

6 MS. WARLICK: Yes. It would not be NFC.

7 MR. FETZER: Do you know what share end use
8 this is? For FCOJ wholesale. Just the recon versus
9 using it blends or whatever.

10 MS. WARLICK: I'd have to investigate
11 further. I do know if you took all of the Nielsen
12 data, if you took all OJ sales, it would still be
13 going up. They're all trending upward.

14 MR. FETZER: Okay. Thanks. That helps a
15 lot.

16 Also on this, I know in the petition, I
17 believe there's a statement indicating demand has been
18 down during the POI for FCOJ, I believe, and it's been
19 stead for NFC, if my recollection is correct, so when
20 you're talking about demand being down, that would be
21 looking at the wholesale price, not at the retail
22 prices, right? At least this chart would lead me to
23 believe that the wholesale prices are down.

24 MS. WARLICK: Well, demand is just a
25 barometer of the per capita consumption because prices

1 actually don't have that much to do with demand in
2 this industry, not at the wholesale level.

3 MR. FETZER: Okay.

4 MS. WARLICK: So, yes, they were talking
5 about per capita consumption figures.

6 MR. FETZER: Okay. So that wasn't looking
7 at prices.

8 MR. BEHR: Jim, can I weigh in on this
9 question regarding the market shares of use of FOJC
10 and NFCOJ?

11 MR. FETZER: Yes.

12 MR. BEHR: I'm going to give some
13 approximate numbers and we can follow up.

14 MR. FETZER: That would be great.

15 MR. BEHR: Retail, we believe, accounts for
16 about, let's say, 60 percent of all FCOJM and NFCOJ
17 produced and imported into the United States. At
18 retail, approximately 45 percent of the sales at
19 retail are NFC containers, 42 percent would be
20 reconstituted orange juice from FCOJ, and the balance
21 would be retail FCOJ.

22 Among the balance, the balance that's not
23 consumed at retail would be mostly food service type
24 outlets. The majority of that would be from FCOJ type
25 products.

1 And I wanted to back up to a question. On
2 the question that was posed to me earlier about the
3 gallon of FCOJ and the gallon of NFC, I want to be
4 sure that you were meaning a gallon of FCOJ
5 reconstituted or a gallon of FCOJ?

6 MR. GOLDFINE: Well, single strength.

7 MR. BEHR: Both single strength? Both
8 single strength, and my answer was that they're about
9 the same amount of oranges used in both.

10 MR. FETZER: So if I understand this, when
11 we're talking about just FCOJ, 60 percent is
12 reconstituted and that would be --

13 MR. BEHR: No, no, no, no, no. Let's back
14 up. About 60 percent of the orange juice, of FCOJM
15 and NFCOJ, 60 percent of that total is consumed at
16 retail and at retail, at 45 percent is consumed as NFC
17 and 42 percent is reconstituted from FCOJ, single
18 strength FCOJ, and the balance is frozen product. And
19 40 percent of the market is non-retail. Most of that
20 would be food service, institutional type applications
21 and most of that is, I would estimate, probably 80
22 percent of that would be from FCOJM sourced.

23 MR. FETZER: Is either FCOJ or NFC used to
24 make blends of other juices? When we see things like
25 pineapple-orange and that kind of stuff?

1 MR. BEHR: There are some. I would say that
2 the percentage of all orange juice solids either
3 produced in the United States or imported from Brazil
4 or elsewhere is used in blends. There are, as you
5 said, pineapple-orange. There are some light products
6 that are available on the marketplace that are half
7 orange juice and half water. But that would represent
8 perhaps less than 5 percent of all orange juice
9 produced in the United States and/or imported.

10 MR. FETZER: Okay.

11 MR. BEHR: And, again, those numbers are
12 approximate. We can give you more specific
13 information.

14 MR. FETZER: That is very helpful.

15 I was also wondering, in terms of substitute
16 goods, what are some of the major substitutes and how
17 much of an impact do they have?

18 Do you guys track the prices of substitutes
19 in terms of seeing where the orange juice market is
20 going to go or is it something where it doesn't have
21 much impact in terms of orange juice consumption?

22 MR. BEHR: Orange juice competes within the
23 juice and juice drink category and there are clearly
24 today more products available to the consumer.
25 I haven't looked at any studies in recent years, but

1 historically, there has been substitutability between
2 orange juice and other juices and juice drinks. One
3 of the issues that we face today is the increased
4 competitiveness that we face. It's one of these
5 situations that Mr. McGrath was referring to, causing
6 the impact that we see on demand, and the fact that we
7 are seeing exports of FCOJM from Brazil at this point
8 in time really is devastating to the industry, both
9 because of the competitive situation that we face in
10 the marketplace and the excessed FCOJM from Brazil
11 that's being shipped here and having the impact on
12 prices that it has.

13 MR. FETZER: Has this been more of a recent
14 thing with the substitutes?

15 MR. BEHR: Over time, we've seen an
16 increasing competitiveness at retail with many new
17 juice and juice drink products being offered.

18 MR. FETZER: Okay. Have the facilities you
19 use to produce FCOJ and NFC, can you use to make them
20 other products, particularly other juices, like
21 grapefruit juices or apple juice or anything?

22 MR. LUCAS: I can answer that from the
23 wholesale level. The answer is no. Typically, the
24 plants are totally dedicated to process FCOJ and NFC
25 from oranges.

1 MR. FETZER: Okay. So you can't produce
2 other --

3 MR. LUCAS: No, in fact, there's no other
4 agricultural commodities that I know that are in
5 Florida that are processed. Most of the rest of the
6 fruits and vegetables in Florida are going for fresh
7 fruit markets, fresh markets.

8 MR. FETZER: Okay.

9 MR. BEHR: That would be the only thing,
10 would be grapefruit, yes, some of the plants would do
11 some grapefruit, processing grapefruit. We don't, we
12 just do oranges.

13 MR. FETZER: I notice in the petition that
14 you guys took the position that supply is pretty
15 inelastic and substitutability is fairly high, but how
16 would you characterize demand? Is it fairly inelastic
17 for orange juice? I don't remember seeing anything on
18 that, I might have missed.

19 MR. BEHR: I've had a little experience.
20 I would characterize the demand for bulk FCOJM as
21 fairly inelastic and one of the concerns that we have
22 is that it doesn't take a lot of extra Brazilian FCOJM
23 to come into this market and cause prices to go down
24 as they have.

25 MR. FETZER: Okay. Thanks.

1 One last question and it's for Mr. McGrath.
2 In the petition, I didn't notice any mention of lost
3 sales or lost revenue and I was wondering if there
4 have been lost sales or lost revenue by the domestic
5 industry and, if there have been, is there not being
6 any specific allegations given in the petition just
7 because it's difficult to quantify, as is the case in
8 some industries?

9 MR. MCGRATH: There are individual
10 circumstances that we are identifying in questionnaire
11 responses, but in some cases, it is difficult to
12 identify a volume of a lost sale. In many instances,
13 I think the processors are looking more at what's been
14 the overall effect on the market on the price for
15 them, but where we're able to identify lost sales
16 we've tried to do that.

17 From the growers' standpoint, they're not
18 really in a position to identify anything other than
19 the declining price that they receive for their fruit,
20 which ties back to the suppressed price that's seen at
21 the market by the processors. But I know there are
22 some individualized situations, confidential, I note
23 one or two discussed in the petition itself, and we'll
24 provide others in the questionnaire answers.

25 MR. FETZER: Okay. Thanks.

1 No further questions. Thanks for your
2 responses.

3 MR. CARPENTER: Mr. Jee?

4 MR. JEE: I have no questions.

5 MR. CARPENTER: Okay. Mr. Burket?

6 MR. BURKET: Steve Burket, Office of
7 Industries. I've got a couple of questions, probably
8 for the processors. You mentioned that you blend and
9 may use imported product to come up and meet the final
10 specifications of the end user. Is that true for not
11 from concentrate also? Is there any blending of not
12 from concentrate from your domestic production to meet
13 a specific end requirement of a user?

14 MR. LUCAS: If I understand the question,
15 yes, we do blend on the FCOJ side and that's typically
16 economically driven by the buyer as much as anything.
17 You can make the same specification typically with a
18 Florida product or a Florida-Brazil product but once
19 we look at our cost structure and relay the price, if
20 it's 100 percent all Florida, we're not competitive in
21 the marketplace, we have to blend with Brazilian to
22 get competitive at the marketplace because of the low
23 prices.

24 With the NFC, at least from our company's
25 perspective, we use just 100 percent Florida product

1 and we blend up the various varieties around oranges,
2 again, to make the customers' specifications, so we
3 use the varietal products of it.

4 MR. BURKET: Okay. On your returns to a
5 grower, where a truckload comes in, is a grower paid
6 based on how much goes to NFC versus how much would go
7 to FCOJM or is there no distinction in the price that
8 the grower receives?

9 MR. BEHR: In our cooperative, we pool all
10 the growers' fruit into a single orange pool and
11 they're paid on a single orange return by variety.
12 There's no distinction made as to whether or not their
13 fruit was utilized as FCOJ or as NFCOJ.

14 MR. LUCAS: And the same on our side.
15 Basically, what happens, the grower delivers his fruit
16 on the yard, then the state runs a test on the fruit,
17 the State of Florida, says how much the fruit weighed,
18 how much sugar content and how much the weight of the
19 juice is, and so that we convert into pound solids per
20 box or pound solids and then we just pay the grower on
21 the pound solids. He has no idea whether that
22 particular fruit -- what product form it went into.

23 MR. BURKET: Thank you very much.

24 No further questions.

25 MR. CARPENTER: Ms. Mazur?

1 MS. MAZUR: Thank you all very much for your
2 testimony this morning. It's always very helpful to
3 have industry witnesses here. It's always nice
4 talking to lawyers, but it's wonderful getting the
5 direct input from the industry.

6 I have one question, basically, and it's
7 dealing with Exhibit 9 from the petition, which is the
8 apparent consumption and market share presentation.
9 What's presented there for both FCOJM and NFC and for
10 the total certain orange juice market as a whole is
11 kind of a pattern of increasing in 2002-2003,
12 particularly Brazilian import market share and then
13 decreasing in 2003-2004. What happened in 2002-2003
14 that drove consumption down and market share imports
15 up? What happened on the domestic side, what happened
16 on the Brazilian side?

17 MR. BEHR: Go ahead.

18 MS. WARLICK: We'll probably all pitch in on
19 this one. 2002-2003, look at my Chart 1. There was a
20 moderate drop in U.S. production of oranges, so that
21 may account for some of the increase, but, of course,
22 '03-'04, we had a big crop, we still got a lot of
23 imports, so that doesn't explain all of it and I'll
24 Bob Behr explain the rest.

25 MR. BEHR: I was just going to make the

1 point that there was a bigger crop in '03-'04 and as
2 the Respondents had indicated earlier, consumption
3 declines were experienced in the market. The fact
4 that Brazilian imports went down is really -- you
5 really have to look at that. The reality is we
6 imported more Brazilian FCOJM than we needed and
7 that's why prices went down.

8 As we've stated, Brazil controls 80 percent
9 of the world's exports and the product that came in
10 here, into this market, was more than we needed and
11 prices suffered accordingly and our industry suffered
12 accordingly.

13 MS. WARLICK: The Brazilian '02-'03 crop in
14 the same Chart 1 shows that 370 million 90-pound
15 boxes -- actually, that's just Sao Paolo, that's not
16 all of Brazil, but it's most of Brazil, that was just
17 an enormous crop.

18 MS. MAZUR: With respect to the U.S.
19 production, though, it did take a dip in 2002-2003?

20 MS. WARLICK: Yes.

21 MS. MAZUR: Is that routine, where you have
22 this kind of roller coaster year after year in terms
23 of differences in production?

24 MR. BEHR: I think as we've said, year in
25 and year out, production can go up or down, based upon

1 the vagaries of weather, what have you. The issue is,
2 as we said earlier, too, that the United States is a
3 net import market. We require imports to satisfy
4 market demands and the burden basically in this case
5 has fallen upon the amount of Brazilian FCOJ imports
6 that have come into this market and have caused the
7 low prices that we've seen.

8 MS. MAZUR: Okay. There was nothing then,
9 again, in 2002-2003 that impacted U.S. production?

10 MR. BEHR: Yes. The 2002-2003 crop was a
11 lower production year, as I think you can see in the
12 data there.

13 MS. MAZUR: Any particular reason?

14 MR. BEHR: There's nothing peculiar. Again,
15 the vagaries of Mother Nature, I think.

16 MR. LAVIGNE: And, as we look at that,
17 Ms. Mazur, oftentimes you get various times during the
18 season for producing fruit, depending on bloom or
19 fruit set, depending if it's too wet at one of those
20 points or too dry at one of those points, oftentimes
21 will determine that crop. For that year, we may have
22 had -- I'd have to look back, we may have had
23 unseasonably dry weather, unseasonably wet weather,
24 that would have impacted it as it went along or you
25 had a little higher drop after the post-bloom. So

1 there are various steps throughout the season as that
2 fruit is setting and growing that impact its overall
3 performance and yield at the end of the season. So
4 it's those vagaries, I think, that Mr. Behr is
5 speaking of.

6 MS. MAZUR: Thank you. That was very
7 helpful.

8 Those were all the questions I had.

9 MR. CARPENTER: Once again, I want to thank
10 the panel for your excellent presentation and for your
11 very thoughtful responses to our questions.

12 At this point, we'll take approximately a
13 five-minute recess and then we'll resume the
14 conference with the Respondents' presentation.

15 Thank you.

16 (A break was taken from 11:50 a.m. until
17 12:02 p.m.)

18 MR. CARPENTER: If everyone could take their
19 seats, we'll resume the conference, please.

20 Welcome back.

21 MR. DUNN: Good afternoon. It's now
22 afternoon by two minutes. I'm Chris Dunn, for the
23 record, and sitting next to me today is Bob Kalik.
24 I am with Willkie Farr & Gallagher and Bob is with
25 Kalik & Lewin. We are going to be presenting

1 testimony today from a number of witnesses.

2 We will begin with Dan Tilley, Professor of
3 Agricultural Economics at Oklahoma State University,
4 who will explain the lack of any relationship between
5 imports and injury to the domestic industry, and we
6 will then go on to presentations beginning with Randal
7 Freeman, who is the senior vice president of Louis
8 Dreyfus Citrus, a processor in Winter Garden, Florida.

9 We will then go on to Hugh Thompson,
10 president of Cutrale Citrus Juices, a processor with
11 plants in Auburndale and Leesburg, Florida. Then we
12 will go to Nick Emmanuel from Citrosuco, with a plant
13 in Lake Wales, Florida.

14 They will testify on the nature of the U.S.
15 market, the relationship between imports and prices
16 and the lack of injury to the domestic industry.

17 We will then have testimony by Jerry Rice,
18 former chief operating officer of Lykes Pasco, who
19 will talk about the separation between not from
20 concentrate and frozen concentrated orange juice.

21 And, finally a short statement by Amanda
22 DeBusk, who represents Montecitrus and who will talk
23 about organic juice.

24 So let me begin now with Professor Tilley.

25 MR. TILLEY: Thank you, Chris.

1 Good morning and I congratulate you for
2 saving the government and taxpayers money by keeping
3 it so cool in this room on this brisk day.

4 MR. CARPENTER: I apologize for that. We've
5 been trying to get the heat turned up in here and they
6 seem to be having some difficulty doing that.

7 MR. TILLEY: I think it will keep my mind
8 fresher to have it this cold, perhaps. Certainly it
9 makes anything else more difficult.

10 I'm here to present some conclusions of
11 analysis I conducted to determine the relative
12 importance of market conditions on prices of orange
13 juice in the U.S.

14 I have a full report and the methodology and
15 everything will be submitted as an exhibit in the
16 Respondents' post-conference brief, so you will be
17 getting a much longer version of what I've shortened
18 today.

19 First, I will briefly explain what I did and
20 basically since much of the trade in both U.S. and
21 Brazilian juice is based on futures markets,
22 I examined the effect of several market conditions on
23 quarterly futures prices of orange juice in the U.S.

24 The market conditions or variables I used
25 were the quantity of orange juice imports from Brazil,

1 quantity of orange juice imports from other sources,
2 changes in the Florida crop report, sales and
3 inventory levels in Florida and Brazilian exports to
4 the rest of the world.

5 I used 43 quarters of data from 1994 to 2004
6 to get a sufficiently large statistical sample for the
7 analysis.

8 My overall conclusions, as I will show in
9 the forthcoming presentation, are the following:

10 1. Futures prices of orange juice are
11 significantly and negatively correlated with the
12 Florida crop report.

13 2. Futures prices of orange juice are also
14 significantly and negatively correlated with the
15 Florida inventory size.

16 3. During the period of investigation, we
17 had large Florida crops, record inventories and
18 slightly declining demand and prices were low.

19 There's virtually no correlation between the
20 price of orange juice and imports in the data on a
21 quarterly basis that I used. This finding is
22 consistent with the small presence of imported
23 product, between 10 and 13 percent in the market.

24 Since the 2004 hurricanes, in Florida, the
25 large inventory reserves are depleting, as you would

1 expect, and, based on historical performance, we would
2 expect prices to continue to increase if the crop
3 forecast remains at current levels or declines
4 further, or if the hurricane damage impacts are
5 longer-term impacts on Florida crop size for future
6 years.

7 Slide 1 shows that futures prices of orange
8 juice are negatively correlated with the Florida crop
9 report. On the graph that's on the screen and in my
10 comments, you will see the Florida crop report on the
11 right-hand axis and quarterly average futures price
12 in cents per pound of solids on the left-hand axis.

13 When that crop report is high, we have a
14 tendency for the -- and that's the dark blue line --
15 for the prices to decrease. There's kind of a mirror
16 image when the crop report is low, prices increase.

17 This is a statistically significant
18 correlation of negative .478 between these two
19 variables and we can conclude that historically when
20 the crop report has been high, futures prices of
21 orange juice have declined and vice versa.

22 Slide 2 shows that futures prices of orange
23 juice are also highly correlated with the Florida
24 inventory size. It's important that you recognize how
25 I've calculated the inventory index.

1 The inventory index was created to normalize
2 seasonal fluctuations that typically occur in
3 inventory levels. One on the inventory index means
4 that the actual inventory for that quarter and the
5 average inventory were the same. If the inventory
6 index exceeds one, the actual inventory for the
7 quarter was lower than the average and if the
8 inventory index is less than one, the actual inventory
9 for the quarter was higher than the average.

10 As you can see, you get a correlation of
11 .622 between these two variables. This is the highest
12 correlation I found in the data set that I used and
13 it's statistically significant.

14 We can conclude that when the inventory has
15 been high, that index is low and futures prices have
16 been low.

17 If we apply these findings to the time
18 period relevant to this investigation, Florida crops
19 and inventory were very high during the period of
20 investigation or the proposed period of investigation.
21 U.S. availability, inventory and production also
22 exceeded quantity demanded, which declined slightly
23 during the period.

24 As we expect in supply and demand markets,
25 when supply increases, demand declines, prices drop,

1 which is what happened.

2 Next, slide 3 shows my findings with regard
3 to the relationship between imports and price. As the
4 slide shows, the correlation between imports and price
5 is 0.58, which means that there is virtually no
6 correlation between the price of orange juice and
7 quarterly imports. This correlation is not
8 significantly different from zero.

9 This conclusion makes sense in light of the
10 low level of imports in the market and, as slide 4
11 illustrates, domestic production dwarfs imports in the
12 marketplace.

13 Imports were consistently in the
14 neighborhood of 15 percent of the market. They've
15 been higher, depending on which quarters you look at
16 or which years you look at. We've shown all imports,
17 including those from Brazil and other countries.
18 Brazilian imports would be lower, more like 10
19 percent, and therefore a much smaller part of the
20 market.

21 Because imports are such a small percentage
22 of the market, as my research found, imports would
23 logically not have the tremendous price effect in the
24 market independent of their potential effect on
25 inventory.

1 It is important to point out that U.S.
2 exports, and I don't think anyone has talked about our
3 exports this morning, are not included in our U.S.
4 market size data and that's gone into in considerable
5 detail in my full report. Let me explain some of the
6 market dynamics with respect to the export sector,
7 however.

8 The U.S. industry is able to export orange
9 juice in large part because of the duty drawback from
10 imports. In order to be competitive, and what I'm
11 trying to say here, in order to be competitive in the
12 export market, Florida processors need the duty
13 drawback so they can offer juice at a price that is
14 competitive with world markets and most of that duty
15 drawback comes from imports from Brazil. Most other
16 imports, as the Petitioners suggest, enjoy
17 preferential tariff treatment.

18 During the data period, imports from Brazil
19 exceeded exports and it's likely that nearly all U.S.
20 exports have earned duty drawback. So we calculated
21 net Brazilian imports in this graph and I think this
22 is an important chart to see.

23 We subtracted exports from Brazilian imports
24 and graphed the difference here in slide 5.

25 For the data period, net Brazilian imports

1 are 3.9 percent of total availability and from
2 October-December 2003 through July-September 2004, net
3 Brazilian imports are only 2.1 percent of total
4 availability.

5 You can look and you'll see nine quarters of
6 the 43 I looked at where we exported more than we
7 imported and I would argue that almost all of those
8 exports earned a duty drawback and needed that duty
9 drawback to be competitive in the international
10 market.

11 Since the 2004 hurricanes in Florida which
12 greatly reduced the Florida crop, the large inventory
13 reserves of 2004 are depleting at rapid rates compared
14 to previous years' inventory declines. As my research
15 found, since inventory is declining, we expect prices
16 to rise, as we have seen in recent months.

17 In conclusion, imports of FCOJ from Brazil
18 have no significant impact on U.S. prices independent
19 of their effect on inventory. If the U.S. industry
20 suffered from low prices in 2004, it was because of
21 the domestic crops and the large inventory, not
22 necessarily because of the imports per se.

23 Thank you.

24 MR. DUNN: I'll turn now to Randal Freeman
25 of Louis Dreyfus Citrus.

1 MR. FREEMAN: Good afternoon. I'm Randal
2 Freeman, Senior Vice President of Louis Dreyfus
3 Citrus, Inc. I am the former president of the Citrus
4 Associates of the New York Cotton Exchange, Inc.,
5 which was the body that governed the futures market
6 before they were folded into the New York Board of
7 Trade. I am the present chairman of the citrus
8 committee of the New York Board of Trade and a member
9 of the Board of Governors of the New York Board of
10 Trade.

11 Louis Dreyfus Citrus is a domestic producer,
12 packager, exporter and importer of both FCOJM and FOJR
13 or frozen concentrated orange juice for retail
14 packages. I appear today representing my
15 Florida-based company and I state that I believe that
16 bringing this case at this time and in this manner is
17 a mistake and can only harm our industry in Florida.

18 We have two factories, representing a
19 capital investment of over \$55 million in the state of
20 Florida. My neck is on the line for having told the
21 boss to put his money there.

22 We have a core business which requires at a
23 minimum the concentrated juice from about 25 million
24 boxes of oranges. In 2003-2004, we processed just
25 under 25 million boxes, purchased the balance of what

1 we needed, plus an extra million boxes worth from
2 Southern Gardens that we bought on a defensive basis.

3 On August 23rd, after the first hurricane,
4 we estimated that we had 22 million boxes of oranges
5 purchased for the '04-'05 crop, the one that we're
6 doing right now. After the second and third
7 hurricanes blew through the state, that number was
8 reduced. After the USDA estimate that came out last
9 week, on the 12th, we now estimate that we have about
10 15 million boxes.

11 We do, however, have our 25 million boxes of
12 core business, of customers, and the only way that we
13 can retain that business is to import product from
14 Brazil, purchase domestic and take delivery of
15 futures. It's going to take the combination of all
16 three of that for us to come up with enough product to
17 serve our customer base.

18 If we are unable to do the first, import the
19 product from Brazil at fair and economic prices, the
20 ability of my Florida business to survive is going to
21 be imperiled.

22 Most products sold in the United States
23 which use FCOJM, and my remarks are limited to FCOJM
24 because I don't do NFC, most products that use FCOJM
25 are a blend of domestic and imported concentrates.

1 The overwhelming majority of such products have Brazil
2 listed on the source on the label on your retail
3 package. Country of origin packaging is requiring is
4 orange juice.

5 The reasons for blending include the
6 following: 60 percent of Florida's oranges do not
7 make industry standard 94 score. They are early, mid
8 variety that have low color, they're more
9 appropriately called yellow oranges, yellow juice than
10 orange juice. Brazilian or Valencia type oranges are
11 needed to bring that up to 94 score.

12 The second is improving the viscosity of
13 domestic concentrates, which is especially important
14 in the food service business.

15 The third is adhering to those retail
16 labels, which show Brazil as being in the final
17 product. Those retail labels do not necessarily tell
18 the whole truth. The country of origin labeling that
19 Customs allows says that as long as you have the
20 country that has 75 percent of your imported component
21 on there, you can put 24.9 percent of product from the
22 Republic of South Africa, Honduras, Belize, Costa
23 Rica, Mexico, Nicaragua, Guatemala and Columbia, or
24 anywhere else you can find orange juice, in there
25 without having to declare it on the label. But

1 nonetheless, by using Brazil, it masks the sins of the
2 others.

3 The ratio of Brazilian to domestic and other
4 imported concentrates fluctuates dramatically. The
5 larger the Florida crop, the smaller the amount of
6 Brazilian. The smaller the Florida crop, the more
7 Brazilian is required.

8 Most orange juice sold in bulk in the United
9 States is done so in a way which is directly or
10 indirectly linked to the FCOJ futures market. This
11 market trades daily. The prices traded on this market
12 are the only ones that are publicly and broadly
13 available on a daily basis throughout the world.

14 In a very real way, the prices on this
15 exchange set the prices at which FCOJM is bought and
16 sold, much like West Texas intermediate crude is the
17 price everyone points to as where oil is today.

18 Because of the futures market size, its
19 market composition, the continuity of trading, along
20 with both exchange and governmental, the CFTC,
21 oversight, it's impossible for any one company or any
22 group or combine of companies to influence the market
23 sufficient to injure or to help the industry as a
24 whole.

25 The primary move of FCOJM prices is the

1 perceived future relationship of domestic supply and
2 demand in the delivery market, which is in Florida, in
3 the main. The most crucial issue about this
4 relationship has to do with whether or not the United
5 States is going to retain the protection afforded by
6 the tariff on FCOJM from Brazil. Let me explain this.

7 FCOJM is a commodity that is traded on the
8 world market at prices either directly linked to or
9 with reference to the futures prices. As such, there
10 is a universal world market price. The only thing
11 that allows the U.S. market to have a higher price
12 than the world market is the normal U.S. tariff on
13 FCOJM, which is 9.25 cents per single strength liter,
14 which works out to 29 cents a pound solid. Therefore,
15 depending upon the price of juice, the ad valorem rate
16 of the tariff has varied between 15 and 54 percent of
17 the price of the merchandise over the past 15 or so
18 years that I've been in the industry.

19 Under these circumstances, the ability of
20 the tariff to achieve a U.S. price higher than the
21 world market price depends upon the extent to which
22 the U.S. is a net importer of FCOJM. If total U.S.
23 production exceeds U.S. demand such that the U.S. has
24 an excess over the market demand beyond what it
25 imports, the U.S. price will move inexorably to the

1 world market price until it reaches it.

2 In October of 2003, October 29th, I think,
3 or the 27th, the Florida Department of Citrus publicly
4 estimated that Florida's production alone would rise
5 from 86 percent of U.S.A demand that Florida produced
6 in 2002-2003 to 108 percent of U.S.A demand in
7 2003-2004. We went from being 86 percent of what we
8 needed to producing 108 percent of what we needed.

9 This huge crop came at the same time when
10 domestic consumption had dropped, primarily as a
11 result of the Atkins Diet phase. And, as a result,
12 the inventory overhang of Florida juice reached the
13 highest level in years.

14 In June of 2004, the futures market reached
15 a 27-year low. That date coincided with Florida's
16 industries reaching an inventory peak. You reach
17 inventory peak right when you finish processing and
18 then the rest of the year you draw it down. At this
19 point, although imports had dropped dramatically and
20 exports had increased dramatically, that swing was not
21 sufficient to offset the U.S. market surplus and, as
22 portended, the U.S. prices reached the world market
23 price of about 55 cents per pound solid, the duty
24 unpaid price that juice trades at globally.

25 Prices basically stayed there, with a few

1 minor ups and downs, until the October USDA crop
2 report was released confirming the extensive hurricane
3 damage to the Florida crop. At that point, it became
4 apparent that domestic supply would not meet or exceed
5 domestic demand for a long time and prices in the
6 whole complex, fruit, concentrate and futures reversed
7 what had been an 18-month downward trend, beginning
8 the slow climb back up.

9 With current projections for the lowest
10 domestic crop in over a decade, signs that consumption
11 will at least stabilize if not pick up as the low carb
12 diet crazes have peaked, and a much reduced new crop
13 coming out of Brazil, this trend is almost certain to
14 continue.

15 Between 1992 and 2004, four companies with
16 ties to Brazil made a combined capital investment in
17 Florida citrus processing of well over a half a
18 billion dollars. Without a viable grower brace, this
19 investment is going to go to zero. These companies,
20 my own included, have no incentive to injure the U.S.
21 domestic industry by unfair imports or anything else
22 because we're part of the domestic industry.

23 These companies as well as the other Florida
24 processors and packagers import Brazilian juice to
25 attain quality standards, adhere to labeling laws and

1 enable exports of Florida product into the world
2 market using the duty drawback, which is necessary to
3 do it.

4 Brazilian FCOJM, unlike product that enjoys
5 duty-free treatment, is less a competitive product
6 than a complementary product to what's manufactured in
7 Florida. We need Brazilian FCOJM to make the
8 Floridian product marketable.

9 Florida's current crop, now estimated at 162
10 million boxes, will most likely be followed by a
11 series of sharply reduced crops. Both long-term
12 hurricane damage to the trees and the wild outbreak of
13 citrus canker portend sharply reduced production for
14 the future.

15 Florida's closing inventory of FCOJM, the
16 overhang, will certainly be sharply reduced this
17 season. FCOJM production this year is going to go
18 from 146 million to 67 million boxes, cut more than in
19 half on FCOJM. As a result of this reduction, even
20 with declining demand, credible estimates put the
21 closing inventory between 82 and 112 million gallons
22 at 30 September, a reduction of between 30 and
23 50 percent in the inventories in Florida.

24 Given these developments, the Florida citrus
25 industry will desperately need to import increased

1 amounts of FCOJM from Brazil and without these imports
2 it's going to be impossible to meet both quality
3 standards and quantity required for domestic demand
4 over the next 18 months.

5 MR. DUNN: Let me now introduce Hugh
6 Thompson of Cutrale Citrus Juices USA.

7 MR. THOMPSON: Good afternoon. My name is
8 Hugh Thompson. I am President of Cutrale Citrus
9 Juices U.S.A. of Auburndale, Florida. I have been
10 President of Cutrale Citrus Juices since 1996 and have
11 over 35 years experience in the citrus industry.
12 I would like to speak to you this morning about the
13 condition of the U.S. industry producing orange juice
14 and the role of Brazil, FCOJ, specifically Cutrale's
15 role in the U.S. market.

16 Much has changed since the commission last
17 conducted an initial antidumping investigation of FCOJ
18 in 1986. Beginning in the 1990s, four companies with
19 significant Brazilian production, Cutrale, Citrosuco,
20 Louis Dreyfus, and Cargill, began purchasing both
21 production facilities and orange groves in Florida.

22 In Cutrale's case, we purchased the
23 Auburndale and Leesburg facilities in 1996. These
24 processing plants had previously been owned and
25 operated by Coca Cola Foods, maker of the Minute Maid

1 products. These plants were purchased in order to
2 support Cutrale's growing business in the U.S., Europe
3 and Asia. Cutrale also saw Florida as a source of
4 product for its European and Asian business in years
5 where Brazil had a short supply.

6 We have invested heavily in the two
7 processing plants, which today have the capacity to
8 process over 45 million boxes of oranges every year.
9 Our investment in Florida production today is in
10 excess of \$200 million. Since purchasing the plants,
11 Cutrale has spent over \$100 million adding storage
12 capacity for both concentrate and NFC and increasing
13 processing capacity by 40 percent.

14 Today, the four Brazilian-related companies
15 I mentioned make up approximately 47 percent of the
16 Florida fruit processing capacity. In buying these
17 plants, Cutrale, like other Brazilian producers, has
18 really become a large part of the domestic orange
19 juice business.

20 In order to utilize our processing capacity
21 in Florida, we must purchase oranges from Florida.
22 We cannot run these plants using inputs from Brazil
23 because the product that comes in from Brazil is
24 already in liquid form. While we can and blend
25 imported juice with the Florida juice we produce,

1 without Florida orange production, our plants would be
2 idle.

3 Given our investment in Florida, we are not
4 about to do anything that would jeopardize or even
5 threaten the health of the Florida orange juice
6 industry. We believe that we are as much a part of
7 that industry as any one of the Petitioners in this
8 case. In fact, a larger part.

9 For us to import juice in quantities or at
10 prices that would threaten the health of the U.S.
11 industry would simply make no sense, based on the
12 investments that we have made in the U.S.

13 Why, then, does Cutrale import juice from
14 Brazil? Three reasons. First, it is essential for
15 some imported Brazilian juice to be blended with some
16 of the FCOJ that is produced from Florida oranges.
17 Brazilian juice at times is necessary to achieve
18 color, quality and viscosity, characteristics that are
19 necessary to reach USDA 94 score levels that is the
20 standard in the market. This is particularly true at
21 certain times of the year when certain types of
22 Florida oranges are not available in sufficient
23 quantities and quality. If we are to produce a
24 uniform product throughout the year for our customers
25 at times we must blend Brazilian juice with domestic

1 juice.

2 I would point out that every single one of
3 the companies that are petitioners in this case either
4 import Brazilian juice on their own or purchase
5 Brazilian juice on the market for blending with their
6 domestic production.

7 Second, Brazilian juice is imported in order
8 to ensure a steady supply; that is, to even out the
9 irregular supply situation that is inherent in
10 agricultural products. This year with the hurricane
11 is a good example of this situation. If you look at
12 imports over the last ten years, you will see that
13 imports tend to increase when domestic supply is down
14 and therefore prices are high and decrease when
15 domestic supply is plentiful and therefore prices are
16 low.

17 Third, in order for Florida producers to
18 participate in the world market, it must have duty
19 drawback credit which is generated through the imports
20 of Brazilian products. There is an opportunity for
21 Florida to sell products in the international markets,
22 but it must be priced competitively and this is only
23 possible with the use of duty drawback credits.

24 These conditions have certainly determined
25 Cutrale's behavior in the U.S. market. As you may

1 know, Cutrale Citrus Juices is owned by Sucocitrico
2 Cutrale, the largest orange juice exporter in the
3 world. However, the U.S. is a relatively small
4 portion of Cutrale's Brazilian sales and accounts for
5 only about one-fifth of the company's worldwide
6 exports. Cutrale Brazil principal markets are in
7 Europe and Asia.

8 In 2004, Cutrale Citrus Juices in Florida
9 produced from U.S. oranges almost twice as much as
10 Cutrale exported to the U.S. from Brazil. Clearly,
11 Cutrale seeks to serve the U.S. market primarily out
12 of its Florida production and its imports are not
13 intended to jeopardize its U.S. production by excess
14 imports from Brazil.

15 Given this supplemental role the Brazilian
16 juice plays in the U.S. market, it is not surprising
17 that imports of Brazilian juice over the past few
18 years have been low. On average, Brazilian imports
19 account for only about 10 to 15 percent of U.S.
20 consumption. This is less than a third of the level
21 of imports in 1986, when the commission first
22 investigated the case.

23 Imports from Brazil have been low because
24 over the past three years U.S. crops have been very
25 large and there have been considerable inventory

1 build-ups. This combination of large Florida crops,
2 high inventory, reduced consumption and the attack by
3 competitive beverages is what has caused prices to
4 drop in 2003. Imports from Brazil, limited as they
5 were, were not a significant factor in prices.

6 Having said that, I must tell you that under
7 the current conditions the supplemental role that
8 Brazilian orange juice plays in the U.S. market may
9 make it more important for us to import juice from
10 Brazil in the near future than it has in the past.
11 The impact of the hurricanes on the crops in Florida
12 has been devastating. The 2004-2005 Florida crop is
13 likely to be the smallest in 13 years. Moreover, the
14 inventory of available juice in the U.S. will be
15 reduced significantly.

16 The result has been an increase in price.
17 To date, imports from Brazil have not risen to take
18 account for the impending shortage of the juice in the
19 U.S. Cutrale, for one, has long-term commitments in
20 other markets, Europe and Asia, that will prevent it
21 from significantly increasing its imports to the U.S.
22 However, given the small size of the U.S. crop, it may
23 well be necessary for imports from Brazil to increase.

24 Without increased imports to blend in with
25 domestic juice, it may be difficult for us to sell

1 domestic juice at the quality and prices the consumer
2 has come to expect.

3 The Florida orange juice industry is facing
4 a number of difficult conditions. Demand has declined
5 over the past few years as a result of the Atkins Diet
6 craze, as well as significant competition from other
7 products in the beverage category; for example,
8 bottled water. At the same time, our Florida crops
9 have been devastated by hurricanes resulting in
10 increased prices. Under these circumstances, the
11 imposition of dumping duties on Brazilian juice will
12 only cause the blended juice, which is required to
13 reach necessary quality and quantity levels, to become
14 more expensive.

15 The results will be higher prices to the
16 U.S. consumer, which will perpetuate consumption
17 decline, and in the end require the Florida industry
18 to spend more money to recover or stop this
19 consumption decline. This will threaten the long-term
20 ability of Florida producers to compete.

21 The real threat to the Florida industry is
22 not imports, it is the filing of this dumping case at
23 this time.

24 MR. DUNN: We'll turn now to Nick Emmanuel
25 of Citrosuco.

1 MR. EMMANUEL: Good afternoon. My name is
2 Nick Emmanuel and I'm the President of Citrosuco North
3 America. Citrosuco North America is a U.S.-based
4 manufacturer, importer, and exporter of both frozen
5 concentrate orange juice for manufacturing and of not
6 from concentrate orange juice.

7 Citrosuco North America is part of the
8 worldwide Fisher Group of companies that includes
9 large worldwide orange juice manufacturing, transport
10 and delivery system operations.

11 Over the past eight years, Citrosuco North
12 America has invested well in excess of \$100 million in
13 its orange juice manufacturing operations in Lake
14 Wales, Florida. We not only significantly expanded
15 the FCOJM production capacity of the Alcoma plant,
16 which we purchased in 1997, we also invested heavily
17 in NFC storage and production capacity, making
18 Citrosuco North America one of the top five orange
19 juice processors in Florida, accounting for between 10
20 and 15 percent of Florida's citrus processing
21 production.

22 With this background, I'd like to first
23 address the claim that imports of Brazilian NFC are
24 somehow injuring the domestic market. The Petitioners
25 know full well that NFC as a distinct product has not

1 and cannot be the cause of injury in this case. It is
2 for this reason that they have tried to lump all
3 orange juice products into one like product.

4 To the contrary, NFC is a separate and
5 unique product line offered by Citrusuco to its
6 customers, where we select special fruit and we use
7 special extraction line setups for NFC, versus our
8 setups for FCOJ production.

9 Citrusuco first began importing NFC to the
10 United States in 2002. This coincided with
11 Citrusuco's development of a unique, technically
12 sophisticated aseptic terminal and dedicated tanker
13 ship transportation system. The system was primarily
14 developed to support the export of NFC from Brazil to
15 Europe, where juice oranges are not grown in quantity
16 domestically. This system can also be used with
17 significant limitations to supplement NFC requirements
18 in the United States.

19 The total movement of NFC from domestic
20 sources over the past two crop years as reported by
21 the Florida Department of Citrus has been on average
22 566 million single strength gallons. Imports of NFC
23 to the United States from Brazil in 2003 represented
24 17.5 million single strength gallons. For the period
25 January through October of 2002, 12 million single

1 strength gallons were imported from Brazil, thus,
2 Brazilian imports of NFC during this period represent
3 less than 3 percent of NFC movement.

4 During the same period, NFC exports from the
5 U.S. were more than double NFC imports from Brazil,
6 more than offsetting the effects of Brazilian imports.

7 In any event, even if the Petitioners'
8 allegations that NFC were sold significantly below the
9 cost of production or fair value were true, which I am
10 here to publicly say they are not, the level of
11 imports cannot possibly be injuring the Petitioners.

12 Further, the levels of NFC exports from
13 Brazil to the U.S. are unlikely to increase in
14 significant volumes any time soon. In the case of
15 Citrosuco, we have a unique relationship with one
16 customer who also happens to be the largest processor
17 and marketer of NFC in the U.S.

18 Unlike FCOJM, which can be stored and
19 shipped on demand, the logistics of producing NFC in
20 Brazil and shipping to the U.S. are extremely
21 complicated.

22 Citrosuco does not have dedicated aseptic
23 storage capacity in Brazil to support U.S. NFC
24 shipments. We manufacture the product and ship it
25 directly to the port of Santos for loading on an

1 aseptic vessel. We do not have aseptic storage in
2 Florida at the port to receive the NFC. The NFC is
3 delivered and it must be loaded immediately into
4 tanker trucks and shipped directly to our customer.
5 Thus, shipments of NFC to that customer are limited to
6 the Brazilian growing season and to those occasions
7 when our customer's aseptic tank farm facilities have
8 available space.

9 One might expect imports of NFC to increase
10 next fall, given the extensive damage and reduction of
11 the U.S. crop resulting from the hurricanes. The NFC
12 from Brazil will not likely be available to assist the
13 U.S. market. As has been reported by the USDA Foreign
14 Agricultural Service, Brazil has experienced a
15 significant drought this season that has left crop
16 estimates for next year to be reduced by approximately
17 65 million boxes. In Europe, which is our largest
18 market for both NFC and FCOJM, the NFC consumption
19 continues to rise dramatically, with a 250 percent
20 increase in NFC consumption in the U.K. and an
21 83 percent consumption increase in France in 2003.

22 Citrosuco's NFC capacity is typically
23 100 percent committed 12 months in advance. Based on
24 the FAS projections, there simply will not be NFC
25 available from Brazil to increase NFC imports to the

1 U.S. next year.

2 Now I would like to address imports of
3 FCOJM. In crop year 1998-1999, Citrosuco imported
4 approximately 90,000 metric tons of FCOJM. In
5 2003-2004, Citrosuco imported less than 35,000 metric
6 tons, representing an over 60 percent reduction in
7 imports.

8 We have to import some quantities of FCOJM
9 from Brazil annually for blending with our domestic
10 production to help meet USDA grade for color and
11 flavor when we process our early and mid season fruit.
12 Additionally, Citrosuco cannot have a vigorous export
13 program without using the Customs drawback program to
14 make exports competitively priced.

15 Finally, during the past five years,
16 Citrosuco had a long-term contract that required large
17 volumes of Brazilian FCOJM, Notwithstanding these
18 needs and requirements, Citrosuco's exports to the
19 United States have declined 60 percent over the last
20 six years.

21 There is no doubt the Florida industry is
22 struggling through some significant challenges. It
23 started with overproduction and an unexpected dramatic
24 drop in consumption. This has been followed by a
25 historic crop reduction due to hurricanes and now a

1 significant canker threat. While it is easy to blame
2 the problem on imports, such claims are baseless.

3 Citrosuco North America as a Florida
4 processor faces significant challengers in the coming
5 year. The extensive crop losses due to hurricanes
6 will severely limit the amount of fruit we will be
7 able to process this year. This lack of fruit will
8 dramatically affect our plant efficiencies and
9 challenge us as management to maintain our
10 profitability. Finally, we will need imports to
11 maintain quality and to meet our long-term customer
12 commitments.

13 Citrosuco did not invest in excess of \$100
14 million in Florida production to turn around and use
15 its Brazilian production to drive U.S. prices down and
16 drive Citrosuco North America into bankruptcy. It is
17 not in our company's interest to injure the U.S.
18 industry and we are not doing so.

19 MR. DUNN: I turn now to Jerry Rice, who is
20 not the wide receiver for the Seattle Seahawks, but is
21 in fact former CEO of Lykes Pasco, to address the
22 issue of the differences between NFC and FCOJ.

23 MR. RICE: My official name is Talmedge
24 Rice. I am the former Chief Operating and Officer of
25 Lykes Pasco, Inc., who was formerly one of the largest

1 processors and marketers of citrus products in
2 Florida.

3 During my career, I served ten years on the
4 Florida Citrus Commission, and a past president of the
5 Florida Citrus Processors Association, a past
6 president of the National Juice Products Association,
7 and I have served on the board of the Gulf Citrus
8 Growers Association. I hold a Master's in
9 agricultural economics from the University of Florida.

10 I come before you today to provide you with
11 a better understanding of the clear product difference
12 between frozen concentrated orange juice for
13 manufacturing, FCOJM, and not from concentrate orange
14 juice, NFC.

15 For someone like myself, who has spent his
16 life manufacturing and selling orange juice, that
17 these are two different products is as clear as the
18 difference between winter and summer. However, I am
19 happy to point out these differences to you today.

20 In a manner, any of you who drink orange
21 juice already know the difference between concentrated
22 orange juice and not from concentrate. You know that
23 not from concentrate tastes much more like it comes
24 straight from the orange. It is sweeter and tastes
25 like it is fresh. In contrast, concentrated orange

1 juice tastes good, but by no means tastes fresh.

2 You also know that when you buy NFC in the
3 grocery store you pay more for it, significantly more.
4 In fact, it's generally about 35 to 40 percent higher
5 than for reconstituted FCOJM products.

6 These two fundamental differences in the
7 consumer's perception of the product do not result
8 from marketing spin. They are results of fundamental
9 differences in the manufacturing and handling of the
10 two products, differences well recognized by the FDA,
11 USDA, and their standards of identity and under the
12 harmonized tariff classification system.

13 NFC is a delicate product. It must be
14 processed in a particular way to maintain fresh
15 squeezed taste. Light extractor and finisher
16 pressures for juice extraction are used. Then the
17 juice is flash pasteurized at a low temperature. The
18 finished product may be at 11 degree brix ready for
19 packaging for the consumer.

20 In contrast, FCOJM is subjected to hard
21 extractor and finisher pressures. Also, water
22 extracted soluble orange solids are removed from the
23 pulp and are added back to the juice in line. This
24 increases the juice yield approximately 5 percent.
25 And then it is concentrated at a very high

1 temperature. This results in an intermediate product,
2 usually concentrated to 65 degree brix that has a
3 number of uses, both as juice and for other
4 applications, and is not consumable in its form.

5 The resulting NFC product has a shelf life
6 of no more than 18 months and must be maintained at a
7 temperature just at or slightly above 32 degrees
8 Fahrenheit. Storage requires a very costly aseptic
9 environment to avoid bacteria growth. In contrast,
10 FCOJM does not require aseptic storage. It has an
11 indefinite shelf life provided it is maintained in
12 storage at approximately 18 to 20 Fahrenheit.

13 It is because of these significant
14 differences in storage and handling temperatures that
15 approximately 90 percent of all NFC is packaged in
16 Florida close to or at the processing plant for retail
17 sale, while only about 10 percent of FCOJM is packaged
18 in Florida for retail sales.

19 NFC is sold in one way: as orange juice.
20 In contrast, FCOJM is sold in many forms to many end
21 users. It is sold to consumers in the supermarket
22 freezer section in cans at 42 brix or as a chilled
23 reconstituted juice or as non-chilled reconstituted
24 juice in cans, bottles or tetrapacks. It is also
25 reconstituted through institutional dispensers in

1 cafeteria settings and sold as a fruit juice base for
2 orange drinks and sodas. It can be used as a food
3 ingredient but, again, is not directly consumable.

4 The two products are also priced in
5 fundamentally different ways. As you've heard, FCOJM
6 is a commodity. It is traded on the futures market.
7 It's priced on a pound of fruit solids basis and it
8 has a very active spot market. Virtually all sales at
9 the wholesale level are priced on the basis of
10 futures.

11 NFC is not a commodity. It is not traded on
12 the futures market. While it may be sold on a pound
13 of fruit solids basis or on a single strength gallon
14 basis, there is no simple formula for pricing NFC in
15 the wholesale market. Different formulations are used
16 which reflect the limited shelf life of the product.
17 There is no spot market for NFC.

18 The premium nature of NFC is ultimately
19 reflected at the supermarket where NFC consistently
20 sells for an average price of 35 percent above FCOJ or
21 reconstituted juice. The consumer pays a premium for
22 higher quality and, in the case of orange juice, the
23 consumers have indicated a clear preference for NFC,
24 with sales up 13 percent over the past four years,
25 while FCOJ sales have plummeted 42 percent and

1 reconstituted juice sales are down about 17 percent.

2 The top three processors and marketers of
3 NFC account for about 90 percent of retail sales.
4 You've probably seen their ads on TV, where they
5 stress these product differences. NFC has never been
6 concentrated and has not been overly processed,
7 nothing added, nothing take away. NFC is what the
8 consumer is demanding and if the brand marketers could
9 convince them that NFC and FCOJM were the same like
10 product, they would. They can't because the products
11 are fundamentally different.

12 Thank you for the opportunity to clarify
13 this issue for you.

14 MS. DEBUSK: My name is Amanda DeBusk from
15 Miller & Chevalier and I'm here on behalf of
16 Montecitrus Group. With me is Duane Layton.

17 Montecitrus is a group of companies owned by
18 Brazilian orange growers. Montecitrus buys oranges
19 from its member growers and others, has them processed
20 and exports them to the various markets, mainly in
21 Europe. Last year, Montecitrus accounted for about
22 3.5 percent of Brazilian orange juice exported to the
23 United States.

24 Montecitrus supports the presentations made
25 by Cutrale, Dreyfus and Citrosuco on injury, causation

1 and threat. There is one issue unique to Montecitrus.
2 Montecitrus produces and exports a small volume of
3 organic orange juice to the United States. We will be
4 addressing organic orange juice in our post-conference
5 brief. We appreciate Petitioners' willingness to look
6 at whether organic orange juice should be included in
7 the case. We would be pleased to provide a definition
8 of the exact product to be excluded.

9 We have in mind a product that is produced
10 in accordance with regulations governing the land
11 management, cultivation, harvesting, hauling, packing,
12 handling, marketing and labeling of organic orange
13 juice.

14 This concludes our statement.

15 MR. CARPENTER: Thank you very much for your
16 testimony.

17 We will begin questioning with Ms. Haines.

18 MS. HAINES: Thank you.

19 Can you tell me how many growers and
20 processors there are in Brazil and any entrances or
21 exits from the industry?

22 MR. FREEMAN: As far as number of growers,
23 it's measured in the thousands.

24 MS. HAINES: Okay.

25 MR. FREEMAN: I remember a number that's

1 much larger than that. In terms of entries and exits
2 to the industry in terms of the number of processors
3 today versus 15 years ago and the number of growers,
4 if I kept going, I'd end up doing a bunch of
5 proprietary information that I would prefer to put in
6 the brief.

7 MS. HAINES: Sure. Okay.

8 MR. FREEMAN: We've got the data.

9 MS. HAINES: Well, in particular, I'm a
10 little interested in Cargill, who sold their
11 processing plant in Brazil, and I'm hoping that we
12 might be able to get some numbers for them from you
13 guys. I don't know if that's possible.

14 MR. KALIK: I think we've already responded
15 to that conundrum, as I think we would call it.

16 MS. HAINES: Okay.

17 MR. KALIK: I think the situation is the
18 situation. We certainly confidentially have discussed
19 this and we'll continue to discuss it confidentially.

20 MS. HAINES: Okay. And what would you
21 consider the capacity constraints to the Brazil
22 industry? Or production constraints. Sorry.

23 MR. DUNN: The production constraints are
24 the size of the crop. You can't produce what doesn't
25 come off the trees and the size of the crop is

1 affected by various factors that we could go into, but
2 I'm not exactly sure what your question is.

3 MS. HAINES: Neither side has really talked
4 about labor, so that doesn't seem to be any sort of
5 issue at all.

6 MR. KALIK: In Brazil, the main constraint
7 on production is, as Chris said, the size of the crop,
8 which is subject to the vagaries of Mother Nature.

9 MS. HAINES: Right.

10 MR. KALIK: Florida has freezes and
11 hurricanes, Brazil has drought. Drought and/or other
12 inclement weather, just too hot or too cold during
13 crucial times.

14 On a longer term basis, in Brazil, the
15 factor is competition for land, primarily with sugar
16 cane. Sugar cane and then ethanol prices are heading
17 up, all of a sudden you're going to get land. The
18 sugar cane guys are going to come over and say, no, we
19 want that. That's the longer term projection. But
20 labor, industrial inputs, fertilizer and what not are
21 nowhere near what Mother Nature can do. That's the
22 big one.

23 MS. HAINES: Okay.

24 MR. THOMPSON: At least for Cutrale, the
25 company I represent, certainly another constraint is

1 economics. I mean, our company is business to make
2 money and it's not certainly going to continue to
3 process fruit where it does not see it is able to make
4 money.

5 MR. KALIK: One additional factor is the
6 fresh fruit market in Brazil, which does limit the
7 amount of fruit available in any given season to the
8 processors and that fresh fruit market, depending on
9 the economics in Brazil at the time, varies radically
10 from year to year, so it can go up 30, 40, 50 percent
11 in a year, thus taking the fruit out of the processing
12 sector into the fresh fruit sector.

13 MS. HAINES: Why would it change that much
14 in a given year?

15 MR. FREEMAN: Remember, Brazil is less of a
16 poor country today than it was when I started first
17 going there 15 years ago. And when oranges get cheap,
18 the consumption doesn't go from one glass to a glass
19 and a half, the consumption goes -- it's not like a
20 rheostat, it's an on/off switch. They're not having
21 orange juice, it's food. All of a sudden it becomes
22 cheap food and that's the reason it's on/off.

23 MS. HAINES: Okay. That's all I have.

24 MR. CARPENTER: Mr. Goldfine?

25 MR. GOLDFINE: Before I begin my questions,

1 I just want to reiterate what I had said earlier, that
2 if you feel that any part of your answer calls for
3 BPI, please let me know and include that in your
4 post-conference briefs.

5 I'd like to start with the domestic like
6 product and I guess first of all, I guess it was
7 Mr. Emmanuel. You made some mention of special fruit
8 being used to produce -- I think it was for NFC. What
9 did you mean by that?

10 MR. EMMANUEL: When we process for NFC, we
11 select fruit based on certain attributes that the
12 customer is looking for, but typically we select for
13 brix level, which is the amount of sugars in the
14 fruit, and sometimes for a ratio, which is the brix to
15 acid ratio. We also select for color at times. So it
16 just depends on the time of the season, the customer,
17 specific attributes that the customer is looking for,
18 but we absolutely segregate our fruit in our overall
19 delivery plan for processing.

20 MR. GOLDFINE: Let me back up one step
21 there. What we had talked about earlier with the
22 Petitioners, do you agree that primarily or almost
23 exclusively round oranges are used to produce both NFC
24 and FCOJM?

25 MR. EMMANUEL: Yes. Yes.

1 MR. GOLDFINE: So there's no dispute as to
2 that. Are there certain types of round oranges that
3 are used more to produce NFC?

4 MR. EMMANUEL: In Brazil, yes. There are
5 certain varieties that customers like more than
6 others. A Pera has more of the attributes that
7 customers like versus the Hamlins or the later season
8 Valencias. And in the U.S., also, the customer tends
9 to favor the Valencia type fruit over the early and
10 mid fruit.

11 MR. GOLDFINE: Is Brazilian FCOJM and U.S.
12 FCOJM interchangeable?

13 MR. FREEMAN: No. No.

14 MR. GOLDFINE: Can you expand on that?

15 MR. FREEMAN: The Brazilian orange crop is
16 heavily Valencia, Valencia-type oranges. The Florida
17 crop is 60/40, it varies from season to season, but
18 60/40 an early, mid season variety. Some of the
19 varieties, the major Florida processor of NFC won't
20 even accept in production, there's one variety in
21 particular. And for a number of technical reasons,
22 which I do not know, but could provide, Brazilian
23 FCOJM has a lower viscosity level. It flows easier,
24 it doesn't gel up. I guess you could say that you can
25 use Brazilian FCOJM damn near every place, but you

1 can't use Florida FCOJM damn near every place, there's
2 a difference.

3 MR. GOLDFINE: I'm sorry, I didn't catch the
4 last part.

5 MR. FREEMAN: Well, the Brazilian has higher
6 color that's acceptable, it's higher than grade, so
7 you can use it. A higher viscosity than is necessary,
8 so you can use it by itself, whereas the Florida
9 wouldn't make grade. But when you blend the two
10 together, you take the Brazilian down a little bit and
11 the Florida up, the blend makes grade.

12 MR. DUNN: Let me just -- you seem to not be
13 able to hear what he said earlier. What Randy said
14 was you can use Brazilian for just about everything;
15 you can't use Florida for just about everything.

16 MR. GOLDFINE: Okay. And for just about
17 everything, you're talking about --

18 MR. FREEMAN: Making 94 score, specifically.
19 Making grade.

20 MR. GOLDFINE: Okay. Is Brazilian NFC
21 interchangeable or substitutable with domestic NFC?

22 MR. KALIK: NFC?

23 MR. GOLDFINE: The question was is Brazilian
24 NFC substitutable or interchangeable with Florida
25 domestic NFC.

1 MR. EMMANUEL: In terms of attributes, the
2 answer is yes, but in terms of labelling, typically,
3 no, because there are some concerns within certain
4 areas where labelling would be an issue. And back to
5 the earlier question as it relates to segregation of
6 fruit, Mr. Freeman did refer to one specific marketer
7 of NFC in the U.S. specifically excludes one variety
8 of fruit that's grown in Florida from any of their NFC
9 products and we do process a significant amount of
10 that, so we have to segregate that out as well. So,
11 again, not all fruit is usable in NFC products for a
12 significant amount of the marketplace.

13 MR. GOLDFINE: And do these differences that
14 you've both indicated, how do they factor into the
15 purchasing decisions as to why someone would purchase
16 Brazilian NFC or FCOJM versus domestic?

17 MR. FREEMAN: What level of the purchase
18 chain?

19 MR. GOLDFINE: I'm talking about the
20 remanufacturers and the packagers.

21 MR. FREEMAN: I can't speak to the packagers
22 of NFC or the remanufacturers of NFC because I don't
23 do NFC. As to the repackagers of FCOJM, I am a
24 repackager of FCOJM. I mean, I manufacture Florida
25 FCOJM and put it into retail packages, so it's not

1 sold on to someone else, I do it myself.

2 In terms of our customer base for bulk FCOJM
3 that's reconstituted outside the state of Florida,
4 they rely on us to make grade. They tell us I have
5 Florida/Brazil on my label and I want it to be 94
6 score and it's got to have a minimum end value, which
7 is the color, to make 37 grade. And they rely on us
8 to do it. So I turn around and say, okay, to do it,
9 I need to blend X percentage Brazilian in with the
10 early and mid to make grade.

11 They don't make the decision to buy and
12 blend themselves, they turn it back to the bulk
13 processors, myself or my competitors in Florida.

14 MR. THOMPSON: From a purchasing standpoint,
15 if you go back a little bit in history, the reason
16 that Brazil became popular in the United States, it
17 was in the 1980s when we had significant freezes and
18 at that time I worked for Coca Cola and the whole
19 issue was we needed two supplies. We could not afford
20 to have significant freezes and loss of crop and if we
21 did not have another supply to replace that we would
22 lose shelf space and it would cost us significant to
23 replace that shelf space.

24 Back then, in the '80s, FCOJ was the bigger
25 part of the market and NFC was the smaller part of the

1 market. Today, that's turned around where NFC is
2 almost 50 percent of the market.

3 Now, as a wholesaler such as Coke or Pepsi,
4 they can't afford not to have supply and what they've
5 done is they have contracted with the Brazilians to
6 have a source of NFC for the future because they can't
7 afford three hurricanes hitting Florida and not having
8 the product.

9 Now, the issue with NFC is you have to make
10 long-term contracts and you have to take that product
11 year by year because you can't wait until the
12 hurricane comes and then have Brazil produce the NFC
13 because of the opposite seasons. So it's very
14 critical that for these branded products, for them to
15 be able to begin to make long-term contracts for NFC
16 and to have that as an alternate source as we have
17 freezes or hurricanes or whatever we might have,
18 because NFC has become so important in the
19 marketplace.

20 MR. EMMANUEL: I would add to that really
21 along the same lines with respect to our customer base
22 on NFC, what they're really doing is supplementing
23 their own domestic production in an effort to improve
24 and maintain the consistency of their product
25 throughout the whole marketing year.

1 They look for, again, some of the specific
2 attributes on a product coming out of Brazil with
3 respect to color, with respect to ratio, but
4 particularly in the period where they're relying on
5 stored product that they produced in Florida from the
6 previous season, they're looking to supplement with a
7 more fresher product shipped directly out of Brazil in
8 a short time period after it's produced to help
9 maintain their overall consistency of their product.
10 Forty-eight of the petition states that the only
11 significant physical differences between FCOJM and NFC
12 is the level of concentration as measured by degree
13 bricks. FCOJM is highly concentrated, typically, it's
14 65 degree bricks, while NFC is produced at single
15 strength. Maybe Professor Rice or anyone else on the
16 panel can speak to this issue. But, do you agree with
17 that statement? And if you disagree, how many
18 physical differences are there between FCOJM and NFC
19 and what are they?

20 MR. RICE: A couple of physical differences
21 would have to do with the amount of extractor pressure
22 and the finisher pressure that you apply to the raw
23 oranges when you're getting the juice out of them. If
24 you tighten up on your finisher pressures and
25 extractor pressures, you can get a lot of things in

1 that juice that came out of the peel and it really
2 doesn't taste too good. You can also take the pulp
3 that comes out of the orange, run it through the
4 system, add water back to it, and extract a certain
5 percentage of the soluble orange solids that is in
6 that and add that back to FCOJM in line. You cannot
7 do that when you produce NFC. That helps you get a
8 much better tasting and much better quality product.
9 It also gives you a higher yield on the FCOJM than you
10 would get out of the NFC.

11 MR. GOLDFINE: Does anyone else want to add
12 to that?

13 MR. DUNN: To me, the obvious difference --
14 they say it's physically the same. Well, you know,
15 Dom Perignon is the same as Cold Duck. It's
16 physically the same as Cold Duck. No human being
17 would confuse those two beverages. The consumers make
18 a clear difference and that's as much importance as
19 anything else.

20 MR. KALIK: Let me add one thing. You
21 know, there was a point made this morning that you
22 could take NFC and concentrate it and turn it into
23 FCOJM. You can't take FCOJM and unconcentrated and
24 turn it into NFC. And I think that's as fundamental
25 as it gets.

1 MR. FREEMAN: One other, at the risk of
2 actually -- it's confirming what Jerry Rice said.
3 When you take a number of oranges and assume all the
4 oranges are the same, in terms of -- at the end of the
5 process, you can probably get 110 percent more single-
6 strength orange juice by going the concentrate route
7 than by going NFC, because of water extracted soluble
8 orange solids added back through -- added back in
9 line, as well as what is something called core wash,
10 which increases the yield even more. So, you get more
11 drinkable juice using concentrate than you do with
12 NFC, by a factor of, I think, about 10 percent.

13 MR. GOLDFINE: Are NFC and FCOJM
14 interchangeable? Why or why not, in addition to any
15 of the other reasons you've already stated?

16 MR. EMMANUEL: I think we would be repeating
17 ourselves, but the --

18 MR. GOLDFINE: Okay, that's fine.

19 MR. EMMANUEL: -- customer perceives it as
20 something totally different and they are not
21 interchangeable.

22 MR. GOLDFINE: Okay. That actually -- and
23 this might be something, Mr. Dunn, you can put in your
24 post-conference briefs, because it's something I'm not
25 clear on here. On the customer perception, I mean, if

1 we're talking about the like product being either one
2 or two like products, is the customer the, I guess the
3 remanufacturer or the packer, or is it the ultimate --
4 you know, the person, who goes into the grocery store
5 and buys the juice on the shelf? Because -- and let's
6 assume for a second that it is the packers or the
7 remanufacturers, okay. I mean, do they perceive -- do
8 those entities perceive -- why do they purchase, say,
9 NFC versus FCOJM? Is it --

10 MR. RICE: Mr. Goldfine?

11 MR. GOLDFINE: Yes.

12 MR. RICE: It's all driven by the consumer.
13 You, for example, when you go to the supermarket, you
14 probably pick up the not from concentrate and are
15 willing to pay 35 to 40 percent more for it. Now, if
16 it gets down that we're on a promotion, where it's --
17 where the not from concentrate gets down to a
18 ridiculously low price on a promotion or something,
19 maybe 99 cents a half gallon, you might be willing to
20 switch and substitute at that point. But, generally,
21 it gets a much higher price, because the consumer
22 drives what the intermediate processors are going to
23 be putting in the packages for them.

24 MR. GOLDFINE: Okay.

25 MR. DUNN: Just to finish. I don't have it

1 off the top of my head and we'll address this in the
2 post-conference brief, but as I recall, the criterion
3 is consumer perceptions. But, whether it's consumer
4 or customer perceptions, the customer is going to buy
5 what the -- if the customer is the wholesaler, the
6 customer is going to buy what the consumer wants. And
7 the facts is, when you have one product that's priced
8 higher than the other, but is gaining market share,
9 and the other product, which is priced lower, that is
10 dramatically losing market share, it's obvious that
11 the consumer perception of the products are extremely
12 different.

13 MR. GOLDFINE: On common manufacturing
14 facilities, production processes, and employees, I
15 think Mr. Emmanuel or Mr. Freeman, this was touched on
16 earlier, but are there common manufacturing
17 facilities, production processes, and production
18 employees for both FCOJM and NFC? And if there are
19 not, can you explain to me what the differences are?

20 MR. EMMANUEL: Yes. There are common
21 processing facilities, common employees. But, again,
22 the settings and the operation of the equipment is
23 very different. But, they are flexible to use for
24 either product.

25 MR. GOLDFINE: You had mentioned a special

1 extraction line, I think. What is that?

2 MR. EMMANUEL: A special extraction set up
3 use the same machine, the same line, but you change
4 the settings and you make it -- when you're running an
5 NFC product, when you're done running an NFC product,
6 you're making a FCOJM product, you'll go into those
7 machines and set them up differently.

8 MR. GOLDFINE: Okay. And, of course, the
9 evaporation equipment does not get used for the NFC.

10 MR. THOMPSON: I have -- in my Auburndale
11 plant, I have three lines. One of those is set up
12 solely for NFC. And then when I went into NFC a few
13 years ago, I had to build a significant -- make a
14 significant investment in storage capacity. So, my
15 storage is totally different, significantly more
16 expensive. So, those things are segregated even
17 within the plants.

18 MR. GOLDFINE: Why is NFC priced higher than
19 FCOJM?

20 MR. EMMANUEL: He just referred to it. He
21 had to spend a lot of extra capital. And I think the
22 Petitioners even referred to it for storage and
23 handling facility. It's in excess of six times as
24 expensive on a single-strength gallon bases, as well
25 as the special selection of fruit and the costs

1 associated with that.

2 MR. THOMPSON: I, also, think the consumer
3 perception, that the product is better, and that the
4 consumer is willing to pay that differential, as well.

5 MR. GOLDFINE: This question is for
6 Montecitrus counsel. Maybe you want to just address
7 this in the post-conference brief, but I'll ask
8 anyway, whether organic should be included in the
9 scope here. Are you suggesting that or not?

10 MS. DEBUSK: We believe that organic should
11 actually be excluded, but we think that there would
12 have to be a definition worked out to exclude it from
13 the scope.

14 MR. GOLDFINE: Okay. And this is for Mr.
15 Dunn. What is your position on who should be included
16 as domestic producers here?

17 MR. DUNN: We believe that all of the
18 companies here before you are domestic producers.
19 There's no doubt that they product FCOJ, all of them,
20 and two of the three produce NFC, as well. In
21 Florida, they are domestic producers. Obviously, they
22 are related to Brazilian -- some Brazilians. In
23 Dreyfus's case, they're related to French -- they're
24 owned by a French company. But, the fact that they
25 import juice to blend makes them no different from the

1 Petitioners, in this case, who also import juice.
2 Everybody produces domestically. Everybody imports
3 and blends. So, we don't see any real basis for
4 exclusion of these companies from the domestic
5 industry. But, we will go into that in further
6 detail.

7 Now, the fact that they are related, again,
8 the definition of domestic industry in the statute
9 says that if they are related to foreigners, but they
10 are appearing in their capacity as domestic producers,
11 and it is the position that you have heard here all
12 afternoon, that it is their domestic production of
13 orange juice that would be harmed by additional
14 tariffs or restrictions on importations, it is their
15 domestic production that they are concerned about and,
16 therefore, we see no basis for excluding them from the
17 domestic industry.

18 MR. GOLDFINE: And this might be another
19 point for the post-conference briefs, but do you agree
20 with the Petitioners that it's all growers and
21 processors that should be counted here in the domestic
22 industry?

23 MR. DUNN: I think that requires a little
24 bit more examination than I'm prepared to answer right
25 now. I'd like to look at that a little bit more.

1 MR. GOLDFINE: Sure.

2 MR. DUNN: We will address it in our post-
3 conference brief.

4 MR. GOLDFINE: And if you could address the
5 issue under whether we find one or two like products,
6 to do the analysis under, you know, whether the grower
7 should be counted.

8 MR. DUNN: We'll do our best.

9 MR. GOLDFINE: Okay. Do --

10 MS. DEBUSK: Just in response to that from
11 Montecitrus, if I could just add one thing. If for
12 some reason it isn't excluded from the scope, then we
13 would argue that organic should be treated as a
14 separate like product. It's its own little beast out
15 there.

16 MR. GOLDFINE: Okay. Is the captive
17 production producer at all an issue here? Maybe for
18 Mr. Dunn.

19 MR. DUNN: My first reaction is I can't see
20 it; but, again, I'm loathe to commit myself on such a
21 point without having a little bit more time to look at
22 it. We will look at it and if we think it is, we'll
23 address it in the post-conference brief.

24 MR. GOLDFINE: This is for Professor Tilley.
25 Those charts you put up, several of them refer to

1 market share. What was the market?

2 MR. TILLEY: In the full report, you'll find
3 exactly how we define the market. It's difficult. We
4 took the Florida movement. We had to adjust for
5 future deliveries and receipts, took out exports, then
6 included imports into non-Florida ports in most of
7 what I did, as part of the overall, tried to measure
8 the aggregate size of the market. And we combined all
9 -- I combined all forms of orange juice.

10 MR. GOLDFINE: So, those figures were for
11 FCOJM and NFC lumped together?

12 MR. TILLEY: I converted everything -- I
13 tried to convert everything that is single-strength
14 juice and added them together.

15 MR. GOLDFINE: And this is for Mr. Dunn,
16 also. In the post-conference briefs, could you
17 address the issue of why we should be looking at the
18 futures prices here, as a -- I mean, why are we
19 looking at those, I guess is my question?

20 MR. DUNN: We will do so, but I'd like to
21 turn this over to Mr. Freeman, for him to discuss a
22 little bit more about the importance of the futures
23 market.

24 MR. FREEMAN: I think both the Petitioners
25 and the Respondents agree that the price that's quoted

1 daily on the New York Futures Market, the New York
2 Board of Trade, is an important price that is
3 universally looked at by the industry, as a whole, and
4 by that I mean the supermarket chains, who buy the
5 stuff, as well, as a gauge to what's happening and
6 where the prices are. And so, therefore, it's a
7 benchmark anyway. I mean, it gives you an indication
8 of where prices have been and where they're
9 theoretically going.

10 MR. DUNN: The other point, to expand on
11 that a little bit, is that a lot -- a large portion of
12 juice that is sold in the market -- FCOJM, I'm sorry -
13 - FCOJM that is sold in the market is sold on what's
14 called basis futures. That is, the price that we're
15 going to sell it to you on such and such a date is
16 going to depend on the futures price at that time,
17 plus or minus a certain amount.

18 MR. FREEMAN: Without going into price risk
19 management and hedging 101, which I'm perfectly
20 capable of and willing to do, it's a pricing --
21 futures are used as a pricing mechanism for a
22 significant amount of the FCOJM that is bought and
23 sold in bulk in this country. And to explain why,
24 then, opens the door to say, okay, let me explain how
25 futures pricing in cash markets in exchange for

1 physicals for futures works.

2 MR. GOLDFINE: Okay. And if in your post-
3 conference briefs, you could maybe -- if you could
4 bring to our attention any case before the Commission
5 has looked at futures prices in making a present
6 injury determination, I'd appreciate that.

7 Someone had mentioned, it may have been Mr.
8 Rice, different formulas for how NFC is priced. I'm
9 not sure who mentioned that. But, could you just give
10 a couple of quick examples of the different formulas?

11 MR. RICE: Some of these gentlemen may be
12 better qualified than I am to answer that question,
13 but some is sold on a single-strength gallon basis;
14 some is sold on a basis coming right off of the
15 production line that go into one of the intermediate
16 handler's plants; some is based on a futures price,
17 plus or minus -- generally plus some figures; some is
18 based on a fruit cost, plus processing charges and
19 storage charges and operating margin. There's just
20 all sorts of different ways to come up with a price to
21 the intermediate handlers.

22 MR. GOLDFINE: Just one last question. What
23 should we do with -- this is for Mr. Dunn -- on the
24 issue of -- there seems to be some allegations here of
25 transshipments or that issue has, at least, been

1 raised. What should we do with that?

2 MR. DUNN: That's a very --

3 MR. GOLDFINE: If anything.

4 MR. DUNN: I'm not sure that there's
5 anything you can do. Basically, that allegation that
6 was contained in the petition says, somebody is
7 committing Custom's fraud by calling juice that comes
8 from, let's say, Mexico, as a Mexican juice. These
9 companies, obviously, are not, to my -- there's no
10 indication that these companies have any involvement
11 in any of that. But somebody -- who ever did, the
12 proper way of dealing with that, if there is a
13 problem, would be with a case of Custom's fraud. But,
14 they provide no basis for that except, well, I've sort
15 of heard that some of the stuff is coming in
16 improperly with an improper country of origin. We
17 don't really have any facts on which to substantiate
18 that.

19 More importantly, you have to rely -- the
20 Commission has to rely on the import data as they are.
21 You can't say, well, we're not sure about the import
22 data because there may be some Custom's fraud. How
23 much Custom's fraud? How much incorrect declaration?
24 There's no evidence as to any of it, frankly.

25 So, I don't see that you can give that any

1 weight at all.

2 MS. DEBUSK: May I add something there,
3 because, actually, the company Montecitrus's name has
4 been bandied about in connection with these alleged
5 transshipments. And, basically, I'd just like to
6 strongly state that there are no illegal
7 transshipments. Montecitrus has used a tolling
8 arrangement for many years for processing its oranges.
9 It produced the oranges grown by its members. It's
10 been doing business that way since 1985, for over 20
11 years. And it's simply preposterous to allege that
12 Montecitrus can't export its own juice to the United
13 States or that selling its juice to another party for
14 importation is, in any way, illegal.

15 MR. GOLDFINE: One other thing, Mr. Dunn.

16 MR. KALIK: Can I just make one comment for
17 that?

18 MR. GOLDFINE: Sure.

19 MR. KALIK: At least probably 98 percent of
20 all the juice coming from Brazil is coming on tanker
21 ships directly from Port of Santos to whichever U.S.
22 ports they are. So, there would be no ability to
23 somehow divert to Mexico or elsewhere, pick up juice
24 and bring it in. So, there's just no basis for such
25 an allegation.

1 MR. GOLDFINE: Just so I understand your
2 view of the case on present injury, the hurricanes,
3 the low-carb fad, are those -- should we view those as
4 kind of conditions of competition or do those go to
5 causation here?

6 MR. DUNN: They are conditions of
7 competition, which directly go to causation. The
8 causation argument is that prices in this market are
9 determined by domestic supply and inventory
10 availability, domestic product. Those factors dwarf
11 imports, in terms of their influence in the market.
12 Therefore, in periods of high supply, which you have
13 now, and coincidentally, declining demand -- we have
14 data that show that the retail consumption of FCOJ is
15 down 9.1 percent. That's a large drop since 2000.
16 When you have large crops, domestic crops, and
17 declining demand, the price in this market is going to
18 drop. Imports show, as Professor Tilley has shown,
19 imports really don't show any influence on domestic
20 prices.

21 Now, having said that, what happens when you
22 have a hurricane that drops the size of the Florida
23 crop, both short-term and at least in the intermediate
24 term significantly, the largest drop in production
25 that has been seen in 30 years, when that happens,

1 what's going to happen? The price is going to rise
2 and the price has risen and will continue to rise.
3 And essentially, what we have is the causal
4 relationship is between domestic production and the
5 condition of the domestic industry.

6 If there was any injury, that injury ended
7 with the hurricanes, which caused the prices to rise
8 again. People are going to make more money now. The
9 growers are going to get a higher price for their
10 fruit than they did a year ago. And that's the
11 essence of our argument.

12 MR. TILLEY: They said that they needed 75
13 cents to break even with their fruit. Well, today,
14 prices are 90 cents. And they're only talking --
15 they're 90 cents for early and mid, or the early
16 season product. Quoted prices for Valencia today have
17 already reached \$1.10, compared to the average cash
18 price last year of about 76 cents. So, these prices
19 have increased dramatically.

20 Secondly about pricing with growers, only
21 about 30 percent -- and the prices they mention, only
22 about 30 percent of the grower market or what we buy
23 as fruit is in the cash market. Seventy percent of
24 the fruit that we buy in Florida either has some kind
25 of floor price and those floor prices over the last

1 several years have probably ranged anywhere from 75
2 cents to over a dollar. So, the growers that they are
3 representing is only about 30 percent of the cash
4 market. The rest of the growers are signing these
5 long-term contracts, in order that they can break even
6 and where they take no risk, except for the weather
7 and things that happen by way of God.

8 MR. GOLDFINE: I have nothing else. Thanks.

9 MR. CARPENTER: Mr. Fetzer?

10 MR. FETZER: Jim Fetzer, Office of
11 Economics. I'd like to thank you guys for coming out
12 today, again, in the cold weather, from warmer clients
13 and some circumstances. I first wanted to take a look
14 at the correlation charts that Professor Tilley was
15 talking about. If you could put those back up, that
16 would be great. And I guess I understand from David's
17 -- sort of following on to David's question, that
18 you're looking at a sort of composite between both the
19 NFC and the FCOJM.

20 MR. TILLEY: Let me explain why I did that.
21 NFC is a very recent -- you wouldn't have enough
22 observations on NFC imports really to separate
23 anything out and get any correlation in the short time
24 period where you've had any NFC imports. So, I lumped
25 it all together for purposes of --

1 MR. FETZER: Did you look at just NFC and
2 FCOJM separately? Or --

3 MR. TILLEY: No.

4 MR. FETZER: No, okay.

5 MR. TILLEY: Everything we did, we tried to
6 get an aggregate market size number, which includes
7 all forms of orange juice at the retail level or at
8 the wholesale level, as well.

9 MR. FETZER: Okay. Can you add those things
10 together really? I mean, if you're looking at the
11 retail --

12 MR. TILLEY: You can reconstitute -- I mean,
13 you can convert -- mathematically, you can convert
14 anything from any bricks to any other bricks. The
15 conversion tables are readily available. Is it fair
16 to add them all together, in order to measure the size
17 of the market? I think it's fair to add them all
18 together, if you want to know what the aggregate
19 number of -- if you want to measure size of the
20 market, in terms of how many ounces of orange juice is
21 going into consumer stomachs, then you have to add
22 them together.

23 MR. FETZER: Okay. But, if -- I mean, I was
24 assuming this was something that you were, you know,
25 showing to have some type of injury analysis or

1 something. Could we use it for that, if you're
2 proposing two different like products, I guess is the
3 question? Is it fair to put them both together,
4 particularly on the import side, because you're
5 combining the Brazilian imports of both?

6 MR. TILLEY: Again, I was trying to get a
7 data series that was consistently done. You could
8 leave out the NFC, if you wanted, and I could redo it.
9 But, I don't see any need to do that, given the small
10 volume of NFC and it was all late in the period.

11 MR. FETZER: I'm just asking. I'm not, you
12 know --

13 MR. TILLEY: Yes.

14 MR. FETZER: -- I've heard all the
15 arguments, how different they were, and I wasn't sure
16 how that would apply here. Did you --

17 MR. KALIK: Could I just make a comment
18 about it? I think the point that Professor Tilley is
19 making is NFC -- as we've stated, NFC imports have
20 just occurred starting in mid-2002. So, he doesn't
21 have enough data points to take back NFC and do a
22 separate analysis. Backing out the analysis, backing
23 out NFC from the data would not have any significant
24 effect on the overall analysis and we would offer that
25 up in post-hearing.

1 MR. FETZER: Okay.

2 MR. TILLEY: I'd also like to address the
3 question and why we use futures prices. And I'll
4 maybe put on my academic act and do a little futures
5 101, although Randy might be able to do it. He would
6 be a great guest lecture in my class, I'm sure. But,
7 in the futures market, if you have better information
8 than is contained in the prices, you'll have all kinds
9 of incentives to take a position in that market to
10 take advantage of that information. And it provides a
11 focal point where everybody with information and
12 thinks they know better what the price ought to be can
13 act on that information, take a position. And the
14 only thing that's true in the futures market, you can
15 buy low and sell high or you can sell high and buy low
16 and you can make money either way. And that market
17 works. And for someone to assert that a futures price
18 is not fair market value and they know that there is
19 some other price that is a fair market value, I say to
20 that person, take a position in the market and prove
21 it.

22 MR. FETZER: But -- okay. No, it's --

23 MR. TILLEY: I don't think I'm speaking out
24 of school and that's true in any futures market that's
25 openly traded. If you've got better information, go

1 to the market and prove that your information is
2 better.

3 MR. FETZER: Are you proposing that the
4 futures price would be better than whatever the market
5 price is at a given point in time, in terms of
6 determining whether it's injury or what price levels
7 are?

8 MR. TILLEY: I think when you get down to
9 transaction prices between customers and firms, you
10 have contractual arrangements and long-term
11 commitments, one to the other, that may make it more
12 difficult to describe the transaction and the price of
13 that transaction. There's all kinds of
14 characteristics of individual transactions that can
15 make those prices different than what you might think
16 is 'normal.' In the futures market, the commodity is
17 defined. The trading conditions are defined. The
18 delivery points are defined. The contract is defined.
19 The quality standards are defined. And it's always
20 the same contract, interchangeable contract being
21 traded. We can't say that about the other individual
22 transactions that these gentlemen make with their
23 customers.

24 MR. FETZER: The futures price that is here,
25 does it combine both types of orange juice in it, for

1 the whole period or for part of the period?

2 MR. TILLEY: It has -- it's a daily closing
3 futures price average for the quarter. Actually, in
4 my full report, I actually do the last 10 days of a
5 quarter and I describe why I do that. And we roll
6 over to -- it's a nearby contract and we roll it over
7 when the options market closes on that contract, which
8 is about the third week of trading in the month before
9 delivery. When you're looking at futures prices, all
10 kinds of things can happen in a delivery month. So,
11 we didn't look at the delivery prices in the delivery
12 month.

13 Someone suggested earlier that someone
14 delivered orange juice into the futures market and
15 that was somehow bad behavior. Well, there was a
16 seller of a futures contract that sold in the futures
17 market and held that position into the delivery month.
18 There was also a buyer of the futures contract that
19 held that position into the delivery month. Both of
20 them were too hard headed to get out of it by taking
21 the offsetting position, one way or the other. And
22 that happens. But, all kinds of -- anybody doing an
23 analysis of futures prices, you try to roll it over
24 and look at the next nearby. And if you're doing
25 hedging programs, you probably roll over at about the

1 same time. You don't hold that hedging position
2 probably into a delivery month and, particularly, into
3 a delivery week, because you may end up -- you know,
4 the old story we tell about some dentist in Cleveland
5 that's been trading egg futures and gets a delivery
6 notice that he's got some carloads of eggs in some
7 warehouse somewhere, that they own all of a sudden,
8 you know, because they didn't -- weren't paying
9 attention. It makes sense to pay attention in this
10 market and these guys do.

11 MR. DUNN: Just to answer the question a
12 little bit more pointedly, the futures prices are only
13 FCOJM. It is a very specific contract. There's a
14 uniform contract. It has to be a certain grade. It
15 has to be a certain condition. It has to meet all
16 sorts of very specific contracts. And that's what's
17 traded. To get to your question, is that different
18 from the market. That is the market. When you get
19 outside of that, well, what's the grade, what's the
20 condition, what's the terms, have everything that
21 varies. The futures market is the only thing that
22 gives you uniform conditions that allows you to say,
23 this is what the market is. It tells you what trends
24 are. It tells you when things are high and when
25 things are low. So, it really is the only clear

1 universally accepted reference point for what the
2 price is.

3 MR. TILLEY: And they use it as a reference
4 point and contracts will say cents above -- in some
5 cases on other commodities, cents below futures.

6 MR. FETZER: But, this does include also
7 NFC, too, in terms of --

8 MR. DUNN: No.

9 MR. FETZER: Not at all?

10 MR. DUNN: No, it does not. It is a
11 specified contract, which does not include NFC.

12 MR. TILLEY: You could not deliver NFC
13 against this contract unless you concentrated it
14 first.

15 MR. FETZER: Okay. So --

16 MR. TILLEY: And then it would have to meet
17 contract specs and it would have to make grade.

18 MR. FETZER: So, I guess I'm confused why
19 you're looking at the correlation between both types
20 of orange juice and the crops -- the crop report is
21 both types and in the futures prices, there's just one
22 of them; right?

23 MR. DUNN: The crop report is oranges --

24 MR. FETZER: Okay.

25 MR. DUNN: -- boxes of oranges that are

1 going to be used to produce juice.

2 MR. FETZER: Okay.

3 MR. DUNN: And the point that Professor
4 Tilley is making is that the futures market, which is
5 the reference price around which contracts are priced
6 and traded and actual juice is traded, there is a
7 relationship between the size of the orange crop in
8 the United States and the futures price.

9 MR. TILLEY: And fundamentally, NFC has been
10 growing and FCOJM has been declining in volume. But,
11 still, you can price potentially I guess, I don't
12 know whether they do it or not for sure, but they can
13 price NFC off of futures. But, I suspect they don't
14 do it, because there are all kinds of specific
15 specifications on the NFC and it really isn't
16 deliverable there. But, you can cross -- what we call
17 cross-hedging in other commodities. You can hedge
18 something that's not traded against something that is
19 traded, as long as the prices are highly correlated.
20 And that's a normal behavior in other commodity
21 markets.

22 MR. FETZER: Something else I noticed here,
23 we're talking instead of actual crops, about crop
24 reports. And so, we're looking at -- would that be
25 the same argument as using the futures price for using

1 something that's --

2 MR. FREEMAN: Let me address that one.

3 MR. FETZER: Yes.

4 MR. FREEMAN: There are -- remember 'Trading
5 Places?'

6 MR. FETZER: Right, Eddie Murphy and --

7 MR. FREEMAN: Eddie Murphy and --

8 MR. FETZER: Dan Akroyd.

9 MR. FREEMAN: One of the things that I tried
10 to phrase very carefully is that it is the perceived
11 future relationship of supply and demand that
12 determines where the markets trade. Now, in 2003, on
13 October 10th, if you go back and look at a chart of
14 futures -- I mean, you can look at a daily
15 continuation chart starting in about August of -- July
16 of 2003 through July 1, 2004, and you can see where
17 there are gaps in the market. And someone, who
18 watches it, as closely as I do, can say, that's a crop
19 report day and the crop report was bearish, because
20 all of a sudden, you'll see that on October 10th, or
21 whichever day it was in 2003, the futures market went
22 down when it opened an hour-and-a-half after the crop
23 report was released at 8:30 in the morning. And the
24 USDA said it was 252, right -- 252, which was an
25 unheard of high price. And so -- high production.

1 And so, the fact of the matter is that starting in
2 December of 2003 and again in January, February,
3 March, April, May, June, the USDA started reducing the
4 crop from 252. So, it ended up only being 242.

5 I will tell you without question that had
6 the USDA said 242 in October of 2003, instead of 252,
7 there would have been a different reaction in the
8 market. It would not have been -- it would have been
9 down, but it would not have been as violently down for
10 a number of reasons: 240 is not that much more than
11 230 and we had it 230. Get over 250 and it becomes a
12 psychological barrier, sort of like \$30 oil. When you
13 go over \$30, something happens. So, it is the
14 perceived future relationship of supply and demand,
15 which changes daily.

16 MR. TILLEY: And I think one of the
17 challenges of using the crop report is the -- it's an
18 expectation, but by July it's pretty deemed accurate,
19 because most of the processing is already done. In
20 October, everybody is looking at an expectation, but
21 there's some variance around that expectation in
22 October. As you go through the season and the boxes
23 are actually harvested and they exist and they're
24 proven to be there, then the expectation changes or
25 the variance around that expectation changes. So,

1 that's actually -- if you know much about
2 econometrics, it can be a very complex errors and
3 variable problem, because, you know, the variance
4 around a forecast, the further out it is, it's higher.

5 MR. FETZER: Let me move on a little bit.
6 Mr. Thompson had some testimony earlier that the -- I
7 believe that the Brazilian imports were responding to
8 changes in the U.S. crop, right, in terms of if the
9 crop was very bad, there was more imports and fewer,
10 if there was -- fewer imports, if the crop was better.
11 And I guess I don't really see that in your
12 correlations, because you're saying there's a negative
13 correlation between the crop report and the futures
14 price, but no correlation between the imports and the
15 futures price. And I would think if the laws of
16 transitivity hold, that that would -- am I missing
17 something, in terms of that?

18 MR. FREEMAN: Can I address that?

19 MR. FETZER: Sure.

20 MR. FREEMAN: You're missing something by
21 the period you're looking at.

22 MR. FETZER: Okay.

23 MR. FREEMAN: Unlike soybeans or other crops
24 that have a one-year cycle, this is a long cycle, and
25 you need to step back and look what happened -- look

1 at what happened from probably -- you've got to back
2 to 1979. In 1979, Florida produced 207 million boxes,
3 207 in 1979. Nineteen-eighty-six, it was 107, half.
4 You have the population growing up, so you've got
5 demand -- per capita consumption stays flat, you've
6 got demand going on, a series of freezes. Florida
7 interest reached out, flew to Brazil, which is one of
8 the other places you can grow oranges, and said, we've
9 hired Anita Bryant successfully to market orange juice
10 and we don't have any, grow some for us. So, you had
11 this state of affairs that Brazil ramped up as fast as
12 they could, pulling oranges that had been around away
13 from that domestic market. They outbid the fresh
14 domestic market.

15 So, you had during -- and I wasn't -- I've
16 only been in the industry since 1988.

17 MR. TILLEY: And he's proving that, because
18 Anita was prior to 1979, I think. But, at any rate, I
19 think if I had taken a data period, including the
20 1980s, that we would have seen exactly that, because
21 if you look at the crop report here, with the
22 exclusion of 1994, and then you had a little bit of a
23 low crop in 1999-2000 --

24 MR. FREEMAN: Ninety-eight, 1999.

25 MR. TILLEY: -- 1998-1999, I'm trying to

1 read the chart, but at any rate, 1998-1999, you really
2 had a fairly high and consistently high, strong crop
3 report throughout the 10-11 years of my data. So, if
4 you go back in the 1980s, when you had the freeze
5 damaged crops, you would have seen imports responding
6 to the freeze damaged crop and the negative
7 correlation that was mentioned.

8 MR. FETZER: What would happened if we just
9 focused on the period of investigation, we shorten
10 this up, would these correlations change much? Did
11 you look at that at all?

12 MR. TILLEY: Number one, you don't have
13 enough degrees of freedom to get the correlations you
14 want, unless you go to daily. And even then, I don't
15 think you get it, because, you know, ships arrive on a
16 day, does that mean, you know -- you just wouldn't
17 have enough quarterly observations to do much.

18 MR. FETZER: Okay. You measure imports.
19 I'm assuming it's both kinds of orange juice --

20 MR. TILLEY: Yes, sir.

21 MR. FETZER: -- in volume. Did you -- would
22 it be appropriate, also, to look at unit values for
23 those two?

24 MR. TILLEY: I did not look at unit values
25 of the two and I would suspect they're very different.

1 MR. FREEMAN: I would argue that certainly
2 in my company's case, looking at unit values from that
3 perspective would be not the right thing to do. When
4 we buy from a related company, we are under an
5 obligation to comply with Section 42 -- Section 42 of
6 the Internal Revenue Service Code, which means that
7 don't overpay for the stuff, because then the IRS will
8 come and jump up and down on your head for
9 transferring profits overseas. So, my guidance is to
10 err on the side of caution, which means that I would
11 underpay. Now, that has nothing to do with the price
12 I sell the stuff to the first unrelated customer for
13 at all.

14 MR. FETZER: I mean, is that going to be a
15 problem with our pricing data, also?

16 MR. TILLEY: Yes. If you're using Custom's
17 data, yes.

18 MR. FETZER: Well, no, questionnaire data.

19 MR. FREEMAN: I don't remember questionnaire
20 data asking it for our pricing.

21 MR. DUNN: Yes, quarterly prices.

22 MR. FREEMAN: Selling prices.

23 MR. DUNN: Quarterly selling prices.

24 MR. FETZER: Selling prices, not imports,
25 yes.

1 MR. FREEMAN: Quarterly selling prices, that
2 should not, then.

3 MR. FETZER: Okay.

4 MR. FREEMAN: That should not.

5 MR. FETZER: Just checking.

6 MR. DUNN: The issue on the import data, by
7 the way, not just import prices, but import quantities
8 and the number of data points, you can really -- the
9 reason that we use quarterly data here is you really
10 can see what's honestly going on. When you look at
11 the Commission's traditional way of looking at it,
12 which says, okay -- by the way, calendar year 2001,
13 the Petitioners had a lot of crop years and they
14 didn't say which crop year they were talking about,
15 Brazilian crop year, U.S. crop year. But, the
16 Commission's traditional data is to say, calendar year
17 2001, calendar year 2002, calendar year 2003, first
18 nine months 2004, four data points -- well, five, if
19 you include -- if you have the interim comparison.

20 The problem you have with imports on that,
21 you see the average across that period of imports is
22 pretty much flat. However, you see what seems to be a
23 drop in 2002 and an increase in 2003 calendar year.
24 What happened? If you look at that on a monthly
25 basis, you actually had a very significant importation

1 registered entries in January of 2003.

2 Now, it takes about three weeks for a boat
3 to get from Brazil to the United States. Those
4 tankers have a lot of juice in them. If something
5 arrives on January 1, as opposed to December 31st, you
6 can see a big increase in January. If you look at
7 those things on a monthly basis, you will see that
8 January of 2003 is way -- it's off the charts.

9 MR. FETZER: I think actually the net import
10 --

11 MR. TILLEY: Yes. Let me address --

12 MR. DUNN: My point is, you have to smooth
13 it out. You have to look at more data points than
14 just four like that.

15 MR. TILLEY: One of the things I would
16 invite you to look at -- is it Fetzer, is that how I
17 say it? In my full report, you'll find a correlation
18 matrix. You'll find out in the full report, the
19 Brazilian imports are indeed negatively correlated
20 with the crop report. The crop report is negatively
21 correlated with the futures price. If both those
22 things are true, you would expect that imports go up
23 when the futures price go up. But, it's not strong
24 enough to show up in the direct correlation between
25 the imports and the futures price. But, the imports

1 are negative correlated and significantly correlated
2 with the crop report. When the crop report is high,
3 imports go down, historically, which makes sense.

4 MR. FETZER: Mr. Freeman, I think, wants to
5 say something.

6 MR. FREEMAN: Yes. The one other
7 observation I'd have is that we've all mentioned and
8 the Petitioners have mentioned that everybody uses the
9 stuff and everybody buys some of it for some reason.
10 Since the last really low crop in Florida was 1988 and
11 1989 -- I mean really low, it was like 188 million
12 boxes -- since then, we've had between 203 and 242 or
13 254 million. Those are relatively high levels. The
14 import levels of Brazilian over the past years have
15 gravitated down to the minimum level that this country
16 wants anyway. There's an absolute minimum level that
17 under -- whatever it is -- confidentially -- I will
18 tell you that my customers say, I want to have, for
19 flavor purposes, a minimum of this percent of
20 Brazilian in the 12-ounce cans that you supply to me.
21 I would suspect that people, who manufacture for other
22 -- I know the people, who also have that. So, there's
23 an absolute minimum level that's always going to come
24 irrespective of price. That minimum level keeps, you
25 know, going down, down, down, as prices go lower, and

1 it would take -- it would be expected that higher
2 prices would drag product into the market. Markets
3 behave that way.

4 MR. FETZER: Okay. And one thing I'd like
5 to add, and I address this both to the Petitioners and
6 the Respondents, is that if I could -- in your post-
7 hearing submission, you could provide electronic
8 copies of the data used in whatever charts you provide
9 here or in your post-conference brief. Did you have a
10 comment?

11 Mr. Dunn, you made a comment during your
12 opening remarks that the price, I believe, had
13 increased for orange juice recently by 55 percent.
14 And different data that the Petitioners have presented
15 that I have seen, I haven't really seen that kind of
16 spike. So, I was wondering is it a different data
17 source or you're focusing on a specific period?

18 MR. DUNN: If you look at the futures price
19 in -- what was it, June something, 17th of 2004, it was
20 about 54 cents, 55 cents.

21 MR. FREEMAN: 54.20.

22 MR. DUNN: If you look at it today, it's 84
23 cents, 83 something, today or yesterday -- 83.75
24 yesterday. The difference between 54 and 83, I think
25 you see where the --

1 MR. FETZER: No, I was just wondering, okay.
2 So, you're talking about a change in the futures price
3 by 55 percent?

4 MR. DUNN: Correct.

5 MR. FETZER: Okay. I just want to make
6 sure, so I can sort all of this out. Sometimes, it's
7 just a matter of looking at different periods. Did
8 you want to add something, Mr. Freeman?

9 MR. THOMPSON: You can also say that for
10 fruit. I mean, last year, early and mid, fruit was
11 about 65 cents is what we paid for fruit. And today,
12 the price for early and mid is 90 cents. So, again,
13 that's almost 50 percent.

14 MR. FETZER: Okay. That's market price,
15 because there's no future -- there's no futures market
16 for juice -- I mean, for fruit, right?

17 MR. THOMPSON: There's no futures market --

18 MR. FREEMAN: No. When we quote prices, one
19 of the things that slip through that I think should be
20 pointed out, when you quote prices for fruit in
21 Florida, you always quote two numbers: 80 and a buck;
22 65, 85. There are two varieties. They have different
23 values. Early and mids are worth 15 to 20 cents a
24 pound less than Valencias. They're worth that for a
25 reason. They have low color. They gel up. They have

1 high viscosity.

2 Last year, we paid 60 -- last year, the
3 average price was 65 cents for early and mids. Early
4 and mids this year are worth 90 cents, trading at 90
5 cents. And then when they said it cost 75 cents to
6 grow oranges, that's 75 cents to grow a blend of early
7 mids and Valencias. So, a 90 cent early-mid market
8 implies \$1.10 Valencia market. So, we're a buck on
9 average, 90 cents for early-mid and --

10 MR. FETZER: Okay. Thanks. That's very
11 helpful. Petitioners, in the petition, I believe,
12 stated that price is very important, maybe the most
13 important -- the only factor. I don't remember
14 exactly how they characterized it. So, I'm wondering
15 what the view of the panel is, the importance of price
16 versus, let's say, quality or other factors in
17 determining a purchase. How important is price versus
18 those other factors?

19 MR. FREEMAN: It depends on what level in
20 the chain you're talking about and who you're dealing
21 with. If you're dealing with Wal-Mart, one of our
22 biggest customers, price is pretty important. If
23 you're dealing with Kroger or any other supermarket
24 chain, price is very, very important. But, you have
25 to meet the -- the reality is that most of the players

1 in Florida that are here can meet the quality. We can
2 all make assertions about how much better we are or
3 worse we are than anybody else. But, for frozen
4 concentrated orange juice, for manufacturing in a bulk
5 tanker, the distinguishing quality between mine and my
6 competitors isn't that big. And as long as it meets
7 the customer's minimum requirements, which you're
8 obligated to do, then it becomes all a matter of price
9 and service.

10 MR. FETZER: Is that the same for NFC, also?
11 If you could just say yes into the microphone for the
12 record. Mr. Emmanuel?

13 MR. EMMANUEL: You're asking if it's the
14 same for NFC?

15 MR. FETZER: Yes. Has price have a similar
16 importance or --

17 MR. EMMANUEL: Again, if you're comparing
18 like products, then it does become a matter of price.
19 But, in NFC, there tends to be more variation, in
20 terms of what the customer is looking for
21 specifically. So, there's a little bit more
22 differentiation competitor to competitor, in terms of
23 what you bring to the customer.

24 MR. FETZER: Is that quality differences?
25 Or is it shipment issues? Or --

1 MR. EMMANUEL: In the case of NFC, yes,
2 different customers have different requirements.

3 MR. FETZER: So, different preferences?

4 MR. EMMANUEL: Different preferences.

5 MR. FETZER: And could you give an example?

6 MR. EMMANUEL: One might be ratio. One
7 might be bricks. We mentioned the restriction on a
8 certain variety of fruit, et cetera, et cetera, et
9 cetera.

10 MR. FETZER: Okay. Any other thoughts on
11 that?

12 MR. TILLEY: I think unless you have a
13 description, if you're talking about transactions
14 prices, if you don't know what you're selling, what's
15 the meaning of it. If you don't have the product
16 specs in the deal and including in the product specs
17 the delivery time, the delivery location, and the mode
18 of delivery, as well as the quality specs, what does
19 the price mean? It's meaningless without having
20 quality specs on it.

21 MR. FETZER: So, you're saying that quality
22 is important?

23 MR. TILLEY: It is in every transaction that
24 any of these guys do and anybody else in business do.
25 I mean, your credentials are important to you and

1 determine partially how much you get paid. That's a
2 price, isn't it? Do your credentials matter?
3 Absolutely, they do.

4 MR. FETZER: Okay.

5 MR. KALIK: On the NFC question, I think
6 it's very important to point out and I think it
7 probably was Jerry Rice's testimony that there are
8 essentially three or four major branded marketers of
9 NFC. You know who they are. It's Tropicana, Minute
10 Maid, Florida Naturals behind us, in terms of branded.
11 Each one has their own unique quality that they sell
12 to the consumer on and Tropicana versus Minute Maid,
13 et cetera. And so, they have very, very specific
14 requirements as to what their NFC has. It may be in
15 their perception, as a company, better. You know,
16 Tropicana is going to tell you that their formulation
17 is better than Minute Maid's formulation. Florida
18 Natural is going to tell you that theirs is better
19 than either of the others. But, they're different.

20 MR. FETZER: Okay. In terms of supply,
21 Petitioners characterize supply as very inelastic.
22 Does the panel agree with that?

23 MR. TILLEY: If you're referring to the
24 ability of the industry to respond to a price --
25 you're talking about price elasticity?

1 MR. FETZER: Price inelastic, yes.

2 MR. TILLEY: All right. In the short run,
3 very inelastic, because you can't put trees together
4 overnight.

5 MR. FETZER: Okay.

6 MR. FREEMAN: However, in the long run,
7 enormously elastic. In 1989, there was a freeze on
8 December 24th that exacerbated an already relatively
9 tight inventory situation and took prices from a \$1.40
10 to two bucks. In response to that, more than one
11 enormous sophisticated player in the orange juice
12 industry walked into Florida and gave long-term
13 contracts to growers that said for the next 10, 12,
14 or, 15 years, you deliver this to me starting in four
15 years and I will pay you for it. The growers, then,
16 took those to the bank, borrowed the money, and
17 Florida went on a planting spree starting in 1990 that
18 continued on until in 1992-1993, Florida had a crop
19 that was 156 million, 156 million, that she couldn't
20 process. So, Florida's crop has essentially gone from
21 150, which was unmanageable, to the average of the
22 last five years or four years has been -- and ignoring
23 this year was 230. So, in terms of response to price
24 in the short-term, it takes seven years; response to
25 price in the long-term, enormous.

1 But the more important thing is, elasticity
2 is a function of the weather, enormous. Ninety-nine-
3 eight to 1999, Florida's crop went to 188, lousy
4 growing season, nothing happened right. Two-thousand-
5 three-2004, everything grew right. It went to an
6 estimate of 252 million boxes. So, you know, it's not
7 price elastic -- price elastic in the short-term -- or
8 supply is not price elastic, but it's elastic for
9 something else, the weather.

10 MR. FETZER: Thanks. I appreciate that.
11 One last question. How about demand, is that
12 inelastic?

13 MR. FREEMAN: The -- I don't know. We've
14 struggled with it. The demand -- we think it is. We
15 see evidence of demand being elastic at certain
16 points. What I think we have is we're on a point in
17 the curve where we're inelastic, because we are at
18 relatively cheap prices for orange juice compared to
19 years way back and have been the last 12 years, the
20 last decade. So, there's a point at which we
21 correlated the price of milk, the price of milk and
22 the price of orange juice, and said that as milk went
23 to a point, all of a sudden orange juice became a
24 substitute. But, we've struggled with it and we
25 haven't found anything that we're convinced with.

1 MR. TILLEY: Most of the published work
2 would say it's inelastic. Again, sometimes we've done
3 short-run, long-run elasticity. I published work
4 years ago and I think I can get you some citations on
5 published work and what the elasticity of demand, what
6 the people doing the work now are using as the
7 elasticity of demand.

8 MR. FETZER: That would be great.

9 MR. TILLEY: It's not a problem and it's in
10 published places that makes sense.

11 MR. FETZER: Thanks. Actually, one more
12 question. I want to just follow-up on something Mr.
13 Freeman, on some of your remarks. You were talking
14 about substitutes, such as milk. How important are
15 substitutes in changing the price, particularly
16 recently in the market? Has any of the prices changes
17 --

18 MR. FREEMAN: We've had two things going on.
19 I know people that are really young that drink diet
20 Coke for breakfast. And it used to be -- I see some
21 smirks. It used to be a law that you drink orange
22 juice. So, what's happened over the years is, you
23 know, there's this -- the marketing thing is a human
24 being in the United States drinks so much liquid a
25 day. So what you have is a fight for the share of

1 stomach. And what's going on is this enormous change
2 in the options that people have for beverages to
3 drink. The most frightening one is one that the two
4 biggest branded national marketers of orange juice
5 started, allegedly in response to the Atkins phrase,
6 where they're putting something that is right in the
7 middle of the orange juice cabinet, that they're
8 calling low-carb orange beverage in small print is 50
9 percent orange juice: Splenda and water. So, I mean,
10 the biggest reason that demand has been lousy for
11 orange juice is competing beverages of all sorts of
12 types that have been thrown out.

13 MR. FETZER: Thanks. I appreciate your --
14 that's all my questions. But, thanks for your
15 patience and I've learned a lot this afternoon.

16 MR. DUNN: By the way, I apologize for a
17 mention of share of stomach now that it's 2:00 in the
18 afternoon.

19 MR. FETZER: Well, I might have more --

20 MR. DUNN: Some of us are getting very
21 demanding.

22 MR. FETZER: No further questions. Thank
23 you.

24 MR. CARPENTER: We'll try to move on. Mr.
25 Burket?

1 MR. BURKET: No questions.

2 MR. CARPENTER: Ms. Mazur?

3 MS. MAZUR: I just have one request. And by
4 the way, thank you all, very much, for your
5 presentations. They have been very helpful. Would
6 you, in your post-conference briefs, address the
7 reliability of the Petitioners' methodology for
8 presenting apparent consumption and market shares in
9 Exhibit 9 of their brief and should the Commission
10 rely on that methodology for its presentation of the
11 same?

12 MR. DUNN: We'd be delighted to do that.

13 MS. MAZUR: Thank you.

14 MR. CARPENTER: I have a few questions. If
15 I could start with a housekeeping question for
16 Professor Tilley. The charts that you put up on the
17 screen, do you have paper copies of those that you can
18 provide to us?

19 MR. TILLEY: I believe we do and they're on
20 the table over here. Would you like copies for the
21 staff here right now?

22 MR. CARPENTER: No, that's not necessary.
23 We just want to get it into the record. So, we'll
24 give it to the court reporter, so she can make it part
25 of the transcript.

1 MR. TILLEY: It will be taken care of.

2 MR. CARPENTER: Okay, thank you. You, also,
3 mentioned a couple of times your full report.

4 MR. TILLEY: Yes, sir.

5 MR. CARPENTER: Is that something that
6 you're planning to submit for the record?

7 MR. TILLEY: Yes, sir.

8 MR. DUNN: Yes, it is.

9 MR. CARPENTER: Okay. Thank you. I had a
10 general question for the panel on Charts 5 and 6 that
11 were provided by the Petitioners this morning, if you
12 still have a copy of those. Those show the Brazilian
13 FCOJ and NFC export unit values to top export markets
14 and those were described as FOB Brazil unit values.
15 And I was wondering -- and this may be more
16 appropriate for the brief, feel free to answer it in
17 your brief, if you'd like. But, I was wondering if
18 you could explain the discrepancy in the unit values
19 and why -- and in particular, why the U.S. unit value
20 was so much lower than some of the other countries.

21 MR. FREEMAN: There are a number of reasons.
22 One of them is that for the majority of those
23 countries, the method of shipping the product to the
24 countries involves putting the concentrate into a 55-
25 gallon drum and then putting that 55-gallon drum into

1 a container or a conventional refrigerated haul of a
2 vessel, shipping it to the destination, taking it out.
3 I can guarantee you that the x factor return of a 53-
4 set export in bulk tankers beats the hell out of,
5 excuse me French, a 65 cent return in drums to Japan.
6 I mean, it's a question, there is packaging in those
7 numbers.

8 MR. CARPENTER: I see.

9 MR. FREEMAN: The second thing about it,
10 I've observed, is that when you say U.S. shipments,
11 the U.S. shipments are actually shipments to North
12 America and the Canadian market, which is an almost
13 entirely Brazilian market, because they have no tariff
14 protection for orange juice in Canada at all, is
15 included in those numbers. So, those low numbers
16 relative to the U.S. are sort of meaningless when, in
17 my company's case, practically 100 percent of the
18 product that came to North American over the last 18
19 months went to Canada at world price.

20 MR. DUNN: This is one of those charts, I
21 want to say, so many flaws, so little time. I'm not
22 sure where to start on this. It's an average price
23 for an entire marketing year. So, prices can vary
24 depending on what is sold when and where the market is
25 at that time. It is, as they made clear, that is the

1 price at the port of export. So, it doesn't include
2 freight costs and more importantly, it doesn't include
3 duties. The duty in the United States is the highest
4 in the world. So, the delivered price, which is what
5 this Commission looks at, could be exactly the same
6 once you factor in packing, freight, and duties.

7 MR. TILLEY: And I think you, also, have to
8 task, are the quality standards in each of those
9 markets identical. In other words, are the delivery
10 conditions in each of those markets the same.

11 MR. CARPENTER: Okay. Thank you for those
12 insights. A couple of other questions. Mr. Thompson,
13 you had mentioned that demand had decreased over the
14 last four years. You were talking about the Atkins
15 diet being a factor and so on. And Mr. Dunn, I
16 believe, you mentioned later, then, that retail
17 consumption -- well, let me get it -- yes, you
18 mentioned the retail consumption of the FCOJM had
19 declined by 9.1 percent since 2000.

20 I guess first of all, Mr. Thompson, if you
21 could -- if you have an idea what -- the total of both
22 products, what demand is done over the last four years
23 and if you can provide that in a brief. Could you,
24 please, turn on the microphone?

25 MR. THOMPSON: NFC was probably up and those

1 numbers would offset somewhat, but still slightly
2 down.

3 MR. CARPENTER: Okay.

4 MR. THOMPSON: We can provide that to you.

5 MR. CARPENTER: Okay.

6 MR. DUNN: Mr. Carpenter, we will submit --
7 there is a very clear chart that we'll submit that was
8 prepared by the Florida Department of Citrus, that we
9 will have. It had actually accompanied one of our
10 questionnaire responses. But, we'll put it as an
11 exhibit to the post-conference brief.

12 It makes some very interesting points: the
13 demand is down. They looked at various factors as to
14 why retail demand was down. The largest single
15 factor, 42 percent of the reason that they did their
16 little analysis, 42 percent of the reason for the
17 decline was the Atkins diet or low-carbohydrate diet.
18 Not once do they mention import prices or anything
19 like that as having anything to do with the decline in
20 demand.

21 MR. CARPENTER: You seem to be quoting some
22 specific demand data. So, if you --

23 MR. DUNN: We will submit that in our post-
24 conference brief.

25 MR. CARPENTER: Yes, if you could provide

1 that separately --

2 MR. DUNN: Certainly.

3 MR. CARPENTER: -- for the NFC and for the
4 FCOJM.

5 MR. DUNN: I think it does --

6 MR. CARPENTER: If you could do that --

7 MR. DUNN: -- I can't recall exactly, but I
8 think it does have it separately for NFC and FCOJ.

9 MR. KALIK: I'm sorry, we, also, have long-
10 term Nielsen reports that show the sales figures for
11 FCOJ, reconstituted FCOJ and NFC, which show, and will
12 be happy to provide them in the post-hearing brief
13 that FCOJ sales are down 42 percent. Reconstituted
14 was -- I forget the number, somewhere in the teens,
15 and NFC, as described in earlier testimony.

16 MR. CARPENTER: Is there -- have there been
17 any studies that indicate, if you do have a situation,
18 which I think, as Mr. Thompson, you had said, were
19 FCOJM is decreasing and NFC is increasing in demand
20 and the two are offsetting each other to some extent,
21 is the drop in FCOJM demand largely explained by the
22 increased popularity of the NFC -- I guess that's one
23 question I had -- as opposed to -- I mean, if you were
24 looking at reasons just for a drop in demand of FCOJM,
25 the Atkins diet would partly explain that. But, it

1 could also be partly explained arguably by the
2 increased popularity of the NFC.

3 MR. THOMPSON: I don't think I can give you
4 an exact number of what that is, but I can give you my
5 perception, is that there is that switching. That
6 switching has been going on for a number of years
7 between FCOJ and NFC. And that is partly -- all of it
8 is really, in my perception, is due to the consumer,
9 which has become more health conscious, thinks of
10 fresh products, and they see NFC as more of a fresh
11 product. So, there has been that switching going on.
12 But, I think we probably have some data that shows
13 that.

14 MR. CARPENTER: Okay. I would invite you,
15 as well as Petitioners, in your brief, to the extent
16 that you could address any shifts in demand and causes
17 for any shifts in demand for each of those two
18 products, individually, and for the product in
19 aggregate.

20 And Ms. DeBusk, just one additional question
21 for you. You had mentioned about the possibility of
22 trying to get organic excluded from the scope. I was
23 wondering if you had raised that issue with Commerce,
24 at this point?

25 MS. DEBUSK: We have simply mentioned that

1 we would be interested in that.

2 MR. CARPENTER: Okay. You did mention, too,
3 in your testimony that if it's not excluded from the
4 scope, that you would like to -- or you would consider
5 that it should be a separate like product. If you
6 could make -- if you could run through the
7 Commission's like product factors in your brief, that
8 would be helpful.

9 MS. DEBUSK: Sure, we plan to do that.

10 MR. CARPENTER: Okay, thank you. I think
11 that's all the questions I had. And, again, we thank
12 -- one more question, Mr. Fetzer.

13 MR. FETZER: Sorry, I just thought of
14 another one. Sort of a follow-up on what I asked the
15 Petitioners this morning and it kind of follows up on
16 this graph. Do orange juice prices push orange prices
17 or do orange prices push orange juice prices or is it
18 a push in both directions? Okay, do changes in the
19 price of oranges change orange juice prices or vice
20 versa?

21 MR. FREEMAN: There is a divided school on
22 that, I'm certain within the industry, and I know even
23 within my company. And I'm old enough where I don't
24 care what I say anymore. At one point, fruit got very
25 tight in Brazil and the price of fruit went up, up, up

1 and everyone said how bullish it is, because the cost
2 of the oranges went up, except for me. And I said,
3 no, all that means is we're going to buy in more
4 oranges that we would otherwise process and for when
5 you bid more and stretch out, it's bearish, because
6 you make more. The same thing applies in any number
7 of commodities where it's the interaction of supply
8 and demand, as opposed to one or the other that does
9 it. The more you make -- and the cure for high prices
10 is high prices and the cure for low prices is low
11 prices, when all is said and done at the end of the
12 day. And the cost in the short term doesn't determine
13 its value. The value is determined by the
14 marketplace, which is a round about way of saying that
15 it's the interaction, as opposed to one or the other.

16 MR. TILLEY: Since he concluded that, I was
17 going to say, I think they jointly determine. The
18 participation contracts in Florida generally derive
19 the grower return from a pool return. So, you would
20 say that the juice prices -- or the orange price is
21 derived from the pool return, which is a wholesale
22 price. You could argue it that way, as well, on a
23 pool.

24 I'm not an accountant and pool accounting is
25 almost a specialty in accounting. But, these guys can

1 describe how their pools work. But, basically, my
2 understanding is that juice from a grower goes into a
3 pool that's sold. Revenues from that pool are
4 calculated. Costs are calculated for that pool.
5 Grower returns are then calculated as a revenue minus
6 cost, roughly. Is that a fair statement? I used to
7 be -- that's basically how those pool returns work.

8 MR. FETZER: Okay. So, when we're looking
9 at this graph, does that mean it could be -- I mean,
10 these are jointly determined, even if they're
11 correlated? I mean, it's not necessarily the crop --

12 MR. TILLEY: Well, that's not the price of
13 oranges. That's the quantity in that crop report --

14 MR. FETZER: Okay.

15 MR. TILLEY: -- and the price. I have not
16 used prices at any other level than at the futures
17 market level in my analysis.

18 MR. FETZER: Okay. But even -- I mean,
19 here, I guess -- so, you're saying, the orange crop
20 would determine orange juice prices, but not vice
21 versa? Would that --

22 MR. TILLEY: Not in the short run. In the
23 long run, Mr. Freeman is exactly correct. If we had
24 high orange prices for an extended period of time, it
25 would cause people to invest in the industry, either

1 in Brazil or in Florida or in both. But, it takes
2 four to five, six, depending on the geographic
3 location where the trees are planted and the cost of
4 harvesting labor, at what point can you afford to
5 begin harvesting young trees.

6 MR. FETZER: Okay. Thank you. Anything
7 else? Mr. Thompson?

8 MR. THOMPSON: I would just say that I think
9 it's happening both ways today. Typically, orange
10 prices will have an affect on juice prices. But, I
11 think what is happening in the consumer market today,
12 because of the issues that we have as an industry,
13 because of the Atkins diet and those kind of things,
14 they're driving that back down the other direction and
15 causing some prices on the orange, itself, pushing
16 that back.

17 MR. FETZER: Okay, thank you. Thanks.
18 That's all my questions.

19 MR. CARPENTER: Once again, I want to thank
20 this panel for your presentation and for coming here
21 today and the insights you've given us into this
22 product and the market. At this point, we'll take
23 another brief recess of about five minutes and then
24 we'll have the closing statements of each side,
25 beginning with the Petitioners.

1 (Whereupon, a brief recess was taken.)

2 MR. CARPENTER: Welcome again, Mr. McGrath,
3 Ms. Warlick.

4 MR. MCGRATH: Thank you. Is this a five-
5 minute statement or a 10-minute statement? I wasn't
6 sure.

7 MR. CARPENTER: Technically, it's 10
8 minutes. But, if you take five minutes, I'm sure
9 everyone would appreciate it.

10 MR. MCGRATH: Well, we'll try to keep it to
11 10 minutes. But, I just asked the question, because
12 to paraphrase Mr. Dunn, so many flaws, so little time.
13 There's a lot of things that we would like to cover
14 that we're going to be putting into the brief, but we
15 want to hit some of the main themes here, not so much
16 as a formal final statement, but to rebut a number of
17 issues that came up.

18 One of the things that was very clear from
19 the entire presentation we just heard -- first of all,
20 we do agree on quite a few of the factual
21 circumstances about this case. I think that it was
22 pretty clear that people are seeing the industry the
23 same. Where we differ is I guess in the conclusions
24 we've reached about cause and effect and correlations.
25 We did notice a very little discussion really from

1 people, who care about -- who grow oranges, who own
2 groves. What you heard for the last couple of hours
3 was a very fine organized presentation by people, who
4 make juice and sell juice, and they look at fruit as
5 an input. It's a raw material. It is 80 percent of
6 their cost, but it's not what they own or what their
7 life is based on. So, it's very important to us that
8 we keep going back to our primary argument and our
9 primary focus from previous investigations, that
10 growers are a part of the industry that produces a
11 processed agricultural product.

12 One of the points that was made repeatedly
13 about the need for Brazilian juice, we do have to
14 address that and we will in more detail. But, the
15 three main points that seem to keep coming up is for
16 the need for Brazilian juice to blend up to meet USDA
17 requirements. That's not correct across the board.
18 It's not the case that the entire Florida industry
19 always needs to have Brazilian juice to blend. It's a
20 matter of how much Valencia they might have, in order
21 to blend their own product to reach the right color.
22 In any given year, they may not need any Brazilian
23 juice for blending purposes. Depending on what the
24 needs of their customers are, they may not need any
25 juice for blending.

1 In terms of viscosity, Citrus World is one
2 of the largest institutional suppliers to the
3 dispenser market and viscosity is a very important
4 issue for them. They don't need any Brazilian juice,
5 in order to meet the appropriate viscosity levels.

6 And the one that has been bandied about
7 quite a bit that isn't directly pertinent, I think, to
8 what you're investigating here, but I have to mention
9 it as drawback, the industry -- the processor -- the
10 Brazilian-owned processors in the industry have for
11 several years been trying to convince the Florida
12 growers that it's absolutely essential for sufficient
13 volume of Brazilian juice to come into the United
14 States, so that's there is drawback there to subsidize
15 the exportation of Florida juice, because it's so
16 expensive, because the Florida fruit is expensive for
17 them to try to sell overseas. The concept that the
18 growers would be perfectly satisfied to have -- well,
19 let me put it this way. If I'm making a widget for a
20 dollar and you import for 50 cents and you pay 10
21 cents on it in duty, then you come to me and you offer
22 to buy my widget that I spent a dollar to make, you'll
23 buy it from 75 cents from me and then you will export
24 it to Europe and you'll be able to do that and make a
25 profit with the benefit of drawback. You'll get that

1 duty back that you paid on the importation of the
2 Brazilian product that you just bought.

3 So, where do I stand now as a U.S. maker of
4 these widgets? My new market price is 50 cents,
5 because that's where the import came in. I just lost
6 75 cents on the transaction. I'm below my cost of
7 production. And, oh, incidentally, I didn't see any
8 of that drawback. It's not coming my way. So, this
9 rationalization for drawback for importing Brazilian
10 juice, it doesn't hold together as neatly as they
11 would like.

12 I would like to turn to Ms. Warlick, to
13 address some of the charts that Professor Tilley had
14 presented, because we do have a few observations on
15 those.

16 MS. WARLICK: His Chart 1 shows what would
17 appear, at least visually, to be a correlation of
18 Florida crops with futures prices. And we don't
19 dispute that the supply, the amount of oranges in the
20 world doesn't play a part in futures prices. Yes,
21 supply will dictate prices. But, we are looking here
22 at a fraction of the world's production and the other
23 enormous portion being Brazil, which I think in my
24 Chart 1 shows the comparison there. So, you cannot
25 look at one without the other.

1 In his Chart 2, it's an interesting table,
2 because he's showing futures prices correlating with
3 Florida inventory size. However, correlation and
4 causation are not the same and to imply that it's the
5 inventories that is causing the prices to fall, I
6 think is the tail wagging the dog. I think if you're
7 going to imply anything from here, it should be that
8 when futures prices drop, you can't sell your orange
9 juice for a decent price, so you put it into
10 inventory. I think that would be the more logical
11 conclusion from that table.

12 And then Chart 4, I just wanted to point
13 out, this is the chart that shows relative market
14 share. Once again, I think, Mr. Fetzer, your question
15 has been on what is market share. The blue legend
16 shows this is available U.S. product, production and
17 inventory. Many of those inventories are Brazilian
18 juice. So, this is not the kind of market share that
19 I know the Commission calculates when it calculates
20 market share. And that's all.

21 MR. MCGRATH: Also, a comment on like
22 product. We heard a lot of discussion about the
23 distinctions between NFC and FCOJ. Some of them were
24 obvious physical distinctions that were being
25 observed, some of them were a real stretch. But, I

1 think it's fair to say the Commission has found there
2 to be a single like product with products that are far
3 different than these two products that we're looking
4 at here. And one of the things that they always look
5 at -- you'll look at the six elements when you're
6 trying to compare them, but one of the things they
7 always look at, at the end, is there a clear dividing
8 line. And there is so many arguments that can be made
9 about whether or not one of these elements is
10 appropriate to apply to NFC and FCOJ or not, but there
11 is no clear dividing line here. We're talking about
12 orange juice. The same people make the juice on the
13 same equipment. The extractors are the same
14 extractors. They're dialed differently, so that the
15 pressure is different. But, they're the same
16 equipment made by the same manufacturer.

17 In terms of pricing, yes, they are priced
18 differently, but it's not true that there is no
19 futures impact on NFC pricing. Some NFC is sold basis
20 futures; not a lot of it, but there is some that's
21 sold basis futures. Because, as we heard from our
22 colleagues today, everyone agrees, the futures market
23 sets the price. What happens in the futures market is
24 magnified. So when somebody does something in the
25 futures market that is unusual or results in

1 depression of price, that has a magnified impact
2 throughout.

3 Another point we have to make is the
4 discussion of fruit price, I think there were several
5 references, mistaken references to our having said
6 that 75 cents per pound of solids is the cost to
7 produce the fruit. And let me just restate what Mr.
8 McKenna said. He said, on average, it costs us 75
9 cents per pound of solids to offset these expenses.
10 This figure represents a highly productive grove,
11 which is efficiently operated and carrying little or
12 no debt. So, that's a very limited definition on
13 what's the absolutely rock bottom minimum in order to
14 break even. The 90 cents that was talked about as
15 being the current price, that's only just recently,
16 right after the hurricanes. Everybody was --
17 certainly, people like Mr. McKenna, were producing a
18 lot less fruit on their property. They needed a lot
19 more than 75 cents. They needed a lot more than 90
20 cents. There's a whole different situation with
21 trying to recover from a hurricane. So, you can't
22 just assume that 75 cents is going to be the figure
23 for everybody throughout the industry.

24 And I think one other comment that I wanted
25 to make about -- well, I have to comment, since Amy

1 already talked about the charts, the chart that they
2 were criticizing about -- that we were indicating
3 about the figures on the relative values for exports
4 to different markets from Brazil. Perhaps the numbers
5 are flawed, but I just want to remind you, they came
6 from the Brazilian foreign trade statistics, the
7 official Brazilian statistics. And we've heard some
8 rationalizations for why the U.S. price was so low
9 compared to all the other prices. But, perhaps one of
10 the most interesting ones was Mr. Freeman's defense of
11 ignoring reported U.S. import values. It's, the tax
12 laws made me do it. I have to report low prices,
13 because, otherwise, I'm going to violate U.S. tax law
14 that's preventing me from reporting excessive
15 transfers of profits to lower tax jurisdictions.

16 So, I think in conclusion, it's very clear
17 that as they agreed throughout their presentation,
18 there are problems right now, serious problems in the
19 industry. A few people said that. The last three
20 seasons have seen the loss of almost 40,000 acres of
21 groves in Florida and an increase of 20,000 hectares
22 or so in Brazil, with an even greater percentage
23 expected for next year, and the land values have
24 declined dramatically in Florida. The indications
25 here with the increased production, we don't deny that

1 there's an increase production. It means that we are
2 in a very vulnerable -- I'm sorry, the decreased
3 production. It means that we are in a very vulnerable
4 situation and the price has to produce a return or
5 else people will have to get out of the business.
6 Thank you, very much.

7 MR. CARPENTER: Thank you. Mr. Kalik?

8 MR. KALIK: Thank you. First, I want to
9 thank the staff for their patience today. It's been a
10 very long day and most of it a very cold day inside
11 this room. The heat seems to have come up. So, I
12 will be short and just focus on a couple of key
13 points.

14 The like product issue, which, obviously, is
15 a very, very critical issue in this case. As I think
16 you know, the Commission has distinguished in
17 definition. Commissioners have actually written on
18 this subject, as have been in staff reports since
19 1982: the initial preliminary and the countervailing
20 duty case of frozen concentrated orange juice from
21 Brazil, 1983; and the final, 1984 and the review; 1986
22 in the preliminary antidumping; 1987 in the final that
23 FCOJM is a different product than single-strength or
24 NFC. The Commission has also ruled that way when
25 looking at concentrated apple juice with regard to

1 not-from-concentrate. There's a long history of this
2 separation. We understand why Petitioner has tried to
3 lump them together. We want to make certain that
4 history and that precedent remains in place.

5 A second key factor is we looked at the --
6 we've talked about really three fundamental factors
7 that led to historically low prices, and no one denies
8 the historically low prices last June, one being the
9 enormous crops that Florida experienced in the last
10 two years. Second, the significant reduction in
11 consumption of orange juice. We will, as we've said
12 to Mr. Carpenter, supply more information on that in
13 the post-hearing brief. We have some of that we
14 supplied in our questionnaires, some significant
15 information. There have been reports up to 17 percent
16 reduction in consumption of orange juice, primarily as
17 a result of the low-carb diets.

18 But the third factor, which is critical, and
19 everyone is criticizing back and forth is this
20 inventory issue. You had a combination of very, very
21 high supply, reduced demand, huge inventories. But
22 what we haven't discussed enough today is the lack of
23 storage capacity in Florida to hold that inventory.
24 And as the inventories grow larger and larger, there's
25 more and more pressure to move that inventory out of

1 storage, because you have no place to put the next
2 storage. And when you look at Professor Tilley's
3 analysis and his inventory analysis, this goes
4 directly to the pressures on price down. If I have to
5 process my next crop and my storage capacity is full,
6 I have a couple of options: build more storage
7 capacity; drum up as much product as possible and send
8 it to a third party to store in freezer warehouses; or
9 sell it and get it out of my storage facility, so I
10 can process my next crop. And that is as key a factor
11 as the other two in driving prices forward -- for
12 driving prices downward.

13 Now, you know, it's very easy to blame low
14 prices on the Brazilians. Hey, we've been arguing
15 these things for 22 years now. But, at the end of the
16 day, as we demonstrated, imports of orange juice have
17 been flat, less than 15 percent on average over time.
18 But more importantly and I think the most important
19 factor in that, which comes back to this drawback
20 issue, which I will address, is that the net import
21 for FCOJM is about two percent, when you net it
22 against exports. And on the NFC side, it's a
23 negative, because we export twice as much Florida NFC
24 as we import from Brazil. So, this whole concern
25 about all these imports somehow adding to inventory,

1 driving price down, well, what's happening is the
2 Respondents here are importing product for their needs
3 and their exporting product from Florida. Yes, are
4 they taking advantage of the drawback program?
5 Absolutely, because it makes it economically feasible.
6 But, they have the transport systems, they have the
7 markets, they have the customers to move Florida juice
8 out. So when you take a net value between the two,
9 you have virtually no net imports.

10 Finally, I want to really focus on the post-
11 hurricane situation, because, as Mr. Dunn said
12 earlier, you know, this Commission has to look at
13 injury as it exists today and the threat of it as it
14 exists today. The reality is that futures pricing is
15 up 55 percent as of the close yesterday. And one of
16 the comments made by our panel was that fruit prices
17 have gone up from 60 cents low, up to 90 cents for
18 early-mid, and \$1.10 for Valencia, and that they'll
19 likely continue to go up. Well, literally, while we
20 were testifying, Tropicana put out a new bid for fruit
21 for 95 cents for early-mid, and for \$1.15 for
22 Valencia, today, while we've been testifying, and that
23 will continue to go up.

24 So, you have an over 50 percent increase in
25 pricing in the futures market. You have a 50 percent

1 plus increase in fruit pricing. And the projected end
2 of inventories for the end of this coming Florida crop
3 season has inventories down below -- 50 percent below
4 what they were a year ago and 33 percent down below
5 what they were two years ago. An important point was
6 made by the Petitioners, which said, gee, the
7 hurricanes hit and prices didn't go through the
8 ceiling, which they've done in the past. Well, it's
9 all a function of how much inventory was sitting in
10 the marketplace. Back in the 1989 freeze, there was
11 no inventory and market prices went through the roof.
12 At this point, after these hurricanes, the inventory
13 in place prior to the hurricanes was over 40 weeks of
14 inventory in stock. Once the hurricanes hit, as the
15 inventories start to wear down or are run down,
16 pricing has shown the effect, because you have a
17 worldwide market and you're limited to what -- how
18 much product there is available.

19 Just one last point and that is we are here
20 in the United States and the Florida growers
21 rightfully are proud of what they have accomplished in
22 their careers, in their lives. But, this is a world
23 market. And, you know, the U.S. marketplace now is
24 about the fifth largest market for Brazilian exports.
25 Europe dwarfs where Brazilian juice is going. Asia

1 dwarfs the U.S. for where Brazilian juice is going.
2 And the U.S. continues to decline in the market for
3 Brazilian exports, as the other markets continue to
4 grow and consume more and more.

5 I'd like to end with a quote that appeared
6 in a newspaper article last week. A gentleman, Larry
7 Black, who is the production -- was credited as the
8 production manager for Peace River Packing Company,
9 one of the Petitioners, said, 'I think there's reason
10 to be optimistic for the future.' Black said, 'I
11 think there will be a good strong crop next year.
12 Next year, there's a potential to make money.' Thank
13 you.

14 MR. CARPENTER: Thank you, Mr. Kalick. You
15 did mention one thing in your closing statement I was
16 going to ask, if the information is readily available
17 on weeks of inventory at different point -- key points
18 in time during the investigation, such as before and
19 after the hurricanes. That might be useful
20 information for us.

21 MR. KALIK: We do that have and we'll make
22 it available in our post-hearing brief.

23 MR. CARPENTER: Thank you. Let me first
24 once again, thank everyone for coming here today. I
25 know some of you came from warmer climates. I'm sure

1 you'll be happy to get back there. In closing, I just
2 wanted to mention a few dates of interest. The
3 deadline for the submission of corrections to the
4 transcript is Monday, January 24th. I think most of
5 you know, at this point, the Department of Commerce
6 has postponed initiation of the investigation.
7 Therefore, we're extending the deadline for briefs in
8 the investigation until Thursday, January 27th. If
9 briefs contain business proprietary information, a
10 public version is due on January 28th. The Commission
11 has not yet scheduled its vote on the investigation.
12 However, it will report its determination to the
13 Secretary of Commerce within 25 days after
14 notification by Commerce of the initiation of the
15 investigation. Commissioners' opinions will then be
16 transmitted to Commerce a week later.

17 Thank you for coming. This conference is
18 adjourned.

19 (Whereupon, at 2:59 p.m., the preliminary
20 conference was concluded.)

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CERTIFICATION OF TRANSCRIPTION

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INVESTIGATION NO.: 731-TA-1089 (Preliminary)

HEARING DATE: January 19, 2005

LOCATION: Washington, D.C.

NATURE OF HEARING: Preliminary Conference

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